

出國報告（出國類別：國際會議）

2023 年亞太經濟合作(APEC)
第 1 次資深官員會議(SOM 1)期間
「商務人士移動小組」(BMG)會議

服務機關：外交部領事事務局、

內政部移民署

姓名職稱：蕭一等秘書回部辦事輔鼓、

柯書記佩廷、

覃隊長鴻志

蔡專員毅銜

派赴國家：美國

出國期間：112 年 2 月 14 日至 15 日

報告日期：112 年 3 月 1 日

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一、案由：

我國於本(112)年2月14日至15日派員赴美國加州棕櫚泉市出席2023年亞太經濟合作(APEC)第1次資深官員會議(SOM. 1)期間「商務人士移動小組」(Business Mobility Group, BMG)會議，相關參與過程及各該會議要情與決議以「參與商務人士移動小組(BMG)全體會議情形」、「各會員體之間及與APEC秘書處互動交流情形」及「相關議題後續待辦事項」分述如後。

二、參與商務人士移動小組(BMG)全體會議情形：

(一) 開幕：

BMG 常任召集方澳洲內政部(Department of Home Affairs)官員 Sally McLean 擔任主席，邀請各會員體介紹代表團成員，嗣於確認議程後，播放APEC 企業諮詢委員會(ABAC)代表談話影片，強調以 COVID-19 疫期後復甦經濟為重要工作目標之一。

(二) BMG 領導職權分享模式：

- 1、貿易暨投資委員會(CTI)於2021年提出BMG現行單一常任召集方之領導職權模式應日落終止，在2025年底前完成變革。
- 2、由於上(111)年未達成會員體共識，本次會議再次要求會員體表示意見，其中支持甲案「推選非常任單一召集方」(謹按：甲案為我方支持之立場，與美國相同)、乙案「選出正、副召集方兩領導職」，以及尊重共識決議結果而不表示特別意見者各占1/3。
- 3、再經討論後研提「丙案：由澳方續任常任單一召集方，另推選非常任召集方一席」，將於會後傳閱各會員體表示書面意見。

(三) APEC 商務旅行卡(ABTC)計畫：

- 1、各會員體就本計畫之完整性、包容性、ABTC 申請案審查效率、個資蒐集與保管及相關資安問題，以及中國大陸、俄國兩方不開放持用ABTC 虛擬卡(Virtual ABTC)入境等節表示意見。

- 2、我方重申支持 ABTC 計畫並報告我方自 2002 年至本年 1 月底累計發卡 36,744 件及審核其他會員體申請案 744,751 件。移民署覃隊長報告我方設置 ABTC 專屬通道供持用實體卡或虛擬卡入境情形。
- 3、我方與多個會員體提出部分會員體(謹按：包括越南、巴布亞紐幾內亞及俄羅斯)審理 ABTC 進度遲滯，影響申請人權益、ABTC 公信力及區域內商務人士跨境移動之效能，敦促設法改善，負責管理 ABTC 系統主機資料庫之澳洲允將建立審理效率問題之專責溝通管道。
- 4、「中」方改變此前立場宣布將於本年 5 月份開始開放持用虛擬卡入境，並表示盼與澳方主機進行 ABTC 申請人資料介接，倡議成立資訊工程人員非正式工作小組就技術性問題進行研商，多個會員體表態依其查驗虛擬卡通關經驗，似無介接資料庫及蒐集個資之必要。
- 5、日本宣布前對資訊安全與入境管制檢核之疑慮，經參考其他會員體意見與深入研析後已獲解決。將於本年 8 月開始發行虛擬卡。

(四) 商務旅行便捷化：

- 1、美國提案「無接觸旅行革新倡議」(Contactless Travel Innovations)，建議在商務人士旅行過程中，運用人臉辨識技術進行身分查驗，減降出示旅行文件、採擷指紋等物理接觸，並提出相關報告，除就操作面進行說明，亦表明已在全美 16 個國際機場設置人臉辨識自動服務機(Kiosk)，以及與各國航空公司抵離美國航線合作運用該機制。中國大陸及泰國旋就技術面提出諮詢，美方一一回應。
- 2、各會員體就跨境移動之便捷化與安全性進行經驗分享。我方簡報內政部移民署國境查驗大隊 e-Gate 查驗系統之建置、運用情形及其便捷性效果。

(五) 2022 年至 2025 年 BMG 工作計畫：

- 1、主席將會員體分為 4 組，第 1 組汶萊、加拿大、智利、中國大陸，第

2 組包含印尼、日本、新加坡，我方與馬來西亞、秘魯、菲律賓為第 3 組，澳洲、巴紐、泰國、美國、越南為第 4 組，進行腦力激盪。

2、各組討論以下各點：(1)就奧特亞羅亞行動計畫(APA)三大經濟趨動力之各項策略目標提出 5 項集體行動方案、(2)就安全旅運任務小組(SPTF)報告中各項倡議提出 3 項集體行動方案、(3)權衡各項集體行動方案優先排序之架構性原則，以及(4)發展 2022 年至 2025 年 BMG 策略。

3、各組發表討論結果，主席彙整後將進行傳閱，俟接收各會員體反饋意見後續處。

三、各會員體之間及與 APEC 秘書處互動交流情形：

(一) 本案韓國、墨西哥、紐西蘭、俄羅斯缺席，香港僅出席 14 日上午會議，汶萊僅參加 15 日會議，巴布亞紐幾內亞首日僅派員列席記錄，未發言，次日代表團團長抵埠開會。其餘會員體全程參與。

(二) 中方代表團由外交部領務司官員 4 人組成，包括 3 位男性、1 位女性，與我方相同。

(三) 加拿大及美國於開幕介紹代表團成員時，併發言譴責俄羅斯引發區域動盪。

四、相關議題後續待辦事項：

(一) 主席將於會後傳閱 BMG 領導職權分享模式及 2022 年至 2025 年 BMG 工作計畫相關提案，職局將簽陳研析意見，以適當回應我方立場。

(二) 針對 ABTC 申請案審查效率問題，將配合召集方澳洲與其他會員體所採取之集體行動，以促使越南、俄羅斯及巴布亞紐幾內亞積極改善。

附件：

(一) 商務人士移動小組(BMG)全體會議議程

(二) 與會情形照片



**Asia-Pacific
Economic Cooperation**

AGENDA

APEC SENIOR OFFICIALS' MEETING 1 | BUSINESS MOBILITY GROUP MEETING 1 2023

Palm Springs, USA | Tuesday, 14 February to Wednesday, 15 February 2023

Palms Spring Convention Centre (PSCC), Madera Room

PLENARY DAY 1 Tuesday, 14 February 2023 Year ahead, BMG governance and ABTC Scheme			
TIMING	DISCUSSION TOPIC	OBJECTIVES	LEAD
08:30 -09:00 - REGISTRATION			
ITEM 1: WELCOME AND HOUSEKEEPING			
09:00-09:05	1.1 Welcome remarks		Convenor
09:05-09:10	1.2 Housekeeping—meeting protocols, safety, health practices and amenities		Office of the Convenor
09:10-09:30	1.3 Brief introductions by heads of delegations		Economies in APEC alphabetical order
ITEM 2: ADOPTION OF THE AGENDA			
09:30-09:35	2.1 Adoption of the meeting agenda		Convenor
ITEM 3: APEC 2023			
09:35-09:45 (10 min)	3.1 U.S host year 2023 - priorities	U.S to <u>provide</u> an overview on APEC objectives and priorities in its 2023 host year.	United States
ITEM 4: BMG GOVERNANCE			
09:45-10:00 (15 min)	4.1 Update on the <i>Business Mobility Group (BMG) CTI sub-fora terms of reference</i> (BMG terms of reference)	Convenor to <u>provide</u> an update on the current status, questions for thought and next steps for the BMG terms of reference, as discussed at BMG 2 2022 and intersessionally.	Convenor

<p style="text-align: center;">PLENARY DAY 1 Tuesday, 14 February 2023 Year ahead, BMG governance and ABTC Scheme</p>			
TIMING	DISCUSSION TOPIC	OBJECTIVES	LEAD
10:00-11:00 (60 min)	<p>4.2 BMG shared leadership model discussion</p> <p>Action item from BMG 2022. <i>The Convenor wrote to BMG members on 5 January 2023, advising consensus was not reached by 31 December 2022 on the USA-proposed shared leadership models.</i></p>	<p>Member economies to:</p> <ul style="list-style-type: none"> • discuss the proposals from members on alternative shared leadership models, and • agree a way forward to preference and select a shared leadership model. 	<p>All economies in APEC alphabetical order (2 mins per economy)</p>
11:00-11:30 (30 min)	<p>4.3 BMG communication strategies / methods</p> <p>Action item from BMG2 2022. <i>The establishment of an informal working group was suggested during BMG2 2022, as a tool to consider how the BMG can better communicate information to ABTC cardholders. The Office of the Convenor was keen to understand members' appetite to stand up such a group or to explore other ideas to improve existing communication strategies to assist ABTC travellers.</i></p>	<p>Member economies to:</p> <ul style="list-style-type: none"> • share their views on whether a working group should be established, as raised at BMG2 2022, to explore and develop concepts/approaches to better communications with: ABTC holders; BMG members; BMG stakeholders including other APEC fora and industry. • agree whether BMG should create an informal working group to facilitate these intersessional discussions 	<p>Voluntary economies (2 mins per economy)</p>
<p>11:30-13:00 LUNCH (please refer to the Administrative Circular v2 on this matter)</p>			
<p>ITEM 5: PERFORMANCE OF THE ABTC SCHEME</p>			
13:00-13:10 (10 min)	<p>5.1 ABTC System audit report and ABTC Core System / Virtual ABTC updates</p>	<p>Office of the Convenor to provide an update on ABTC System audit reporting, ABTC Core System and virtual ABTC issues. Members.</p>	<p>Office of the Convenor Q&A from members</p>
13:10-13:50 (40 min)	<p>5.2 Defining and upholding the integrity of the ABTC Scheme</p> <p>Attributes of the ABTC Scheme's 'integrity' <i>could</i> include:</p> <ul style="list-style-type: none"> • Dependability for economies and customers 	<p>Member economies to reach a shared understanding of what constitutes 'integrity' of the ABTC System to enable future discussion and reporting on issues and solutions.</p> <p>Discussion may cover:</p> <ul style="list-style-type: none"> • ideas on what the key 'integrity' attributes of ABTC Scheme may be, 	<p>All economies in APEC alphabetical order (2 min per economy)</p>

PLENARY DAY 1 Tuesday, 14 February 2023 Year ahead, BMG governance and ABTC Scheme			
TIMING	DISCUSSION TOPIC	OBJECTIVES	LEAD
	<p>(e.g. pre-clearance processing times and consistency, seamless access to economies)</p> <ul style="list-style-type: none"> • Availability when and where it is needed • Security (e.g. data/personal information) • Trust/confidence in integrity of system (member economies, customers, stakeholders) 	<p>including but not limited to the ABTC System, entry to an economy, and virtual ABTC mobile application</p> <ul style="list-style-type: none"> • <u>issues affecting the integrity</u> of the ABTC Scheme • <u>priority integrity issues</u> to focus on for discussion/resolution in 2023 • comments and/or presentations on <u>other integrity matters</u> relevant to the BMG. 	
13:50-14:30 (40 min)	<p>5.3 Experiences of member economies with the progressing ABTC inclusivity</p> <p>‘Inclusivity’ and supporting small and medium enterprises was an important theme during Thailand’s 2022 host year. The BMG agreed to amend the definition of a Bona Fide Business Person to:</p> <p><i>“A business person is determined <u>inclusively</u> by their Home economy to be eligible for an ABTC based on their need for business travel within and between APEC economies.”</i></p>	<p>Member economies, including those economies with more restrictive domestic programs, are <u>encouraged to share</u> their experiences with progressing ABTC inclusivity within their domestic programs. Specific areas of member interest for comment / discussion could include:</p> <ul style="list-style-type: none"> • Activities to promote inclusivity of the ABTC through initiatives or proposals that enable the mobility of small to medium enterprise (SME) middle level managers and a larger group of professionals. • The inclusion and gender equality within business (9.5 ABTC Operating Framework) • Engagement with the APEC SMEWG 	<p>All economies in APEC alphabetical order (2 min per economy)</p>
14:30-15:10 (40 min)	<p>5.4 Improving ABTC holder and stakeholder experiences</p>	<p>Member economies are encouraged to <u>share</u> relevant information they may have gathered / received about ABTC holder and stakeholder experiences, including but not limited to:</p> <ul style="list-style-type: none"> • <u>experiences</u> with the ABTC Scheme such as <ul style="list-style-type: none"> – value to business travellers – airport facilitation / APEC lanes – impact of pre-clearance delays 	<p>All economies in APEC alphabetical order (2 min per economy)</p>

PLENARY DAY 1 Tuesday, 14 February 2023 Year ahead, BMG governance and ABTC Scheme			
TIMING	DISCUSSION TOPIC	OBJECTIVES	LEAD
		<ul style="list-style-type: none"> – customer service issues— handling of enquiries and customer assistance, managing customer requests for ABTC refunds due to border closures – industry organisation/ business chamber perceptions – business/travel implications/complaints from non-acceptance of the virtual ABTC or ABTC at land-borders • <u>solutions, challenges and lessons learned</u> arising from customer/stakeholder experiences • economies' appetite for <u>data and information sharing</u>, and ideas from members about ways/tools to share customer issues, complaints and/or lessons learned out of session (refer also to agenda item 4.3) • <u>other</u> customer experiences with ABTC Scheme matters relevant to the BMG. 	
15:10-15:40 Refreshment Break (30 min)			
15:40-16:10 (40 min)	5.5 ABTC business process issues and opportunities	<p>Member economies are encouraged to <u>share and/or report</u> ABTC process issues and/or improvements, including but not limited to:</p> <ul style="list-style-type: none"> • <u>successes and challenges</u> economies have experienced, or are experiencing, in delivering timely ABTC applicant <u>pre-clearance processes</u> • <u>opportunities to improve</u> application details • status of <u>pre-clearance backlogs and remediation</u>. <p>Specific areas of member interest for comment / discussion include:</p> <ul style="list-style-type: none"> • value in entering workplace records (place of employment) of applicants in the ABTC System 	All economies in APEC alphabetical order (2 min per economy)

PLENARY DAY 1 Tuesday, 14 February 2023 Year ahead, BMG governance and ABTC Scheme			
TIMING	DISCUSSION TOPIC	OBJECTIVES	LEAD
		<ul style="list-style-type: none"> inclusion of information on the specific organization/business in which the applicant works, the position of the applicant difficulties economies may be experiencing with entering mail addresses not recognized by the web platform. 	
ITEM 6: PERFORMANCE OF THE VIRTUAL ABTC PROGRAM			
16:10-16:50 (40 min)	6.1 Transition to / acceptance of the virtual ABTC - economy presentations and updates	<ul style="list-style-type: none"> Status updates from economies yet to transition to the virtual ABTC <ul style="list-style-type: none"> Japan's presentation—launch of the virtual ABTC system: 1 August 2023 Any Status updates from (9) economies on their progress toward transitioning to the virtual ABTC. 	Japan (3 min) Relevant member economies (3 min per economy)
16:50:17:30 (40 min)	6.2 Experiences of member economies with the virtual ABTC The BMG terms of reference includes the following: <i>"The use of the virtual ABTC is not mandatory...However, it is mandatory for all economies to accept the use of the virtual ABTC, as well as the physical card, upon entry into their economy"</i>	Member economies are requested to <u>share</u> their: <ul style="list-style-type: none"> <u>experiences</u> with the virtual ABTC, and appetite for <u>data and information sharing</u>, and ideas about ways/tools to share, successes, challenges and/or lessons learned out of session Specific areas of member interest for comment / discussion could include: <ul style="list-style-type: none"> <u>successes, challenges and/or lessons learned</u> economies have experienced, or are experiencing, in <u>implementing, promoting</u> and / or in the <u>performance</u> of the virtual ABTC experiences with <u>counterfeit</u> virtual ABTC identification and other virtual ABTC security concerns / issues / advice <u>challenges</u> economies have experienced, or are experiencing, in the <u>acceptance</u> of the virtual ABTC, including migration control 	All economies in APEC alphabetical order (2 min per economy)

PLENARY DAY 1 Tuesday, 14 February 2023 Year ahead, BMG governance and ABTC Scheme			
TIMING	DISCUSSION TOPIC	OBJECTIVES	LEAD
		<ul style="list-style-type: none"> economies not currently accepting the virtual ABTC are requested <u>to provide updates</u> on their progress toward accepting the virtual ABTC, and share their interim arrangements to support virtual ABTC holders to enter their economies, such as tailored visa programs or fast-tracked visa arrangements for virtual ABTC-holders <u>requests for assistance/information</u> from member economies to help resolve challenges <u>offers of assistance/information</u> from member economies to support others to resolve their challenges, especially in relation to virtual ABTC security. 	
CLOSING REMARKS AND END OF DAY 1			
17:30 - 17:45	Closing remarks, including confirmation of agreed actions items	Convenor to <u>confirm</u> the <u>forward action items</u> agreed over the day and deliver Day 1 closing remarks.	Convenor
POST PLENARY DAY 1			
TBD	Bilateral Meetings	TBD - with the Office of the Convenor	



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PLENARY – DAY 2			
Wednesday, 15 February 2023			
Business travel facilitation and BMG strategy			
TIMING	DISCUSSION TOPIC	OBJECTIVES	LEAD
OPENING DAY 2			
9:00-9:10	Opening remarks and summary of Day 1		Convenor
ITEM 7: BUSINESS TRAVEL FACILITATION INITIATIVES			
9:10-9:20 (20 min)	7.1 Contactless travel innovations—economy presentation	Economies are welcome to share their innovations and lessons learned with examining, developing and implementing contactless travel mechanisms. <ul style="list-style-type: none"> U.S to present its proposal on contactless travel innovations 	U.S (10 min) Voluntary economies Q&A
9:20-10:00 (40 min)	7.2 Travel facilitation and cross-border mobility	Member economies are encouraged to <u>share and discuss</u> their best practices, challenges and / or innovations/ideas on travel facilitation and cross-border mobility. Specific areas of member interest for comment / discussion could include: <ul style="list-style-type: none"> best practices on ‘secure’ travel facilitation travel facilitation and cross border mobility for sustainable and responsible travel cross-fora collaboration on border travel. measures to further improve people-to-people connectivity updates on COVID-19 related travel facilitation and border measures 	All economies in APEC alphabetical order (2 min per economy)
ITEM 8: APEC PROJECTS AND BMG			
10:00-10:15	8.1 APEC Secretariat Updates and opportunities for BMG	APEC Secretariat to provide relevant information on project management and	APEC Secretariat

PLENARY – DAY 2			
Wednesday, 15 February 2023			
Business travel facilitation and BMG strategy			
TIMING	DISCUSSION TOPIC	OBJECTIVES	LEAD
(15 min)	members to consider projects/ initiatives	opportunities to present concept notes for funded and self-funded projects	
10:15-10:30 (15 min)	8.2 Update on BMG 01 2022A Project: Performance Review Study of the ABTC Scheme	Australia to: <ul style="list-style-type: none"> provide an update on the status of the Performance Review Study of the ABTC Scheme project, and share lessons learned in the development and review processes. 	Australia Q&A
10:30:11:10 (45 min)	8.3 Discussion on possible future BMG related projects <ul style="list-style-type: none"> on the ABTC Scheme non-ABTC themes e.g. business travel facilitation and cross-border mobility 	Member economies are encouraged to: <ul style="list-style-type: none"> share and discuss ideas for ABTC-related projects or emerging ABTC issues that could benefit from further investigation and project development share and discuss ideas for business travel facilitation-related projects or emerging business travel facilitation issues that could benefit from further investigation and project development where relevant, nominate to lead and/or support project development or further investigation of emerging issues. 	All economies in APEC alphabetical order (2 mins per economy)
11:10-11:40 Refreshment Break			
ITEM 9: STRATEGIZING BMG OBJECTIVES AND PRIORITIES 2022-2025 [EXCLUSIVE FOR BMG MEMBERS]			
11:40-13:30	9.1 BMG strategy planning session (PART I) Supporting discussion paper distributed separately to members (Meeting Documents)	The Convenor and the APEC Secretariat will provide an overview of how the session will run, and will facilitate proceedings. Economies will be requested to report back to the plenary during and/or at the end of the session.	Convenor All member economies

PLENARY – DAY 2			
Wednesday, 15 February 2023			
Business travel facilitation and BMG strategy			
TIMING	DISCUSSION TOPIC	OBJECTIVES	LEAD
13:30-15:00 LUNCH			
15:00-15:30	9.2 Outcomes of the strategy planning session (PART II)	Economies reporting back to the plenary Convenor to confirm agreed <u>outcomes and next steps</u> .	Convenor
CLOSING REMARKS AND END OF THE MEETING			
15:00-15:30	Closing remarks, including confirmation of agreed actions items	Convenor to <u>confirm</u> the <u>forward action items</u> agreed over the day and deliver BMG1 closing remarks.	Convenor
POST PLENARY DAY 2			
TBD	Bilateral meetings – TBD with the Office of the Convenor		

112年2月14日及15日商務人士移動工作小組(BMG)會議



BMG 會議我方與會發言



我方代表團成員與主席澳洲內政部官員 Sally McLean 合影



BMG 會議情形 1



BMG 會議情形 2