視訊會議報告(出國類別:其他)

# 第12 屆亞洲移工圓桌會議

服務機關:勞動部、勞動力發展署、國家發展委員會 姓名職稱:高專員韶英、蘇組長裕國、廖科員怡婷 派赴國家/地區:臺灣,中華民國 會議日期:2022年5月24日至25日 報告日期:2022年8月18日

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## 壹、摘要

第 12 屆亞洲移工圓桌會議(Roundtable on Labor Migration in Asia)於本 (2022)年5月24日至25日在泰國曼谷,以實體及視訊混合方式舉辦,主題為 「COVID-19疫情的持續性衝擊及復甦」,包括亞洲移工趨勢與政策等6項議題。 考量當時國際及我國COVID-19疫情嚴峻,出國之風險及成本均提高,為兼顧同仁 健康,以及延續我國參與亞洲開發銀行(ADB)之能量,爰以視訊方式與會。

## 貳、目的

我國於 1966 年加入 ADB, 係發起國之一。ADB 所屬研究所(ADBI)、經濟 合作暨發展組織(OECD),以及國際勞工組織(ILO)自 2011 年起,每年均共同 舉辦亞洲移工圓桌會議,交流各國移工趨勢與政策。我國非 OECD 及 ILO 會員國, 透過參與亞洲移工圓桌會議,也可同時促進我國與該等組織之交流,爰自 2011 年 第3屆會議起,均由國家發展委員會及勞動部派員共同出席。

## 參、會議過程

一、亞洲移工趨勢及政策

(一) 近期亞洲移民至 OECD 國家之趨勢

OECD 國際移民處處長 Jean-Christophe Dumont 說明,受 COVID-19 疫 情影響,2020年 OECD 國家的移民潮(migration flow)較 2019年減少 30%,其中以因家庭因素之移民(family migration)減少 35%,以及因 工作的永久移民(permenat labor migration)減少 24%最多。OECD 國 家移工之主要來源國為中國大陸,來自巴西、烏克蘭、越南及印度的移 工則快速增加。

此外,在 COVID-19 疫情爆發前,國際留學生入學人數穩定增長,2019 年超過6百萬人,其中赴 OECD 國家則有約3.7 百萬人,有6 成來自亞 洲國家,主要以中國大陸、印度及越南等國為主。2020 年因 COVID-19 疫情影響,使得多數國家的留學生大幅減少。

另多數 OECD 國家透過移民因應高階技術及中階技術的人力需求,使得永久移民增加。

就移民之性別及職業而言,至 OECD 國家的亞洲移民以男性為主,斯 里蘭卡、孟加拉及巴基斯坦的移民以一般技術勞工最多,菲律賓則多從 事家事勞動。

Dumont 處長觀察,移民在疫情早期受到的衝擊較大,但就業率復甦的 速度也較快,除加拿大外,澳洲、歐盟會員國、英國及美國的亞洲移民 就業率、失業率及勞動力參與率,在疫情前後的 2019 年及 2020 年,均 較整體移民的狀況要佳。

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OECD Dumont 處長進行簡報

(二)亞洲移民趨勢、挑戰及政策

ILO 亞太區域辦公室資深移工專員 Nilim Baruah 說明移工來源國近年赴海外就業人數、因疫情返國人數,及工作國入境人數之變化情形,並呼籲應關注因疫情凸顯的移工保障議題,包括:

- 1. 取得醫療的管道。
- 2. 高風險工作缺乏職業安全衛生保障。
- 3. 不符合標準且擁擠的住宿環境。
- 4. 社會保障及薪資保障。
- 5. 相較受僱勞工,家事勞工保障更加不足。
- 6. 返國及再融入。
- 7. 保障所有的移工, 並強化法規的效果。
- (三) ADBI 能力建構及訓練經濟學者 Pitchaya Sirivunnabood 就移工來源國近 三年自海外收到匯款的趨勢(Remittance trends),說明 COVID-19 疫 情造成的衝擊。整體而言,在 COVID-19 疫情最嚴重的 2020 年,回流 至亞太地區的匯款大減,隨著疫苗接種率提高,多國採取與病毒共存策 略,2021 年起已逐漸回復,有助移工來源國的經濟復甦。

然而,COVID-19 疫情也使得匯款的成本上升,不利達成聯合國永續發

展目標第 10C 項減少移工匯款手續費的目標,Sirivunnabood 指出,數 位支付及轉帳有助減少匯款成本,然而數位落差、數位帳戶的複雜程度 及使用難度,仍有待克服。

- 二、近期亞洲移工趨勢及政策轉變:由孟加拉、斯里蘭卡、巴基斯坦、尼泊爾、印度、日本、馬來西亞、印尼、泰國、柬埔寨、菲律賓、中國大陸及寮國計 13 國代表,說明各國勞動市場受 COVID-19 疫情影響之情形及相關因應政策。
- 三、海灣阿拉伯國家合作委員會(GCC)<sup>1</sup>針對亞洲移工之最新需求概況
  - (一)海灣勞動市場、移民及人口計畫(Gulf Labour Markets, Migration and Population Programme)資深研究員 Françoise De Bel-Air 說明,海灣國 家的外國籍勞工人數在 COVID-19 疫情爆發前,即出現下降趨勢,可能 與自 2011 年起,部分國家為了改革經濟及勞動市場,採取工作國有化 (Nationalisation of jobs,例如限制外國籍勞工不得從事特定產業)及 減少/選擇外國籍勞工與居民(Downsizing/selection of foreign workers and residents)兩項策略有關,COVID-19 疫情則加速移工人數減少。
  - (二)針對未來的移工趨勢,De Bel-Air認為,海灣國家仍有多項大型基礎建設計畫,然而石油及天然氣價格上漲,恐會造成大量低薪、低階技能及勞動權利低落的僱用模式。短期至中期,對亞洲移工的需求,仍會以基礎建設為主;長期而言,移工人數可能減少,並集中於技術人員。現行的勞動力國有化及移民作為國安議題(securitisation of migration)等政策,都將持續影響海灣國家移工的人數及組成。此外,非亞洲國家可望與亞洲國家共同向海灣國家進行團體協商,以增進移工的權利與薪資。
- 四、歐洲政策進展將如何影響亞洲國家的移工機會
  - (一)歐盟執委會內政及移民總署法律及政策官 Diane Angermüller 說明,歐 盟目前的合法移民架構,包括家庭團聚、長期居留、高品質就業藍卡、 單次許可、季節性勞工、公司內部調動(Intra-Corporate Transferees)、

<sup>&</sup>lt;sup>1</sup> 海灣阿拉伯國家合作委員會(Cooperation Council for the Arab States of the Gulf)成員為巴林、科 威特、阿曼、卡達、沙烏地阿拉伯及阿拉伯聯合大公國6國。

學生、研究人員、實習生及志工。

- (二)歐盟於本年推動「技能及人才專案」(Skills and Talent Package),在 法律支柱(Legislative pillar)下,修正居留及入境相關之指引、在運作 支柱(Operational pillar)下,推動多項職業訓練及攬才計畫,以及於 前瞻支柱(Forward-looking pillar)下,評估未來需要的人才種類。
- (三)歐盟另與埃及、摩洛哥及突尼西亞,合作辦理「量身打造人才夥伴計畫」 (Tailor-made Talent Partnerships),培育資通訊、科學、工程及健康領 域之人才。未來歐盟推動合法移民的重點,為吸引長期照護人員、青年 及新創企業。



Angermüller 法律及政策官以視訊方式與會場人員交流

- 五、變動中的派送程序及旅行協定
  - (一) ADB 經濟學者吉川愛子分析亞洲國家移工在 COVID-19 疫情前後的派送及匯款回流(Remittnace inflows)情形,大多在疫情最嚴峻之 2020 年時降至低點,而在 2021 年起,隨 COVID-19 疫情進展波動,然而,從 GDP 成長率及失業率可看出多數來源國的經濟已逐步復甦。

ADB 針對 10 個來源國調查本年的區域展望,初步發現較多國家對本年 的海外就業表示樂觀,可望回到甚至超過 2019 年的水準,勞工對赴海 外工作的興趣,也遠高於 2019 年;不同工作國的熱門人力需求產業也 不同,例如沙烏地阿拉伯、泰國及阿拉伯聯合大公國需要服務業人力, 日本、韓國、中東國家及泰國的營造業較為缺工等。

值得注意的是,在 COVID-19 疫情爆發後,多個來源國及工作國簽署瞭 解備忘錄,以因應疫情期間勞動力移動的特殊需要。此外,移工的登記、 行前講習及就業服務,也都改為線上辦理。然而,為防疫需要之 PCR 篩檢、隔離及保險等,也增加至海外工作的成本,需仰賴各國政府以補 助等方式因應。至於在疫情期間在派送管理遭遇到的挑戰,尚有不易監 測及管理招募業者、不規律的移民情形增加,以及招募業者倒閉等。 吉川總結未來觀察的重點,為確保移動成本不應由移工負擔、評估並強 化數位及線上服務,以及更多來源國與工作國的進一步合作等。

- (二)韓國移民研究及訓練中心資深政策研究員 Seori Choi 說明,韓國近年外國人出入境人數、外國人就業相關簽證核發數及季節性勞工人數變化,以及該國季節性勞工計畫(Seasonal Worker Program)與就業許可系統 (Employment Permit System),為因應 COVID-19 疫情導致的移動限 制而作的彈性調整。
- (三)新加坡國立大學副教授 Wai Luen Terence Ho 指出,因地緣關係,許多 馬來西亞人每天通勤至新加坡工作,然而在 COVID-19 疫情爆發後因邊 境管制,留在新加坡的馬來西亞人面臨高額房租的問題,回國的人留下 的職缺,多為製造業及照護等,較難招募到新加坡的本地人力填補。故 新加坡與馬來西亞簽署一定期間的通勤協定(Periodic Commuting Agreement),以利雙方勞工順利至另一國家工作。 此外,新加坡積極鼓勵施打疫苗,並採取共存策略,邊境也大幅鬆綁.

然而政府仍將檢討外國勞工的入境人數並鼓勵本土就業,以降低對外國人力的依賴,減少未來衛生及經濟衝擊對勞動市場的影響。

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主持人及講者討論情形

## 六、農業勞工

- (一)澳洲國立大學發展政策中心主任 Stephen Howes 分享該國農業工作簽證 制度,分為度假打工簽證(Working Holiday Maker(backpacker) visa)、 太平洋季節性勞工計畫(Pacific Seasonal Worker Program)、太平洋勞 工方案(Pacific Labour Scheme),以及亞洲農業簽證(Asian Agricultural Visa)等。在 COVID-19 疫情爆發前後,透過前開不同的簽 證制度進入澳洲從事農業工作的勞工,比例及人數產生消長現象。 Howes 並提出移工潛逃與庇護、多年度的簽證導致與家人分離、高階 技能勞工從事低階技術工作及性別平等移工相關議題。
- (二)日本國立人口與社會安全研究中心主任是川夕分享外國勞工透過「特定 技能勞工」(Specified Skilled Worker)及「外國人技能實習制度」 (Technical Intern Training Program),於日本從事農業工作之發展狀況 及不同來源國移工人數比率等資訊,並提出兩種制度應用於農業工作之 挑戰。
- (三)馬來西亞人力資源部副秘書長 Datuk Muhd Khair Razman Mohamed Annuar 分享該國農業勞工之薪資保障及社會安全制度,包括受僱者社 會安全法(Employee's Social Security Act)、最低工資及 E-Wages 等,



其中移工透過 E-Wages 可處理遭到延遲發放薪資及非法扣薪等問題。

會議討論情形

- (四)以色列人口、移民及邊境管理局資深副法律顧問 Shoshana Strauss 說 明以色列農業在 COVID--19 疫情爆發後嚴重缺工,透過與泰國合作, 引進泰國勞工至以色列農業部門就業之情形。
- (五)OECD 國際移民部門高級政策分析師 Jonathan Chaloff 指出,歐洲農業 部門相當依賴季節性移工,其中波蘭及英國的農業移工多為烏克蘭籍, 義大利透過配額管控季節性移工人數,瑞典及芬蘭則多依賴泰國移工採 摘莓果等。Chaloff 認為,歐洲的農業工作長期仰賴移工,為結構性問 題,除簽署雙邊協定外,各國應會持續研議建立新的季節性農業勞工引 進管道。
- 七、協助受疫情影響之移工返國及再融入
  - (一)斯里蘭卡海外就業局官員 Gamini Senarath Yapa 說明該國返國移工之情 形及相關協助措施,包括:
    - 於 2020 年 3 月至 2021 年 12 月設立「防止 COVID-19 爆發國家行動 中心」(National Operations Centre for Prevention of COVID-19 Outbreak),並建置「Contract Sri Lanka」網站,供在海外有需要的

民眾登記。根據統計,已有11萬人登記。

- 2. 提供因 COVID-19 疫情返國之國人免費的隔離檢疫所。
- 因 COVID-19 疫情返國的國人,有 25%想返回原來的海外工作, 10%的人想從事不同的海外工作,23%願意留在斯里蘭卡工作。
- 為協助返國民眾順利就業,政府提供職前訓練認證(Recognition of Prior Learning),並提供自營作業者財務協助。
- 5. 推動技能護照(Skill Passport),讓雇主瞭解勞工接受經官方職訓的狀況,包括在職訓練及職前訓練,進而能減少摩擦性失業。
- (二)國際移民組織資深區域保障顧問 Peppi Kiviniemi-Siddiq 指出,在 2020 年1月至10月間,約有200萬移工因疫情影響,在海外面臨貧窮或生 活不安定之情況,在無任何援助下,難以返回母國。他以「孟加拉永續 再融入及改善移工治理」(Bangladesh Sustainable Reintegration and Improved Migrant Governance)政策作為政府協助移工返國的例子,相 關措施包括提供補助、緊急醫療支援、心理輔導及創業協助等。

此外,泰國建立一站式服務(One-Stop Service)及移工管理中心 (Management Center for Migrant Workers),作為協助在該國之非法移 工合法化(regularized)之機制。移工首先登記個人資料,接著由內政 部及醫療機構合作,提供健康檢查及發給合法居留證,再由勞動部發給 工作證。

國際移民組織推動「協助自願返國及再融合計畫」(Assisted Voluntary Return and Reintegration),分為移工返國前、返國途中及返國後3部分。在移工返國前,提供諮詢等行政協助;返國後,則提供交通運輸及社會融合協助。東南亞國家協會(ASEAN)亦針對移工返國制定相關保障指引。

(三) ASEAN 秘書長顧問暨馬尼拉雅典耀大學副教授 Geoffrey Ducanes 說明, 由亞洲基金會(Asia Foundation)撰擬之東南亞國家移工概況報告內容, 目的係分析在 COVID-19 疫情影響下,東南亞國家移工返國及社會融入 之經驗、移工返國障礙及挑戰,以及區域層級及國家層級之政策建議, 以確保移工在返國時,能安全及具尊嚴地再融入社會。

移工返國協助措施,大多包括技能訓練、心理諮商、就業服務及企業貸款等;移工來源國及工作國間,在 COVID-19 疫情期間,應有良好的合作,如跨國間的交通支援及延長工作簽證等。

區域層級的政策建議,包括減少簽證或護照費用、延長社會保障及建立 東南亞國家移工返國及社會融入機制;國家層級的政策建議,則包括評 估各國社會融合機制、建立移工返國基金及分享最佳實務案例等。

## 肆、心得及建議

一、維繫與 ADB 之例行交流

為編撰年度出版品《亞洲經濟展望》(Asian Development Outlook), ADB 每 年均指派研究人員至我國拜會政府機關及研究機構,瞭解我國經濟趨勢及重 大政策,作為分析並預測亞洲各國社會與經濟發展之背景資料。透過與研究 人員交流,並持續參與亞洲移工圓桌會議,均有助我國際參與。

二、持續關注國際移工議題

本次會議提升我國對於國際移工相關議題之參與度,未來可持續參與移工圓 桌論壇及相關國際會議,適時分享我國移工保障相關政策,以提升我國於此 議題上所扮演之國際角色與能見度。 伍、附件

第12 屆亞洲移工圓桌會議議程及講者簡歷



## 12th ADBI-OECD-ILO Roundtable on Labor Migration in Asia Recovering from COVID-19: What does it mean for labor migration in Asia?

## Jointly organized by: Asian Development Bank Institute (ADBI) Organisation for Economic Co-operation and Development (OECD) International Labour Organization (ILO)

24-25 May 2022

Pullman Bangkok King Power 8-2 Rang Nam Alley, Thanon Phaya Thai, Ratchathewi, Bangkok 10400, Thailand

## Online / In-person

24 May 202	24 May 2022, Tuesday	
8:30 - 9:00	Registration and sign-up for in-person participants	
9:00 - 9:10	Welcoming Remarks	
	Tetsushi Sonobe, Dean & CEO, Asian Development Bank Institute	
9:10 – 10:10	SESSION 1: LABOR MIGRATION TRENDS AND POLICIES IN ASIA	
	This session will focus on recent trends in migration and its governance at regional and global levels as well as remittances flows in the region. Questions addressed in this session include: What are the main global trends in international migration, in terms of channels, their magnitude and direction? How have flows resumed after the suspension during the pandemic? How have remittance flows been affected by changing labor markets and opportunities in destination economies? How has the Global Compact on Migration influenced policy and practices?	
	Session Chair: <b>Peter Morgan,</b> Senior Consulting Economist and Advisor to the Dean, ADBI	
	Speakers:	
	<ul> <li>Jean-Christophe Dumont, Head, International Migration Division, OECD</li> <li>Nilim Baruah, Senior Regional Labour Migration Specialist, Decent Work Team, Regional Office for Asia and the Pacific, ILO</li> <li>Pitchaya Sirivunnabood, Capacity Building and Training Economist, ADBI</li> </ul>	
10:10 - 10:30	Q&A	
10:30 - 10:50	Group photo and Coffee break	

10:50 – 11:50	SESSION 2: RECENT CHANGES IN LABOR MIGRATION TRENDS AND POLICIES IN ASIA
	This session looks at recent changes in the management of labor migration in Asia, including deployment and recruitment, and associated policy developments.
	Each delegate will have the opportunity to present the main trends in 2020-2021, especially noting the impact of Covid-19 on inflows and outflows of labor migrants, and the extent to which they have returned to pre-pandemic levels.
	More broadly, presentations cover the gender issues in labor migration, including different impacts of the pandemic on women and men migrant workers.
	Countries presenting in this session, in addition to presenting the latest trends in labor migration from (and to) their countries, will also discuss recent regulatory changes they have implemented to deal with the challenges and to better govern and manage labor migration. Presentations will highlight new laws, mechanisms or international agreements signed as well as bilateral labor migration agreements negotiated.
	Session Chair: Pitchaya Sirivunnabood, ADBI
	Country presentations:
	<ul> <li>Bangladesh: Quazi Arefin Rezoane, Senior Assistant Secretary, Economic Relations Division, Ministry of Finance</li> <li>Sri Lanka : Kanthasamy Nikarilkanth, Senior Assistant Secretary (Development), State Ministry of Foreign Employment Promotion and Market Diversification</li> <li>Pakistan: Muhammad Tahir Noor, Director General, Bureau of Emigration and Overseas Employment, Ministry of Overseas Pakistanis and Human Resource Development</li> <li>Nepal: Shesh Narayan Paudel, Director General, Department of Foreign Employment, Ministry of Labor, Employment and Social Security</li> <li>India: Dr. H. Srinivas, Director General, V.V. Giri National Labour Institute, Ministry</li> </ul>
	of Labour and Employment
11:50 – 12:20	Open Discussion
12:20 – 13:15	Lunch
12:20 – 13:15 13:15 – 13:55	Lunch SESSION 2: RECENT CHANGES IN LABOR MIGRATION TRENDS AND POLICIES (Continued)
	SESSION 2: RECENT CHANGES IN LABOR MIGRATION TRENDS AND
	<ul> <li>SESSION 2: RECENT CHANGES IN LABOR MIGRATION TRENDS AND POLICIES (Continued)</li> <li>Country presentations:</li> <li>Japan: Yu Korekawa, Director for International Research and Cooperation, National Institute of Population and Social Security Research</li> <li>Malaysia : YBhg. Datuk Muhd Khair Razman bin Mohamed Annuar, Deputy Secretary General (Operations), Ministry of Human Resources, and; Raziman bin Joraimi, Assistant Secretary, Policy Division, Ministry of Human</li> </ul>
	<ul> <li>SESSION 2: RECENT CHANGES IN LABOR MIGRATION TRENDS AND POLICIES (Continued)</li> <li>Country presentations:</li> <li>Japan: Yu Korekawa, Director for International Research and Cooperation, National Institute of Population and Social Security Research</li> <li>Malaysia : YBhg. Datuk Muhd Khair Razman bin Mohamed Annuar, Deputy Secretary General (Operations), Ministry of Human Resources, and;</li> </ul>
	<ul> <li>SESSION 2: RECENT CHANGES IN LABOR MIGRATION TRENDS AND POLICIES (Continued)</li> <li>Country presentations:</li> <li>Japan: Yu Korekawa, Director for International Research and Cooperation, National Institute of Population and Social Security Research</li> <li>Malaysia : YBhg. Datuk Muhd Khair Razman bin Mohamed Annuar, Deputy Secretary General (Operations), Ministry of Human Resources, and; Raziman bin Joraimi, Assistant Secretary, Policy Division, Ministry of Human Resources</li> <li>Indonesia: Muhammad Ichwanuddin Muchsin, Cooperation Analyst, Directorate of Productivity Development, Ministry of Manpower</li> <li>Thailand: Thanadej Panyawiwattanakorn, Labour Specialist, Professional Level,</li> </ul>
13:15 – 13:55	<ul> <li>SESSION 2: RECENT CHANGES IN LABOR MIGRATION TRENDS AND POLICIES (Continued)</li> <li>Country presentations:</li> <li>Japan: Yu Korekawa, Director for International Research and Cooperation, National Institute of Population and Social Security Research</li> <li>Malaysia : YBhg. Datuk Muhd Khair Razman bin Mohamed Annuar, Deputy Secretary General (Operations), Ministry of Human Resources, and; Raziman bin Joraimi, Assistant Secretary, Policy Division, Ministry of Human Resources</li> <li>Indonesia: Muhammad Ichwanuddin Muchsin, Cooperation Analyst, Directorate of Productivity Development, Ministry of Manpower</li> <li>Thailand: Thanadej Panyawiwattanakorn, Labour Specialist, Professional Level, Department of Employment</li> </ul>

	<ul> <li>Cambodia: Thorng Samon, Deputy Director General, Directorate General of Technical Vocational Education and Training, Ministry of Labour and Vocational Training</li> <li>Philippines: Edgardo S. Aranjuez II, OIC-Assistant Director, National Economic and Development Authority</li> <li>PRC: Shi Lei, Deputy Director, Department of Employment Promotion, Ministry of Human Resource and Social Security</li> <li>Lao PDR: Soukkhy Luangvised, Technical Officer, Ministry of Labour and Social Welfare</li> </ul>
15:00 – 15:30	Open Discussion
15:30 – 15:45	Coffee Break
15:45 – 16:15	SESSION 3: NEW PROFILES OF DEMAND FOR ASIAN MIGRANT WORKERS IN THE GULF COOPERATION COUNCIL (GCC)
	Even before the pandemic, major destination regions for Asian labor migrants were undergoing structural shifts in demand and political changes in their approach to meeting labor needs.
	This session will present the current and expected profile of demand in the main destination for Asian labor migrants – the countries of the Gulf Cooperation Council. Post-pandemic recovery programs including major infrastructure projects, for example, may affect demand. Policies to reduce reliance on migrant workers have been operating for years with little overall effect on demand. Recent spikes in oil and gas prices, if they persist, may fuel more growth and more demand. What the changes to the kafala system (and other reforms) may mean in terms of changes in the number and profile of workers?
	To explore these questions, the keynote speaker will discuss how GCC migrant worker demand is changing and what trends Asian origin countries should be following in order to foresee future opportunities – in terms of numbers, skills profiles and governance.
	Session Chair: Jean-Christophe Dumont, OECD
	<ul> <li>Speakers:</li> <li>Françoise De Bel-Air, Senior Fellow, Gulf Labour Markets, Migration and Population Programme (GLMM)</li> <li>Shaikha Al Khater, Director, International Relations Department, Ministry of Labour, Qatar</li> </ul>
16:15 – 16:30	Open Discussion
16:30 – 17:00	SESSION 4: POLICY DEVELOPMENTS IN EUROPE: HOW WILL THEY AFFECT MIGRATION OPPORTUNITIES FROM ASIAN COUNTRIES?
	Most migration from Asian countries remains within the region or towards OECD countries in North America. Europe – and particularly the 27 countries making up the European Union – is a minor destination. Most EU countries set no limits on international recruitment of skilled migrant workers, but see relatively few participants. Yet recent policy initiatives in European countries and at the EU level aim to make Europe more attractive for skilled workers looking for employment abroad.
	While the EU itself does not grant visas or residence permits – this is the responsibility of individual member states – it does influence the policy settings. The EU Blue Card – the residence permit for highly qualified workers – was revised in 2021 and will lead to more favorable stay conditions for skilled migrant workers in all participating EU member states. The EU has also launched a series of initiatives to "attract skills and talents to the EU". The next few years will see the development, for example, of a new public matching platform for skilled potential migrants.

	This session will present some of the main EU-level policy developments. Participants will have the chance to discuss how this may affect the landscape for labor migration in their countries, including educational investments such as language or specific skills sought in EU countries.
	Session Chair: Jonathan Chaloff, International Migration Division, OECD
	Speaker:
	Dianne Angermüller, Legal Pathways and Integration Unit, DG Home Affairs and Migration, European Commission
17:00– 17:15	Open Discussion
18:30 - 20:30	Dinner Reception

25 May 2022, Wednesday	
09:00 – 10:15	SESSION 5: CHANGING DEPLOYMENT PROTOCOLS AND TRAVEL ARRANGEMENTS
	Deployment protocols have changed due to the pandemic. Even when the health situation has improved, new practices and document requirements are likely to remain in place.
	This session will examine how processes have changed. The results of a survey by ADB will be presented for the first time. Issues covered in the survey and in this session include health protocols and additional costs, government-to-government negotiation of "travel bubbles", recognition of vaccination documents, or G2G agreements on categories of mobility. Changes in bilateral agreements to incorporate procedures for return and quarantine will also be covered. Concerns of workers and employers will be discussed as well good practices in the resumption of labor migration.
	Unilateral government measures such as repatriation registries and Covid-related social protection issues will be discussed. Arrangements such as conventions for private health checks or new forms of private individual insurance may also be discussed.
	Session Chair: Nilim Baruah, ILO
	Speakers:
	<ul> <li>Aiko Kikkawa Takenaka, Economist, ERCD, ADB</li> <li>Seori Choi, Senior Policy Researcher, Migration Research and Training Centre, Korea</li> </ul>
	<ul> <li>Wai Luen Terence Ho, Associate Professor, Lee Kuan Yew School of Public Policy, National University of Singapore, General resumption of labour migration</li> </ul>
10:15 – 10:30	Open Discussion
10:30 – 11:00	Coffee Break
11:00 – 12:15	SESSION 6: AGRICULTURAL WORKERS
	The pandemic put the spotlight on essential workers in agriculture, where labor needs persisted and the restrictions on mobility led to critical bottlenecks in production. However, this sector is one of the main sectors of employment of migrant workers, from small farming operations in Thailand, Korea and Japan, to plantations in Malaysia, to seasonal work in many OECD countries.
	This session discusses the latest developments in the sector and their implications for labor migration. The sector is undergoing technological change but continues to demand workers, while requiring little education and training. The policy environment is also changing, with a number of OECD countries introducing bilateral agreements for managing seasonal work migration, or introducing new channels. Further, there are persistent decent work deficits in the agricultural sector - including in occupational safety and health and social security benefits. The session discusses how to address these challenges.
	Session Chair: Pitchaya Sirivunnabood, ADBI
	Speakers:
	<ul> <li>PALM and the developments of Australian policy for workers in the agricultural sector: Stephen Howes, Director, Development Policy Centre, Australian National University</li> </ul>
	<ul> <li>Japan's TITP and SSW in agriculture: Yu Korekawa, Director for International Research and Cooperation, National Institute of Population and Social Security Research</li> </ul>
	<ul> <li>Temporary Agricultural Programmes in Europe: Jonathan Chaloff, OECD</li> </ul>

	<ul> <li>Wage protection and social security for agricultural workers in Malaysia: YBhg. Datuk Muhd Khair Razman bin Mohamed Annuar, Deputy Secretary General (Operations), Ministry of Human Resources, and Raziman bin Joraimi, 'Assistant Secretary, Policy Division, Ministry of Human Resources</li> <li>The BLA for Agricultural Workers in Israel: Shoshana Strauss, Population, Immigration and Border Authority</li> </ul>
12:15 – 12:30	Open Discussion
12:30 – 13:15	Lunch
13:15 – 14:30	SESSION 7: SUPPORT FOR REPATRIATION AND REINTEGRATION OF PANDEMIC RETURNEES
	For many of the countries of origin of labor migrants in Asia, 2020 was a year of organizing repatriation flights and supporting returning workers. The region has not yet returned to its pre-pandemic deployment levels, so many workers who returned have been unable to resume overseas employment.
	This session will cover the lessons learned from the repatriation exercise and highlight effective practice for supporting labor migrants who returned prematurely from their country of employment. Support may range from creation of repatriation registries and organization of charter flights to post-return support.
	From the destination country perspective, the session will cover measures to extend permits for migrant workers already in the country, as well as extension of eligibility for migrants who were on selection lists - or with work permits approved before the pandemic - but who were unable to migrate due to border closures or travel restrictions.
	Session Chair: <b>Shabari Nair</b> , Regional Labour Migration Specialist, Decent Work Team for South Asia and Country Office India, ILO
	Speakers:
	<ul> <li>India: Dr. H. Srinivas, Director General, V.V. Giri National Labour Institute, Ministry of Labour and Employment</li> </ul>
	• Sri Lanka: Gamini Senarath Yapa, Deputy General Manager, Training & Recruitment, Sri Lanka Bureau of Foreign Employment
	• <b>Peppi Kiviniemi-Siddiq</b> , Senior Regional Protection Specialist, Regional Office for Asia and the Pacific, International Organization for Migration
	<ul> <li>Geoffrey Ducanes, Associate Professor, Department of Economics, Ateneo De Manila University, the Philippines, and consultant to ASEAN Secretariat</li> </ul>
14:30 – 14:45	Open Discussion
14:45 – 15:00	Closing Remarks
	ADBI
	ILO
	OECD



## 12th ADBI-OECD-ILO Roundtable on Labor Migration in Asia Recovering from COVID-19: What does it mean for labour migration in Asia?

Jointly organized by:

## Asian Development Bank Institute (ADBI), Organisation for Economic Co-operation and Development (OECD), and International Labour Organization (ILO)

24-25 May 2022

Pullman Bangkok King Power

8-2 Rang Nam Alley, Thanon Phaya Thai, Ratchathewi, Bangkok 10400, Thailand

Online / In-Person

## Speaker Biographies (by session)

## Welcoming Remarks



## Tetsushi Sonobe Dean and CEO, Asian Development Bank Institute (ADBI)

**Tetsushi Sonobe** is the Dean and CEO of the <u>Asian Development Bank</u> <u>Institute</u> (ADBI), the Tokyo-based think tank of the Asian Development Bank that promotes the realization of a prosperous, inclusive, resilient, and sustainable Asia and the Pacific through policy research and capacity building. Born in 1960 in Tokyo, Dean Sonobe obtained his PhD in economics from Yale University and BA in economics from the University of Tokyo. His research interests include the empirics of economic

development, particularly industrial development processes and poverty reduction in developing countries.

Dean Sonobe has more than 20 years' experience analyzing the role of human capital, institutions, and management in industrial development in Asia and other regions. Notably, he and prominent agricultural and development economist, Keijiro Otsuka, applied their unique enterprise survey approach to a series of development process case studies in different industries in East Asia. They expanded the scope of their industry study to cover South Asia, Africa, and Central America and conducted randomized controlled trials of management training programs for business owners and managers. Before joining ADBI in April 2020, Dean Sonobe served for six years as a vice president of the National Graduate Institute for Policy Studies (GRIPS) in Tokyo. He also previously served as a professor of economics at Tokyo Metropolitan University and GRIPS. Dean Sonobe is a recipient of the Nikkei Book Publication Prize and the Masayoshi Ohira Memorial Prize, and a founding board member of the Japanese Association for Development Economics.

## Session 1



#### Peter Morgan

Consulting Economist and Advisor to the Dean, ADBI

**Peter Morgan** previously served as ADBI's Vice-Chair of Research until March 2022. He also worked in Hong Kong, China as Chief Asia Economist for <u>HSBC</u> where he was responsible for macroeconomic analysis and forecasting for Asia. Before that, he was Chief Japan Economist for HSBC and held comparable positions at Merrill Lynch, Barclays de Zoete Wedd, and Jardine Fleming. Prior to entering the

financial industry, he worked as a consultant for Meta Systems Inc in Cambridge, Massachusetts in the United States specializing in energy and environmental areas, including energy policy issues in Asian countries, and at International Business Information KK in Tokyo specializing in financial sector consulting.

His research focuses are macroeconomic policy and financial sector regulation, reform, financial development, financial inclusion, fintech, financial literacy, and financial education. His recent publications include <u>Fintech and Financial Inclusion in Southeast Asia and India</u> and <u>Impacts of COVID-19 on Households in ASEAN Countries and Their Implications for Human Capital Development</u>. He earned his MA and PhD in economics from Yale University.



#### **Jean-Christophe Dumont**

Head, International Migration Division, OECD

**Jean-Christophe Dumont** has been the Head of the International Migration Division in the Direction for Employment, Labour and Social Affairs, <u>OECD</u> since 2010. He joined the OECD Secretariat in 2000 to work on international migration issues. He oversees the OECD annual flagship publication on migration <u>International Migration Outlook</u> and of numerous publications on the economic impact of international migration as well as on migration management and the labour market integration of immigrants

and their children in OECD countries. He has also worked on migration and development issues and on the international mobility of health workers. He holds a PhD in development economics from the University Paris IX-Dauphine and was a research fellow at Laval University, Quebec, Canada.



#### Nilim Baruah

Senior Regional Labour Migration Specialist, Decent Work Team, Regional Office for Asia and the Pacific, ILO

**Nilim Baruah** has been working on migration issues since 1998 and earlier in the development field. Before assuming his current responsibilities as Senior Migration Specialist at the ILO (<u>International</u> <u>Labour Organization</u>) Regional Office for Asia and the Pacific in Bangkok in 2011, he was the Chief Technical Adviser (CTA) of ILO technical

cooperation labour migration projects in Southeast Asia (2010-11) and Eastern Europe/Central Asia (2007-2010). Earlier he headed IOM's (International Organization for Migration) Labour Migration Unit in Geneva from 2002-2007. He has authored several papers on labour migration, recruitment and remittances. Prior to the IOM, Nilim Baruah worked in the development field with Oxfam (U.K/Ireland) as the Country Representative in Yerevan, Armenia (1995-2002) and Regional Representative in Bhubaneshwar, India (1991-94). He studied Development Studies at Carleton University, Ottawa, (1984-86) where he obtained a Master's Degree in International Affairs.

## Pitchaya Sirivunnabood



Capacity Building and Training Economist, ADBI

**Pitchaya Sirivunnabood** is a Capacity Building and Training Economist at ADBI. Her expertise is international economics and finance, specializing in regional economic integration and financial cooperation as well as bilateral and multilateral free trade agreements, development of financial markets, and international/ transnational investment.

Prior to joining ADBI, she was an assistant director and the head of finance integration division at the <u>ASEAN Secretariat</u> in Jakarta, Indonesia. She was senior researcher and policy consultant for a Thai government think tank, the UNDP's Asia Pacific Regional Center, and the European Association for Business and Commerce. She was also an assistant director and macroeconomist at the <u>ASEAN Integration Monitoring Office</u>, in charge of surveillance and monitoring process for the ASEAN Economic Community. She has a PhD in international economics (trade and finance) from the University of Utah, United States.

## Session 3



## Françoise De Bel-Air

Senior Fellow, Gulf Labour Markets, Migration and Population Programme (GLMM), Switzerland

**Françoise De Bel-Air** (PhD) is a researcher and consultant. A sociodemographer by training, she specializes in the demography and population policies in Arab countries. Since 2013, she has been a Senior Fellow within the Gulf Labour Markets, Migration and Population Programme (GLMM) of

the <u>Gulf Research Centre</u> (GRC), Geneva. She was a part-time Professor at the <u>Migration</u> <u>Policy Centre, European University Institute</u> of Florence, Italy, and a senior fellow at the French Institute for the Near East (IFPO) in Amman, Jordan. Her research and expertise focus on population issues, among which labour migration, irregular, highly skilled, and female migration, migration policies in Arab countries, as well as on migration to the EU and the Gulf States

## Shaikha Al Khater

Director, International Relations Department, Ministry of Labour, Qatar

**Ms. Shaikha Al Khater** is the Director of the International Cooperation Department at the Ministry of Labour. In her role since 2019, Ms. Al Khater coordinates with various governmental stakeholders, bilateral and multilateral organizations, UN agencies, workers' and employers' organizations and civil society actors on policies and programmes related to labour rights. She acts as one of the focal points for the <u>Technical Cooperation Project</u> with the International Labour Organization (ILO) in Qatar. In this role, Ms. Al Khater has worked closely with the ILO in the adoption and implementation of policies and procedures on internal labour mobility and Fair recruitment. Ms. Al Khater has been working with the Ministry of Labour since 2008. She has previously worked in the Public Relations and Communications Department, Human Resources Department and Recruitment Department.

## Session 4



### Jonathan Chaloff Senior Policy Analyst, OECD

**Jonathan Chaloff** is a Senior Policy Analyst and comparative migration policy expert at the International Migration Division of the Directorate for Employment, Labour and Social Affairs at the Organisation for Economic Co-operation and Development (<u>OECD</u>), specialised in admission policies and management of economic migration. He has written and co-written numerous OECD book

chapters and working papers. He has worked directly with a wide range of governments and nongovernmental organisations for 25 years. Prior to coming to the OECD in 2007, he was the correspondent for Italy to the OECD's SOPEMI network from 1998 to 2006, and co-ordinated a trilateral working group on implementation of the 1998 Italian framework immigration law (1998-2002).



#### Dianne Angermüller

Legal and policy officer, Legal Pathways and Integration Unit, DG Home Affairs and Migration, European Commission, Belgium

**Diane Angermueller** is a legal and policy officer in the unit on Legal Pathways and Integration in DG HOME, at the <u>European Commission</u> in Brussels, since October 2020. She is coordinating the work on the Skills and Talent package, adopted by the Commission in April 2022. Before that,

she was a policy coordinator for the DG from 2016 to 2020 and legal officer in DG EMPL on labour law from 2012 to 2016.

## Session 5



#### Aiko Kikkawa

Economist, Economic Research and Cooperation Department, Asian Development Bank (ADB)

**Aiko Kikkawa** is Economist at the Economic Research and Cooperation Department of the <u>Asian Development Bank</u>. She covers research portfolio of international migration and remittances, aging and demographic change, and economic analysis of ADB projects. Prior to

joining ADB, she was with the <u>International Organization for Migration</u> where she led technical assistance programs on overseas employment policy, remittances, and disaster relief operation targeting mobile population. Ms. Kikkawa obtained her Ph.D. in Development Economics from the National Graduate Institute of Policy Studies, Japan, and Master's degree in Forced Migration from the University of Oxford, UK.

## Seori Choi



Senior Policy Researcher, Migration Research and Training Centre (MRTC), Republic of Korea

**Seori Choi** is a senior policy researcher at the <u>Migration Research and</u> <u>Training Center</u> (MRTC) based in Seoul, Republic of Korea. She has done extensive research on labor migration to Korea and served in an advisory role to national and local authorities in matters relating to migrant workers

and their employers. Her research focus has been on establishing pathways and mechanisms for regular migration of workers at all skill levels.



### Wai Luen Terence Ho

Associate Professor in Practice, Lee Kuan Yew School of Public Policy, National University of Singapore, Singapore

**Terence Ho** is Associate Professor in Practice at the <u>Lee Kuan Yew School</u> of <u>Public Policy</u>, <u>National University of Singapore</u>. Since 2002, he has served in research, policy and leadership roles in the Singapore Public Service, including a stint as Divisional Director of Manpower Planning and Policy at the <u>Ministry of Manpower</u> from 2016 to 2020. He has also been a Board

member of the Workforce Singapore Agency and the Building and Construction Authority. Terence is the author of <u>Refreshing the Singapore System: Recalibrating Socio-Economic Policy for the</u> <u>21<sup>st</sup> Century</u> (World Scientific, 2021).

## Session 6



### **Stephen Howes**

Director, Development Policy Centre, Australian National University, Australia

**Professor Stephen Howes** is a Professor of Economics at the <u>Crawford</u> <u>School of Public Policy</u> at the Australian National University. He is the Director of the <u>Development Policy Centre</u>, He served as Director of the International

and Development Economics program of the Crawford School from 2009 to 2014. He is Editor in Chief of the <u>Asia and the Pacific Policy Studies</u> journal, which is the <u>flagship journal</u> of the Crawford School of Public Policy. He also co-edits <u>Devpolicy.org</u>, the blog of the Development Policy Centre. He is also a member of the Advisory Group appointed by the <u>Department of Foreign Affairs and Trade for the (Pacific Australia Labour Mobility)</u> scheme. He is Chair of <u>Femili PNG</u>, an NGO that supports survivors of family and sexual violence in Papua New Guinea, and; Chair of <u>Friends of Femili PNG</u>, the Australian support group for Femili PNG.



## Yu Korekawa

Director, International Research and Cooperation, National Institute of Population and Social Security Research, Japan

**Dr. Yu Korekawa** started his professional career as a staff economist in the <u>Cabinet Office</u>, Government of Japan, in 2003. He worked for the council on economic and fiscal policy (<u>CEFP</u>), which the Prime Minister chairs. He was a deputy director in charge of policy planning and economic analysis. He obtained an academic position in IPSS in 2012 and has been in charge of

international migration and migration policy research. He has been a delegate of Japan to the Working Party on Migration (WPM) and Expert Group on Migration (SOPEMI), OECD since 2013, and he is also assigned to a bureau member of WPM from 2021-to 2024 for the second term. He obtained a B.A., M.A., and Ph.D. from the University of Tokyo, and an M.A. from University of California, Irvine.



## Shoshana Strauss

Senior Deputy to the Legal Advisor, Population, Immigration and Border Authority, Israel

Adv. Shoshana Strauss is the Senior Deputy to the Legal Advisor of the Israeli Population and Immigration Authority. In the framework of this position, she provides legal advice, deals with draft legislation and takes part in negotiations concerning bilateral agreements to promote legal and

well informed recruitment and employment of foreign workers for temporary work in Israel.

## Session 7



### **Shabarinath Nair**

Regional Labour Migration Specialist, Decent Work Team for South Asia, ILO

**Shabari Nair** is the Labour Migration Specialist for South Asia, based in the <u>ILO Decent Work Technical Support Team</u> (DWT) in New Delhi. He provides technical advisory services to seven countries in the sub region: Afghanistan, Bangladesh, India, Maldives, Nepal, Pakistan and Sri Lanka. Before joining the DWT, he was leading ILO's work on global migration

policy including for the inter-governmental negotiations and adoption of the <u>Global Compact for</u> <u>Migration</u> and for the newly established UN Network on Migration with postings in both the ILO Headquarters in Geneva and at the ILO's office for the United Nations in New York. He was also focal point for Asia and the Middle East in the Labour Migration Branch. Prior to joining the ILO, he worked with the <u>Swiss Agency for Development and Cooperation</u> (SDC), <u>Federal Department of</u> <u>Foreign Affairs</u>, Government of Switzerland.



## Peppi Kiviniemi-Siddiq

Senior Regional Protection Specialist, Regional Office for Asia and the Pacific, International Organization for Migration

**Peppi Kiviniemi-Siddiq** is the Senior Regional Specialist for Protection at <u>IOM</u>'s Asia-Pacific regional office in Bangkok, Thailand. In this role she supports the IOM missions in the region on IOM's migrant protection

portfolio ranging from counter trafficking, assistance to migrants in vulnerable situations to return and reintegration assistance to vulnerable migrants. Prior to joining the regional office, Peppi was working with IOM in Bangladesh coordinating the missions' Rohingya humanitarian response in the country as well as managing projects from safe migration awareness to sustainable reintegration of Victims of Trafficking. Peppi has also worked as a journalist with the <u>Dow Jones Newswires</u> and the <u>Wall Street Journal</u> in London and Brussels. Peppi holds an MSc in Comparative Politics and a BSc in International Relations from the London School of Economics and Political Science.



## **Geoffrey Ducanes**

Associate Professor, Department of Economics, Ateneo De Manila University, the Philippines and consultant to ASEAN Secretariat

**Geoffrey Ducanes** is Associate Professor at the Department of Economics, <u>Ateneo de Manila University</u>. In 2014, he was awarded Outstanding Young Scientist in the field of Economics by the National Academy of Science and Technology of the Philippines. He specializes

in Applied Econometrics and has published in the areas of International Migration, Education, Poverty, and Inequality.

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