

出國報告（出國類別：出席國際會議）

赴巴拿馬參與 2016 年「國際透明組織年會」暨第 17 屆「國際反貪腐研討會」會議

**2016 Transparency International  
Annual Membership Meeting & 17th  
International Anti-Corruption  
Conference**

服務機關：法務部、法務部廉政署

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派赴國家：巴拿馬

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## 摘要

2016 年國際透明組織會員大會（Transparency International Annual Membership Meeting, AMM）暨第 17 屆國際反貪腐研討會（International Anti-Corruption Conference, IACC）於 2016 年 12 月 1 日至 12 月 4 日於巴拿馬召開，由國際透明組織與巴拿馬政府合作舉辦，與會成員包含國際透明組織各國分會幹部及來自全球超過 135 國的 1,000 多名致力於反貪腐議題之人士。

我國由法務部廉政署、外交部非政府組織國際事務會、法務部調查局、財團法人臺灣民主基金會、臺灣透明組織及公民監督國會聯盟之 14 名成員共同組成參訪團與會，於 IACC 研討會中以「臺灣的透明度」（Transparence in Taiwan）為題舉行「臺灣專題」，向國際透明組織各國分會代表介紹我國推動廉能透明之努力，會議期間除與國際透明組織重要成員建立溝通管道，並拜會主辦國巴拿馬官方組織，交流廉政治理經驗。



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## 壹、前言

我國於 100 年 7 月 20 日遵循聯合國反貪腐公約要求成立法務部廉政署（以下簡稱本署）後，為掌握國際廉政趨勢並與世界重要廉政訊息接軌，每年均會派員參與國際透明組織（Transparency International，以下簡稱 TI）所舉辦的「國際反貪腐研討會」（International Anti-Corruption Conference，以下簡稱 IACC）。2016 年 IACC 第 17 屆會議在巴拿馬舉行，本署援例派員參加。惟與往年所不同者，本次參與會議同行者除本署 3 位人員外，尚有外交部非政府組織（NGO）國際事務會周大使兼執行長麟、葉科長立傑、調查局督察處陳處長孟真與簡調查官均倫、財團法人臺灣民主基金會徐執行長斯儉、臺灣透明組織常務理事世新大學陳俊明教授、葛傳宇博士、方凱弘博士及公民監督國會聯盟理事長東吳大學人文社會學院院長黃秀端教授等，共計 14 人組成「官方+民間」訪團，為巴拿馬是我國邦交國，又有外交部前駐巴拿馬大使周麟率隊，使得本次參與 IACC 會議除了瞭解國際廉政訊息外，與巴拿馬官方組織的交流亦是此行重點。

另因本次有我國臺灣透明組織學者同行，使得本署成員有機會透過學者們的引薦，與 TI 負責國際重要廉政議題研究調查的主管交流，除增進本署成員對 TI 相關研究調查的瞭解外，並有機會向 TI 成員表達我國政府部門對該組織相關研究的重視與介紹我國的廉政作為，增進 TI 對我國廉政措施的瞭解，本次公、私部門同團參與會議，是一趟成果豐碩、收穫滿載的學習，以下即依日程分述此行參與會議內容。

## 貳、會議行程紀要

### 一、「國際透明組織會員大會」(Transparency International Annual Membership Meeting, AMM)：

#### (一) 會議簡介

TI 每年召開之會員大會 (annual membership meeting)，原則上僅 TI 各分會行政幹部出席，屬會員內部會議、不對外開放，會議主席為 José Ugaz，目前各國分會幹部成員約有 100 人，另有 30 位個人成員，均為背景雄厚且在其國內具有政治影響力的人員。

由於本署成員非 TI 會員，並未能入內參與會議，惟得利用會議時間約見 TI 重要成員，據悉本次 AMM 會議重點係因 TI 捐募資金不足，將進行內部組織改組，並對相關會務議案進行表決。本署因與臺灣透明組織的學者們同行，透過學者們的引薦，本署得以於會議召開期間與 TI 重要幹部交流。

#### (二) 拜會與交流

##### 1. 拜會 TI 重要幹部，建立我政府部門與 TI 間溝通管道：

###### (1) 「國際倡導、政策及研究組」主任 Robin Hodess 女士：(如[附件 1](#))

Robin 女士是 TI 「國際倡導、政策及研究組」主任，TI 每年公布的清廉印象指數 (Corruption Perceptions Index，以下簡稱 CPI) 就是由其部門負責。本次參與會議期間，TI 尚未公布 2016 年 CPI 資料，依據 TI 公布的 2015 年 CPI，係將全球計 168 個國家及地區納入評比，以 0 到 100 分之間評價，2015 年 CPI 的臺灣分數為 62 分(滿分為 100 分)，全球排名第 30 名，勝過約八成二 (82%) 納入評比國家。CPI 引用來自 11 個機構的 12 項調查資料作為各國評價依據，臺灣 2015 年 CPI

援例引用 7 個機構的調查資料。

11 月 29 日於 AMM 會議休息時間，透過臺灣透明組織葛傳宇博士的引介，由本署洪副署長與 Robin 女士會談，除表達臺灣政府及本署重視清廉印象指數，並以調查結果作為廉政政策規劃參考之立場外，亦請教該組織引用評價各國 CPI 的考慮條件及資料因素，及引用政治經濟風險顧問公司（Political and Economic Risk Consultancy，以下簡稱 PERC）所作的「亞洲情報」（Political and Economic Risk Consultancy Asian Intelligence）企業經理人問卷調查，作為評價臺灣依據的原因。CPI 引用評價臺灣清廉印象指數共計有 7 項指標，「亞洲情報」此項調查國家僅有 15 個，相較臺灣引據之其他 6 項調查的受評國家均達 100 多個，以 PERC 調查結果作為評價臺灣依據有無特別考量，並轉達 Robin 女士因本署刻正喬遷新址，且將於 12 月 9 日國際反貪腐日辦理啟用典禮暨 APEC 揭弊保護倡議推動座談會，誠摯歡迎她造訪本署。

Robin 女士向本署說明 TI 係引用來自全球具有公信力 12 個機構的 13 項調查資料作為 CPI 評價依據，各國評價依據主要考量乃以該項調查資料有無涵蓋該國，以 PERC 作為評價臺灣依據也係因 PERC 調查有涵蓋臺灣，且該項調查主要調查國家均為亞洲地區的國家，作為評價臺灣係具有公信力。但她也表示，CPI 受評國家超過 150 個，對單一國家援引的調查資料原因不甚清楚，需要再查閱相關資料才能具體說明。她肯定臺灣政府部門重視 CPI，也對我國依據 CPI 公布結果來規劃推動廉政政策的作法表示讚許，她非常高興與本署人員交流，也歡迎我國針對 CPI 評比提出意見，並留下個人聯絡方式，請我國可提供較妥適之調查依據供 TI 參考。

(2) 「貪腐調查研究小組」研究員 Coralie Pring 女士：(如[附件 2](#))

Coralie 女士是 TI 負責貪腐調查研究的研究員，主要負責的項目是全球貪腐趨勢指數調查 (Global Corruption Barometer，以下簡稱 GCB)。2013 年 TI 發布 GCB 對臺灣的調查結果顯示，有 36% 的受訪民眾表示自己或家人過去一年有行賄政府部門的經驗，此項結果與臺灣透明組織以世新大學廉政治理研究中心名義，向臺灣民主基金會申請經費於同年調查結果僅 1.8% 有此經驗差距甚遠，引起臺灣輿論爭議及討論，後經瞭解乃因 TI 所委託的研究機構再委託位於大陸的民調公司執行該項調查，且因對語言譯文解讀不同所產生調查結果的差異所致，本署因而向 TI 亞太部提出抗議，亞太部承諾未來該項調查會注意此細節，並將由臺灣機構辦理此項民意調查。

本次會晤建構雙方溝通管道，Coralie 女士主動向本署說明最新 GCB 調查結果預計在本 (106) 年 2 月底公布，目前正對初步調查結果進行最後確認，關於我國之調查係委託臺灣的專業機構處理，避免再次發生爭議事件，並提供聯絡方式歡迎我國隨時提出建議，洪副署長亦表達本署刻正喬遷新址，且將於 12 月 9 日國際反貪腐日辦理啟用典禮暨 APEC 揭弊保護倡議推動座談會，歡迎她造訪本署，雙方會面融洽愉快。

## 2. 與 TI 主席及 TI 各分會代表交流：(如[附件 3](#))

本署藉我國巴拿馬大使館與臺灣民主基金會於 11 月 29 日共同宴請 TI 主席 Ugaz 及各分會代表之機會，拓展與 TI 總部及各分會代表之連結。

Ugaz 主席曾於 104 年 5 月 15 日在臺灣透明組織理事長黃榮護及常務理事陳俊明的陪同下參訪本署，由本署賴署長哲雄接待，雙方就本署設置目的、功能及運作模式，進行意見交換。Ugaz 主席於餐會致詞時即表示，渠上任後最先訪問的國家就是臺灣，對我國各項政經建設及政府廉潔印象深刻，

並以「忠於臺灣」(loyal to Taiwan)自詡。當日出席餐會的 TI 成員除 Ugaz 主席外，還有亞太部部長 Srirak Plipat，其曾於 103 年 8 月 25 日由臺灣透明組織的方凱弘博士陪同拜會本署，由本署楊副署長石金出面接待，雙方曾就 TI 所進行之 GCB 清廉印象指數評比交換意見，Srirak 先生讚揚臺灣在亞洲國家中扮演廉潔的先驅，盼與外交部及本署推動辦理「青年廉政營」(Youth Integrity Camp)及執行跨地區(cross-region)的廉能調查計畫。另參加人員尚有 Coralie 女士、TI 負責安全與防衛計畫的資深顧問 Katherine Dixon 女士(謹按：其曾於 105 年 6 月間訪臺，並由本署賴署長哲雄陪同晉見陳副總統建仁)，及來自巴拿馬、瓜地馬拉、宏都拉斯、尼加拉瓜、智利、多明尼加、哥斯大黎加、哥倫比亞、委內瑞拉、秘魯、韓國、日本、泰國、馬來西亞及澳洲等 16 國之分會代表，會中本署洪副署長利用致詞機會向在座 TI 各國分會代表說明，及宣介我國推動廉政及反貪作為(如[附件 4](#))，洪副署長並向 Ugaz 主席、Katherine 女士表達本署將於本(106)年辦理「APEC 強化貪污案件揭弊者保護措施交流工作坊」，歡迎屆時至臺灣共襄盛舉。Ugaz 主席並回應對我國推動廉政之成效深感敬佩，期盼我政府繼續秉持全球公民社會之參與精神，與 TI 攜手合作，為創造廉潔透明的生活環境共同努力。

## 二、第17屆「國際反貪腐研討會」(International Anti-Corruption Conference, IACC)：

### (一) 會議簡介：

TI 每 2 年結合各國政府機關或當地 TI 分會，舉辦國際反貪腐研討會 (International Anti-Corruption Conference，以下簡稱 IACC)，它是首屈一指的全球論壇，藉由會議使國家元首，民間社會，私營部門和更多人聚集在一起，共同攜手合作解決貪腐所帶來越來越複雜的挑戰。IACC 第一次會議於 1983 年舉辦，每 2 年在世界不同地區舉辦，約有來自全球 135 個國家的 800 至 2000 名參與者。IACC 提供參加機構和組織之代表間面對面的對話和直接聯絡的機會，促進政府、民間社會、私營部門和公民之間的國際合作。這係國際反貪領域之重大盛事，研討會開放各界致力於反貪或相關議題有興趣之人士自由報名參加，第 17 屆 IACC 會議在巴拿馬舉行，由 TI 和 IACC 理事會及巴拿馬政府合作舉辦。

### (二) 開幕式

墨西哥格雷羅州市市長安布羅西奧·索託在墨西哥的一條高速公路上遭到刺殺身亡，索托先生曾收到當地犯罪組織的各種死亡威脅，他因拒絕提供這些犯罪組織部分當地政府的預算而被暗殺，他以自己的生命來對抗貪腐。在巴拿馬舉行的第十七屆國際反腐敗會議 (IACC) 開幕式上，提及了這個名字以及來自世界各地反腐敗英雄的名字。這次會議共包括來自超過 135 個國家及超過 1,000 名的與會者，更匯集了國家元首，民間社會，私營部門和記者，以共同研商解決腐敗所帶來的廣泛挑戰。

在開幕式上受邀致辭詞的貴賓包括巴拿馬共和國總統胡安·卡洛斯·瓦雷拉先生、TI 主席 Jose Ugaz 先生、世界銀行誠信副總裁 Leonard McCarthy 及 IACC

理事會主席 Akere Muna 先生（如[附件 5](#)，議場剪影及議程表）。

巴拿馬總統胡安·卡洛斯·瓦雷拉致詞除表示歡迎所有與會者外，並希望透過主辦這次會議，表明巴拿馬致力於成為打擊貪腐的全球領導者。他對巴拿馬文件醜聞損害了國家形像表示遺憾，但對領導調查的記者表示感謝，並補充說明，打擊貪腐實際上節省了巴拿馬約 1.28 億美元，而這筆經費將直接挹注於反貪腐工作。

TI 主席 Jose Ugaz 致詞時除表示歡迎參與 IACC 會議外，並特別指出在南半球打擊貪腐是至關重要的事，因為「貪腐會殘害弱勢族群，影響人民的健康，產生營養不良，剝奪許多人的教育，而這些造成貪腐現象的人，過著豪華的生活並且肆無忌憚的濫用權力」。Jose Ugaz 另外還提到拉丁美洲地區不僅出口足球運動員或腐敗官員，也出口「極富經驗的反貪腐模式」，並舉例如瓜地馬拉「反免責國際委員會（CICIG）」及巴西檢察官和司法機構。

在會議期間，有多項反腐敗為主題的重大活動在此舉行，其中包括反腐敗電影節和拉丁美洲調查新聞會議 COLPIN，而拉丁美洲的記者也在會上分享通過新聞處理貪腐案件的經驗。

開幕式中安排專題演講，題目為：正義時刻（Time for Justice），與談參與來賓有：主持人 Giannina Segnini、前巴西審計部長 Jorge Hage、前南非國家監察使 Thuli Madonsela、透明政府 CEO Sanjay Pradhan 及 TI 主席 Jose Ugaz。會議重點為，現今世界上的人都站出來抵制貪腐。人民的力量成功造成一種公眾壓力，而那些貪腐的人也遭受了應有的報應。儘管人民的聲音帶來了正面的改變，但貪腐仍然繼續存在，犯罪者仍逍遙法外時，全球社群應該如何同心打擊貪腐行為，並終止貪腐。現僅就相關人員發言重要內容摘述如下：

在馬來西亞舉行的第 16 屆 IACC 中，全球反貪腐的社群團體及 IACC 的朋友

們承諾共同努力扼止貪腐大規模的蔓延，並追究犯罪者的責任。期間，來自世界各地 1,000 多名專家及與會者更宣布：對於貪腐的零容忍。依據馬來西亞「太子城宣言」中商定的優先事項，於 12 月 1 日至 4 日在巴拿馬舉行的第 17 屆 IACC 反貪腐會議，將結合超過來自世界各地的 1,500 多名專家，業內人士、國際組織、政府和私部門的成員，公開且真誠的對話，誓言對貪污零容忍的承諾變成具體的行動，並支持所有堅定反貪腐立場的人民。

本次會議以「正義、公平、安全與信任的時刻」(Time for Justice Equity, Security, Trust) 為題，強調反貪腐運動已經成功提昇了大眾對進步與發展必需取決於公平，安全和信任的認知。來自於公、私部門的領導人也深刻體會到此一必要性，並承諾從地方到全球建立廣泛的機構和平台。

「聯合國反貪腐公約」、經濟合作組織、許多其他區域、次區域公約，七大工業國組織及二十國集團的反腐敗議題、開放政府夥伴關係的成長，特別是通過了聯合國永續發展的 16 個目標，都是進展的例子，如果政治意願化為行動，將能即時改變。各種人口販運、恐怖主義、非法資金流動和環境犯罪影響現今的人們，對這些全球性威脅，應立即採取跨界集體的行動，共同打擊貪腐。

為了實現正義、公平和安全，恢復對公、私部門的信任，僅有承諾及長期行動計劃是不夠的，今日所面臨的不安全和不平等正急劇增加，要加速展開行動，而沉默將破壞公民的空間及對法治的侵蝕。對於民間社會而言，記者、弱勢群體以及所有打擊貪腐不公的人，所面對的風險和挑戰比以往任何時候都巨大。此時正義、公平、安全的時刻來臨了，透過採取行動改變遊戲規則，一起建立信任。



### (三) 會議宣言

#### 巴拿馬宣言：正義、平等、安全、信任時刻

在會議上，由 2 位 IACC 青年記者宣讀，內容簡譯如下：(如[附件 6](#))

『超過 1600 位的與會者從全世界 130 個國家齊聚巴拿馬市，在此有一個共同呼籲，此時正是正義、平等、安全、信任的時刻。

2015 年在馬來西亞閉幕的國際反貪腐研討會，宣誓對「有罪免責的零容忍」，因為貪腐無所不在且遍佈每個層級，為了竊取國家財富，使有組織的犯罪蓬勃發展，為逃稅者提供掩護、隱藏金援恐怖主義的金主等。

現在是正義時刻：

隨著世界產生變化，貪腐亦會產生變化。眾所皆知，拜網際網路和信託所賜，貪腐集團迅速發展。而愈來愈多的人被政治、助長的貪腐、侵權、人口及毒品販運以及遭破壞的環境所緊密包圍著。

大規模的貪腐危害個人及整個社會，我們必須將其視為全球性的威脅。

我們瞭解貪腐、組織犯罪及非法資金流動間日益增加的聯繫，如何對社會造成嚴重的傷害，因此應成為反貪腐運動的優先事項。

現在也是我們發展、加強全球夥伴關係及與其他工作網絡、南北半球合作的時刻，以阻止跨國非法資金流動，進而加強打擊洗錢的國際合作，主張收益者公開透明，並遏止所有推動者。

各國政府應與國際金融機構合作，經由使用強大的制裁制度，以確保從事貪腐的公務人員失去自由。

現在是平等時刻：

貪腐加遽全世界的不平等，而人民的自覺和憤怒愈來愈明顯。在許多國家，由於貪腐和不平等相聯結，促使人民走上街頭，如冰島、巴西、瓜地馬拉、薩爾多瓦、土耳其、烏克蘭、韓國和其他幾個國家。在其他的例子中，這種新的意識已反應在選舉結果上。

現在是安全時刻：

在許多國家，民間社會的空間正逐漸縮小。對所有積極表達反貪腐的記者、電影製片人、揭弊者等，愈來愈多被關進監獄。藉由頒布法律，使非政府組織難以發揮作用，扼殺媒體、削弱法官和檢察官的權力。

現在是信任的時刻：

私部門、民間社會和政府之間的密切合作，可以型塑我們的集體行動。我們的目標是實現變革，建立信任、透明和誠信。

在巴拿馬，我們反思，媒體在一般情況下，特別是調查記者在今年發揮的關鍵作用，以及將如何持續成為揭發貪腐追求正義的重要角色。

現在是行動的時刻：

我們必須與所有反貪腐的擁護者及良好的企業合作。

我們共同描述我們的任務是最有效率的，並且提出我們的聲明，反對世界各地在威脅與限制自由下專制的崛起。

我們將共同強化網際網路反貪腐的行動。公部門、企業與民間社會將共同對貪腐負責。現在正是正義、平等、安全及信任的時刻。

我們感謝巴拿馬政府和人民，並期待繼續合作，確保不再容忍有罪免責及嚴重貪腐。也感謝丹麥人民迎接全球反腐敗運動，並於 2018 年在哥本哈根主辦第 18 屆 IACC 』。

## (四) 參與議題

### 1. 孕育出貪腐的避稅天堂

本場次討論重點在三個面向：首先，審視逃稅是如何加速個人的貪腐行為，一方面是有利於個人的貪腐行為，如行賄受賄、挪用公款、貪污等。更重要的是，其更有助於大規模系統性的貪腐，無論是在國家層級甚或全球性，對破壞促進公共利益的規則、制度和機構，更是息息相關。必需持續拓展全球對反貪腐的重視和關注力，並將重點放在那些貧窮受害國之外，朝向更實際無國界概念的思考，這將使富裕國家成為不可缺少的角色。在此形勢下，這是一場富裕與強權的聯盟對抗所有貧困國家的戰役，假如我們能進一步提升逃稅正腐化著這些富裕的國家，以及避稅天堂大多是這些富裕國家或與富裕國家有著依存關係的觀念，我們可以獲得政治上的支持，幫助那些受害的貧窮國家。

其次，簡要介紹解決這些問題所快速發展的全球倡議。第三，特別聚焦在一個全球缺乏關注的領域：信託，基金會以及類似的行為，這些都是源自法律和社會規範所創造出來的稅務避難所，而且正滋潤貪腐及腐化社會。本議題特別強調避稅天堂所涉及的不僅是稅收。（本議題與談者介紹如[附件 7](#)）

### 2. 運用數據與行政透明，改變公共採購的遊戲規則：來自當地和全球與會者的新措施：

公共採購，即付予公共契約參與者，將納稅人的錢轉換成學校、道路與醫院。TI 估計每年公共採購支出的金額約美金 9.5 兆。有鑑於龐大的採購金額規模以及其所涉及的裁量權，採購易如此遭到貪腐的風險就不足為奇了。經濟合作貿易組織估計，在開發中國家，約百分之

20 至 25 的採購基金在貪腐行為中損失了。更重要的是，這不僅僅是金錢上的問題，公共採購所衍生的貪腐亦使人們的生命受到威脅。在資源缺乏以及大眾對反貪腐作為要求日益增加的情況下，對於一般大眾以及多國機構間，有關貪腐風險的管理變得至關重要。

有許多的指標嘗試評估貪腐所造成影響的層面，但是很少能對採購過程中貪腐風險提供起訴的水準，而針對不同的機構可以採取不同的風險管理方式。多邊開發銀行國際採購機構則有責任促使提升透明度，以確保其資金有效的運用在實現其發展的成果上，並建立系統以便於調查及制裁其資金挹注項目所衍生的貪腐。隨著公開更多公共契約的電子資訊，如「開放契約數據標準」的實施以及「政府支出和援助數據」的公布等支持下，誕生了分析採購資料的創新方法。

本工作坊介紹分析公開提供的電子採購數據的創新方法，以便發現、監測及更加了解貪腐的風險。這些新方法，透過不同基金使用者提供了更高效率、透明的公共服務及財貨，因此在評估貪腐的指標上獲得印證。而且也討論，透過不同行為者如何評估資訊，進而減緩貪腐風險。

越來越多的政府承諾，提供他們在公共領域開展業務的訊息。然而，更多的訊息並無法自動轉化成較高的透明度及更少的貪腐。本工作坊亦提出，使用採購相關資訊而制定出可提昇公共採購透明的評量指標創新方法，以及採購權責單位與其他基金使用者共同合作，以監測貪腐風險的能力。（本議題與談者介紹如[附件 8](#)）

3. 加緊腳步：瞭解人口販運者如何利用腐敗的網絡，以及我們能提供何種協助：

人口販運破壞了全球的公平正義，因為腐敗造成了人權被侵犯以及跨國犯罪。國際勞工組織於 2014 年表示，私經濟體下的強迫勞動，每年可以產生 1,500 億美元的非法利潤。然而，也僅有極少數的被害者被發現或犯罪者被定罪，而此也成為一個風險小且利潤高的犯罪模式。不道德的雇主受益於正常市場競爭規則偏離或中斷，所形成的全球供應鏈中大規模的無償工作。貪腐直接影響了人口販運的人權。

人口販運實際上是盜取勞力，其中貪腐行為所產生的成本，由販運者轉嫁到受害者身上，而所獲得的收益則重新投資於犯罪或是合法活動上。更糟的是人口販運者能妨礙刑事司法，逃避起訴，並能戕害被害人的安全。(本議題與談者介紹如[附件 9](#))

4. 如今我們有揭弊者(吹哨者)保護法，那下一步呢？我們要有確保實務有效運作的創新措施：

揭弊者保護法在發掘貪腐或其他瀆職事務上扮演著重要的角色。但是那些經常為公共利益大聲疾呼的人，常面臨工作報復、恐嚇、威脅及訴訟。可喜的是許多國家正通過立法來保護這些揭弊者，然而不幸的是理論與實務之間總存在著些許差距，因為許多通過立法的國家並沒有充分保護他們的揭弊者。這可能是法令制定的不夠充分，在這種情形下更需要提倡法令的修定。這也往往是法律在實務上未充分實施：往往是那些負責的機構未有獲得充分的資源和培訓，以及企業和其他組織，並未指導該建立何種機制。本工作坊的目標是要思考如何對揭弊者提供有效率的保護。本場次的專家亦介紹他們在各自國家實施的已獲得的具體成果，以及改進其國家揭弊者狀況的措施，包括：

A、對準備提供揭弊者保護的負責機構進行評估。

B、協助公、私部門及非營利組織，創造支持揭弊者的環境。

C、汲取揭弊者真實事件中所吸取的經驗教訓，加以運用，作為提倡立法的變革。(本議題與談者介紹如[附件 10](#))

## (五) 「臺灣專題」研討會 Taiwan Session

本次於參與會議期間，於 12 月 2 日晚間，由臺灣民主基金會與臺灣透明組織共同以「臺灣的透明度」(Transparency in Taiwan) 為題，舉行「臺灣專題」研討會(以下簡稱 Taiwan Session)，研討會由 TI 主席 Ugaz 先生擔任主持人，我國 3 位 NGO 組織代表(亦為國內學者)發表 15 分鐘專題演說，續由出席之 TI 各國分會代表提問，研討會進行時間約 2 小時，有 30 位 TI 各國代表與會，有關 3 位代表發表內容摘述如下：(如[附件 11](#))

### 1. 在國會推動行政透明 (Pushing Transparency in the Parliament) –黃秀端教授：

報告指出我國公民監督國會聯盟成立於 2007 年，與 40 個 NGO 組織互為同盟，聯盟成立的目的是在監督立法委員並汰除不良的立法者。他們認為「沒有透明，沒有廉政」(no transparency, no integrity)，故向與會者介紹在臺灣國會推動的行政透明措施，如：將立法院議事轉播至網際網路多媒體隨選視訊系統 (Internet Multimedia Video on Demand System, IVOD)、在系統網站公布開放政府預算資料、推動各委員會議向民眾公開、同意讓公民記者進入立法院報導...等。

### 2. 臺灣電子化治理與透明：政府開放資料、視覺化預算及政府防貪 (Electronic Governance and Transparency in Taiwan : Open Data, Visualized Budget, and Government Defense) –陳俊明教授：

報告提出臺灣政府機關都提供民眾一定的管道與政府機關做接觸，如電

子郵件、電話或網站信箱。2015 年臺灣在全球開放資料指數的評比中名列第三，這項指標評比 122 個國家，並以 13 個資料庫作為衡量標準，如政府統計數據、政府預算、立法、政府支出、選舉結果、採購、國家地圖、空污排放量、氣象、公司登記、地理位置資訊、水質及土地權狀等。根據歷史資料，臺灣有 78% 的資訊是透明的，但仍然還有進步的空間。

另介紹關於臺北市政府視覺化預算的努力，報告指出臺北市政府於 2015 年架設了視覺化式的預算平臺，可以用淺顯易懂的方式讓市民監測政府預算，各政府機關的預算用圓圈表示，圓圈愈大表示預算愈多，當使用者將滑鼠移動到預算圓圈下時，圓圈內的預算細目就會自動顯示出來，內容包括跟以往預算分配的比較、有多少金額？是增加或減少？透過圖像插畫的對話方式，輕鬆帶入預算的概念，讓資訊頁面更加有趣，這增加了臺北市政府與市民的互動，其中包含 18 萬個不同 IP 網頁的造訪者與 57 萬次的網頁造訪紀錄，迄 2015 年 11 月止，更累積了 54 萬次臉書造訪者。最後再以國防採購稽核審計為例，介紹臺灣對國防防貪風險預防與控制。報告提出臺灣國防採購預算金額龐大，但有二層稽核管控，一是內控查核，另一是審計查核，年度審計報告會按時公布，內容亦都可被外界查閱。最後並提出臺灣 E 化政府的未來願景，如：為了使人民能廣泛使用公家資源，臺灣希望能成為數位化政府，聚焦在互聯網、雲端運算、大數據及人工智慧；為了迎接老化的社會，將整合 E 化衛生系統服務不同需求的民眾；即便面臨中國強大的壓力，仍會通過民眾參與國防議題政策上的辯論，強化雙向溝通。

### 3. 參與式預算：臺北經驗（Participatory Budgeting：Taipei Experience）－方凱弘博士：

報告內容以臺北參與式預算設計為例，它的特性為多元性、分工化及合作，並提出 5 個需要被檢視的矛盾點說明：(A) 直接民主或代表性民主 (Direct democracy ; Representative democracy)；(B) 公眾需要或官僚專長 (Public needs ; Bureaucratic expertise)；(C) 當地菁英或普羅大眾 (Local elites ; General public)；(D) 當地人需要或少數者的利益 (Local needs ; Interests of less advantaged)；(E) 發動式參與或自願性參與 (Mobilized participation ; Voluntary participation)。



### 三、巴國官員拜會交流

本次參與 IACC 會議因係由外交部非政府組織（NGO）國際事務會周大使兼執行長麟擔任領隊，渠係我國前任駐巴拿馬大使，且我團之規模及專業深獲會議主辦地主國巴拿馬政府高度重視，我團成員得於開幕儀式當天，於巴拿馬總統瓦雷拉閣下（H.E. Juan Carlos Varela）致詞完畢後，隨即由周執行長再率團員向瓦雷拉總統及副總統兼外長聖瑪若（Isabel de Saint Malo de Alvarado）致意，瓦雷拉總統對於我國籌組「官方+民間」訪團到訪表示歡迎，對我團規模及專業亦表肯定，本署洪副署長並與瓦雷拉總統及副總統兼外長聖瑪若合影留念（如[附件 12](#)）。

本署並在外交部巴拿馬大使館的協助及安排下，與多位巴國重要官員會晤交流，僅分述如下：

#### （一）拜會巴拿馬公安部長 Alexis Bethancourt Yau，交流有關雙方廉能防貪措施：

本署同仁於 11 月 30 日下午，由駐巴拿馬大使館劉大使德立陪同，與周執行長及法務部調查局陳處長等拜會公安部長。公安部長是日下午原奉示出席瓦雷拉總統召開之內閣會議，為接待我團，特撥冗中途返部，偕同該部次長 Jonattan Del Rosario 共同會見我團團員。公安部長曾於擔任「金融分析局」局長任內訪臺，並與我國法務部調查局簽署「洗錢與資助恐怖份子相關情資交換合作協定」，於 105 年 6 月始由瓦雷拉總統擢升為公安部長。公安部長表示，臺灣政府廉能透明，與瓦雷拉總統施政理念相同，殊值巴國政府借鏡，對於我團來訪表示歡迎，至盼就相關議題強化雙邊合作。

本署洪副署長表示，我國政府對反貪腐法令及作為至為重視，因此遵循聯合國反貪腐公約之要求，成立法務部廉政署作為廉政專責機構。本署積極參加各項反貪腐國際會議及研討會，以觀摩各國作法，俾使相關法令得與國際接

軌。因公安部長曾任「金融分析局」局長並督導反洗錢業務，是防杜貪腐之關鍵，願就巴國實務作法向部長請益。公安部長謙稱，臺灣政府行政效能遠勝巴國，是巴國的效法對象，但仍樂願分享巴國經驗，以供參考。雙方並就巴國之公務人員行為規範執行現況、對揭弊檢舉人保護措施等議題，廣泛交換意見。(如[附件 13](#))

## (二) 拜會巴拿馬最高法院院長亞優 (José Ayú Prado Canals)，交流司法風紀議題：

於 12 月 2 日上午，本署同仁由駐巴拿馬大使館劉大使德立陪同，拜會巴拿馬最高法院院長亞優 (José Ayú Prado Canals)。亞優院長在巴國司法界資歷豐富、舉足輕重，渠曾於檢察總長及最高法院院長任內訪臺，對我國友好。亞優院長對本署一行表示歡迎，並稱與劉大使交情深厚，該院大門隨時為我們敞開，樂意與我國密切交流。接著表示，他任職檢察體系長達 28 年，自基層職務逐步歷練，他認為得膺任巴國最高法院院長，應歸功於他擁有一半華人血統 (亞優院長父親為華人)，個性受到重視紀律及毅力的中華文化薰陶所致。

本署洪副署長向院長表示，他任職檢察官達 26 年，與亞優院長堪稱同行，本次有幸會晤倍感親切。本署於 2017 年 7 月間將與巴布亞紐幾內亞在臺北聯合辦理「APEC 揭弊者保護工作坊」，至盼亞優院長屆時得出席共襄盛舉。雙方就巴國最高法院業務宗旨、我國司法體系的政風運作制度等議題交換意見，院長並邀請洪副署長在貴賓造訪簿上留言簽名，洪副署長題字：「恭祝中華民國與巴拿馬，友誼長存，邦誼永固」，會談氣氛親切友好。(如[附件 14](#))

### (三) 拜會巴拿馬國家透明局局長 **Angelica Mayti**，交流廉政業務並邀請訪

臺：

12月2日下午，透過駐巴拿馬大使館安排，本署得由駐館劉大使德立陪同，與本次 IACC 會議之巴拿馬官方主辦單位國家透明局局長 **Angelica Mayti** 會面。

**Angelica Mayti** 局長向我團說明該局沿革及現行發展，該局自 2014 年成立後，其主要工作在執行行政調查並審議相關廉政規範與法規之建立；本署洪副署長回應，我國法務部廉政署成立於 2011 年 7 月間，主要工作在於防貪、反貪、行政調查與肅貪偵辦，雙方業務性質相近，盼建立雙方聯繫管道，相互學習。洪副署長並邀請局長於明（106）年 7 月間訪臺出席「APEC 揭弊者保護工作坊」，局長表示她未曾造訪臺灣，欣允若時間允許，將優先考量訪臺。

（如[附件 15](#)）

## 參、心得與建議

### 一、建立與 NGO 組織交流固定聯繫管道，行銷我國廉政成果

本（106）年 1 月 25 日國際透明組織公布 2016 年全球清廉印象指數（CPI），臺灣以 61 分名列全球第 31 名，在亞太區排行第 7，相較 2015 年評比退步 1 分、名次退步 1 名。2016 年 CPI 全球計有 176 個國家地區納入評比，我國分數較 2015 年退步 1 分，但因此次調查新增一項多元民主機構（Varieties of Democracies, V-Dem）的調查數據，因此難與前年度的分數做比較。我國 2015 年 CPI 分數為 62 分，全球排名第 30 名，分數較 2014 年進步 1 分、名次進步 5 名，連續 3 年向上提升，為自 2005 年以來最佳排名，2016 年則呈現微幅退步的狀態。

本次本署因與外交部非政府組織(NGO)國際事務會、財團法人臺灣民主基金會、臺灣透明組織及公民監督國會聯盟等組成「官方+民間」訪團，係首次參與 AMM 暨 IACC 會議期間，得透過臺灣透明組織引薦拜會 TI 重要幹部，藉由面對面溝通，瞭解 TI 對國家重要調查的想法，並表達本署意見，行銷我國廉政作為，增進國際組織對我國廉政措施的認識。故前述 TI 公布 2016 年 CPI 資料時，本署得以充分掌握資訊，適切回應，相關國內媒體報導多數引用本署新聞稿分析資料，成功引導輿論理性討論，沒有負評，顯見與國際及國內 NGO 組織建立聯繫交流管道之重要性。本署雖每年均派員參與會議，惟因規模未似本次，故僅能將會議資料攜回研讀，未能建立固定聯繫交流管道。本次與外交部、臺灣民主基金會、公民監督國會聯盟及臺灣透明組織人員共同出席，接觸的相關人員及官方代表都勝以往，收穫亦更加豐碩，顯見組成「官方+民間」訪團參與是類國際會議的模式值得延續。另應建立與本次交流相關非政府組織人員的固定聯繫窗口，持續與本次拜會交流人員加強聯繫與合作關係，更應於本署重要活動邀請相關人士參與，以增進國際人士及國內 NGO 組織對本署及本國廉政措施的瞭解，除有助於掌握國際廉政趨勢外，亦可增進我國廉政作為的國際能見度，展現我國廉政實力。

## 二、爭取在 IACC 會議發表專題或參與討論，行銷我國廉政作為

AMM 屬於 TI 會員專屬會議，本次訪團受邀於 AMM 期間舉行「臺灣專題」，由國內相關 NGO 組織學者以「臺灣透明度」為題發表專題演說，介紹我國有關的作為，並由 TI 主席 Ugaz 先生擔任主持人，係我國歷年來參與 TI 相關活動所獲的最佳待遇。

我國為落實「聯合國反貪腐公約」所揭示促進政府機關透明與課責制度之目標，爰訂定「行政院及所屬機關（構）推動行政作業流程透明原則」，以完備行政透明相關指導原則、衡量標準、教育訓練等相關措施，並於 105 年 12 月 21 日由行政院函頒，這樣的經驗係切合本次專題可與各國代表分享。另本次參與 IACC 專題會議中，有關對公共採購透明化措施的討論部分，我國制定政府採購法以規範管理國家採購事宜，並建置電子採購網公開分享相關採購資訊、法令規範及範例等作為，都值得參與報告分享。又本署刻正積極推動揭弊者保護立法，本次討論議題的思考亦值得我國借鏡，本署應把握 TI 主席對臺灣的友好態度，以積極參與國際非政府組織活動來突破我國外交的處境為目標，透過與國內 NGO 組織的合作，爭取在 IACC 會議發表專題，向與會的各國非政府組織代表行銷我國廉政作為，提出我國配合《聯合國反貪腐公約》所做的各項努力，以增進各國 NGO 組織成員對我國政府與廉政作為的瞭解，亦可藉由信息交流與經驗分享，精進我國反貪腐作為的策略規劃。

### 三、與邦交國廉政官方組織簽署合作協定，落實國際接軌

本次第 17 屆 IACC 會議由 TI 與 IACC 理事會及巴拿馬政府合作舉辦，巴拿馬政府官方的主辦機關係國家透明局（National Authority for Transparency and Access to Information，ANTAI），國家透明局為一獨立機構，係透過公開政務原則，在國家實施預防貪腐的控制，保證行政透明與公家機關之資訊取得與管理。巴拿馬共和國政府為了加強行政透明、問責制、預防與打擊貪腐，起草了一項重要法案，法案內容涉及利益衝突、保護檢舉人，並強化其他政府機關在行政與刑事調查上的種種面向。巴國政府正在執行「推動全國政府資訊公開計畫」（Open Government Data National Action Plan），透過該計畫以行政透明為本，讓國家之公共資訊取得容易，促進資訊「被使用」與「再利用」、建立政府機關的互通性網路、改進並創新公家服務，最重要的是在判決後的問責制度。從 2015 年到 2017 年間，該計畫下之開放政府夥伴關係共擬定 20 個承諾與 4 個主要合作原則，其計畫主要包含行政透明、公共問責制與公民參與。近期則再加入了「國家建設透明度倡議」（the Construction Transparency Initiative，COST），目的是提高問責制度，讓國家在社會、商業、經濟、政府機關上發展與成長，巴國政府亦遵從「聯合國反貪腐公約」（the United Nations Convention against Corruption，UNCAC）與「美洲反貪腐公約」（the Inter-American Convention against Corruption.）之規章，在政策的執行上已有顯著的進步。（如[附件 16](#)）

該局所致力推動的政策，正與我國國家廉政建設行動方案「促進公開透明，防止利益衝突。」的策略目標相同，我國並為落實推動，已由行政院函頒「行政院及所屬機關（構）推動行政作業流程透明原則」，本署人員這次在使館的積極安排與協助下得以會見局長 Angelica Mayti 女士，建議可加深兩機關的交流，除邀請局長參與我國廉政國際研討會外，並以簽訂官方合作協定為目標。據駐巴拿馬大使館表示，為積極推動臺巴雙邊交流，我國目前與巴國簽署 4 項雙邊協定：「中

華民國與巴拿馬共和國洗錢及資助恐怖份子相關情資交換合作協定」(此項係由法務部調查局與巴國金融分析局合作簽訂)、「臺巴雙邊合作瞭解備忘錄」、「臺巴技術合作協定」及「有關移民事務與防制人口販運合作協定」，本署或可透過我國駐巴拿馬大使館之協助，取得巴國「國家建設透明度倡議」內容，研議評估與巴國簽訂國家廉政措施合作協定之可行性，使本署在國際廉政事務的推動上，再創新里程碑。

【附件 1】與 TI「國際倡導、政策及研究組」會談



訪團與 TI「國際倡導、政策及研究組」主任 Robin Hodess 女士會談。



## 【附件 2】與 TI「貪腐調查研究小組」會談



上圖：本署與 TI「貪腐調查研究小組」研究員 Coralie Pring 女士會談。  
下圖：本署洪副署長致贈 Coralie Pring 女士本署宣導品，及與台灣透明組織葛傳宇博士合影。

【附件 3】與 TI 主席及重要幹部餐敘會談



上圖：本署洪副署長致贈 TI 主席 Ugaz 先生本署宣導品。  
下圖：本署洪副署長在餐會致詞。



上圖：TI 主席 Ugaz 先生致詞。

下圖：本署洪副署長與 TI 主席及重要幹部同桌會談氣氛愉快。

## 【附件 4-1】2016AMM 暨 IACC 會議 11/29 巴拿馬使館晚宴致詞稿（中文）

我國巴拿馬大使館劉大使、臺灣民主基金會徐執行長、TI TAIWAN 陳常務理事、葛副執行長、方副執行長、臺灣公民監督國會聯盟黃理事長及在座國際透明組織（TI）各國分會代表女士、先生，大家晚安，大家好：

我是中華民國法務部廉政署副署長洪培根，本署是在中華民國建國 100 年（2011 年）7 月 20 日參照《聯合國反貪腐公約》（United Nations Convention Against Corruption, UNCAC）所成立的專責廉政機構，雖然中華民國不是聯合國會員國，但在國家廉政政策的規劃與推動上，一直是遵循著《聯合國反貪腐公約》與國際透明組織（TI）倡議的國家廉政體系概念（The Concept of a National Integrity System）的精神，如我國在 2015 年 12 月 9 日公布施行「聯合國反貪腐公約施行法」，也據以修訂廉政措施指導方針「國家廉政建設行動方案」。本署成立後為接軌國際，相當關注國際透明組織每年舉辦的會議，均會派員參加會議，瞭解現行國際 NGO 組織所關心與倡議的議題，作為我國廉政措施規劃執行的參考，感謝巴拿馬大使館與臺灣民主基金會安排這樣的晚宴，讓本署有榮幸與大家交流，也竭誠歡迎各位有機會到臺灣時來本署參訪，很高興認識大家，謝謝!!

**2016 AMM and IACC meeting**  
**(11/29) Panama embassy dinner speech**

**Ambassador Liu(劉) of the Embassy of Panama, President Hsu(徐) of the Taiwan Foundation for Democracy, Director-General Zhou(周) of the Ministry of Foreign Affairs, delegates from Transparency International Chapters, ladies and gentlemen -- good evening.**

I am Deputy Director-General of the Agency Against Corruption of the Ministry of Justice, Hung Pei-Ken. Our agency was established on 20th July, 2011. The agency is a specialized integrity authority in accordance with the United Nations Convention Against Corruption (UNCAC). Although R.O.C. (Taiwan) is not a member of United Nations, we always follow the spirit of the UNCAC and the concept of a national integrity system proposed by Transparency International, to plan and promote our national anti-corruption policies.

For example, Taiwan ratified the "Act to Implement United Nations Convention Against Corruption" on the 9th of December, 2015 through legislative procedures to adopt the convention into our domestic legal system. And we revised the National Integrity Building Action Plan based on this domestic act.

Since the establishment of the agency, we always pay close attention to the global anti-corruption information, especially those released by Transparency International. We also send delegates to participate in international anti-corruption meetings and conferences to engage ourselves with the issues that concern and are promoted by international NGOs. By those participations, our delegates bring back what they learned and observed to benefit the planning and implementation of Taiwan's anti-corruption measures.

Finally, I would like to extend my appreciation to the Embassy of Panama and the Taiwan Foundation for Democracy to arrange such a wonderful dinner. And I give you my sincere invitations to visit our new office building in Taiwan. It is my great honor and pleasure meeting you here.

Thank you.

【附件 5-1】 17 屆 ICAC 國際反貪腐會議辦理情形



上圖：開幕式致詞貴賓，左起 IACC 理事會主席 Akere Muna 先生、巴拿馬共和國總統胡安·卡洛斯·瓦雷拉先生、世界銀行誠信副總裁 Leonard McCarthy 及 TI 主席 Jose Ugaz 先生。

下圖：我團出席人員，外交部 NGO 國際事務會周執行長（中）、本署洪副署長（中右）、調查局督察處陳處長（中左）、公民監督國會聯盟理事長東吳大學人文社會學院院長黃秀端教授（左）。

## 【附件 5-2】17 屆 ICAC 國際反貪腐會議日程表（中文翻譯）

### 11 月 29 日 星期二

透明審視電影欣賞：《驚懼：海運背後的真正代價》

（此片未在台灣上映 故沒有正式中文譯名）

拍攝國家：法國

片長：84 分鐘

上映日期：2016

類別：紀錄片

語言：英文（西文字幕）

客座來賓：無

電影介紹：

本片深入紀實大型海運背後看似透明卻不為人知的背後運作和危險，透露此產業殘忍的提供 70 億人口所需。海運掌握著的是經濟、環境和文明的鑰匙。



### 11 月 30 日 星期三

電影欣賞：《7：19》

拍攝國家：墨西哥

片長：92 分鐘

上映日期：2016

類別：小說改編

語言：西文（英文字幕）

客座來賓：Jorge Michel Grau（導演本人）

電影介紹：

1985 年 9 月 19 號 早上 7：19 分，墨西哥發生了一場大地震，在一個坍塌的建築物中，一群被殘骸困住的身還者竭盡全力的跟生死搏鬥者，在與生死交戰的時空中，挑戰的是醜陋的真相和社會階層差異。



## 12月1日 星期四

08：00 會議認證

11：00 開場典禮

◎ 參加來賓

- 聯合國毒品犯罪組執行長 Yury Fedotov
- 世界銀行廉政組副理 Leonard McCarthy
- IACC 理事會主席 Akere Muna
- 巴拿馬總統 Juan Carlos Varela Rodríguez
- TI 透明組織主席 Jose Ugaz

◎ 演講主題：正義時刻 *Time for Justice*

- 主持人 Giannina Segnini
- 前巴西審計部長 Jorge Hage
- 前南非國家監察使 Thuli Madonsela
- 透明政府 CEO Sanjay Pradhan
- TI 透明組織主席 [Jose Ugaz](#)

◎ 會議重點

現今世界上的人都站出來抵制貪腐。人民的力量成功造成公眾壓力，使貪腐者受到應有的報應。但儘管人民的聲音帶來正面的改變，貪腐仍然繼續發生，仍有犯罪者逍遙法外，此時全球社群應該如何同心打擊貪腐行為，並終止貪腐？

15：30-16：00 專題演講

◎ 演講主題：巴拿馬文件

◎ 德國記者 Frederik Obermaier

由一個記者決定揭發文件而開始的事件，對全球帶來的影響與課題。

◎ ICIJ 國際調查記者同盟記者 Marina Walker

新聞業非要透過揭露爆料來存活嗎？

◎ 記者兼作家 Jake Bernstein。著作：<Secrecy World>（機密世界）

16：30-17：30 專題演講

◎ 巴拿馬文件的後果

◎ 防貪和開放政府聯盟：機會前方

◎ 貪腐和開放政府聯盟：機會前防

◎ 貪腐和遷移：金錢與難民流動的關係

◎ 孕育出貪腐的避稅天堂

◎ 永續發展目標（SDG）、反貪腐、公正：讓每個人都不會被留在永續發展之後

◎ 透過開放資料和採購透明來更改公共採購中的常規：採購新起點



## 12月2日 星期五

- ◎ 三個左翼政府的黑箱交易
- ◎ 有罪不罰的銀行業：為什麼民間公司拒絕接受過去犯罪紀錄的問責
- ◎ 全球穩定的全球標準：有責任性地防衛治理，能帶來世界的穩定與和平嗎？
- ◎ 瞭解人口走私如何利用貪腐網絡，以及我們的因應之道
- ◎ 巴拿馬文件是「跨境主義」的一個象徵，跨境到底出錯在哪？
- ◎ **MySociety** 公民參與網站：將透明數位化工具提升公民參與
- ◎ 反洗錢調查
- ◎ 政府貪污：立法掩護下的非法轉移
- ◎ 建立企業部門的信任：國營企業中建立防貪策略
- ◎ 公平和問責制的新標準：貪腐議題中的性勒索與性別問題
- ◎ 起訴貪腐和追回盜款
- ◎ 鎮壓、貪腐、侵犯人權
- ◎ 共享星球、共同責任：建立多方利益聯盟、終止野生動物、森林和漁業犯罪
- ◎ 人民驅動的反貪腐：全球及本地之反貪開放資料和技術
- ◎ 令人難以置信的世界：亞馬遜電視臺
- ◎ 基礎設施透明化：拉丁美洲的反貪工作和生活的改善
- ◎ 劫貧：如何停止發展中國家的非法資金流動
- ◎ 大型貪腐案件的起訴
- ◎ **Video4change**：公民揭露貪污，透過他們口袋裡的工具，追求更實質的平等

【附件 5-3】17 屆 ICAC 國際反貪腐會議日程表（原文）



**SCHEDULE**

**TIME FOR JUSTICE**  
Equity. Security. Trust.

PANAMA CITY, PANAMA  
1- 4 DECEMBER 2016

**IACC**

**17<sup>th</sup> INTERNATIONAL  
ANTI-CORRUPTION  
CONFERENCE 2016**

[www.iaccseries.org](http://www.iaccseries.org)

## THUESDAY

NOVEMBER 29

- 20:30 FILMS FOR TRANSPARENCY SCREENING: **FREIGHTENED - THE REAL PRICE OF SHIPPING** (LA HUACA THEATER - CINEMA)

## WEDNESDAY

NOVEMBER 30

- 19:30 FILMS FOR TRANSPARENCY SCREENING: **7:19** (LA HUACA THEATER - CINEMA)

## THURSDAY

DECEMBER 1

- 08:00 CONFERENCE ACCREDITATION ( LOS TAPICES - MAIN FOYER )

- 11:00 OPENING CEREMONY ( PLENARY HALL )

**Leonard McCarthy** - Integrity Vice President - World Bank  
**Akere Muna** - Chairperson - IACC Council  
**His Excellency Mr. Juan Carlos Varela Rodriguez**, President of the Republic of Panamá  
**Jose Ugaz** Chair, Chair

- 12:00 TIME FOR JUSTICE ( PLENARY HALL )

**Giannina Segnini** Moderator, Columbia University  
**Jorge Hage** Former Minister, Comptroller General's Office  
**Thuli Madonsela** Former Public Protector, Government of South Africa  
**Sanjay Pradhan** CEO, Open Government Partnership  
**Jose Ugaz** Chair, Chair

- 13:30 LUNCH ( LAS TOTUMAS - LUNCH AREA )

- 15:00 COLPIN INAUGURATION ( PLENARY HALL )

**Guillermo Antonio Adames** Journalist Forum of Panama  
**Augusto Álvarez Rodrich** President, IPYS  
**Jose Ugaz** Chair, Chair

- 15:30 THE PANAMA PAPERS, NINE MONTHS ON ( PLENARY HALL )

**Barbara Trionfi** Executive Director, International Press Institute - Moderator  
**Jake Bernstein** Investigative Reporter  
**Frederik Obermaier** Süddeutsche Zeitung  
**Marina Walker** Deputy Director, International Consortium of Investigative Journalism

- 16:30 THREE CONSEQUENCES OF THE PANAMA PAPERS ( PLENARY HALL )

**Ewald Scharfenberg** IPYS Moderator  
**Hugo Alconada** La Nación  
**Roman Anin** Deputy editor, Novaya Gazeta  
**Johannes Kristjánsson** Reykjavik Media

- 17:00 COFFEE BREAK ( LOS TAPICES - LA HUACA THEATER FOYER )

17:30

- AWARD WINNING INVESTIGATIONS ( IBACUET ROOM )

- FILMS FOR TRANSPARENCY SCREENING: **7:19** ( LA HUACA THEATER )

- **ANTI-CORRUPTION AND THE OPEN GOVERNMENT PARTNERSHIP: OPPORTUNITIES AHEAD** - Transparency International ( BOQUETE ROOM )

- **CORRUPTION AND MIGRATION: CONNECTING THE FLOWS OF MONEY AND REFUGEES** - U4 Anti-Corruption Resource Centre ( PORTOBELLO ROOM )

- **HOW TAX HAVENS FOSTER CORRUPTION WHY TAX IS A RELATIVELY MINOR PART OF IT, AND HOW TO MOVE FORWARDS** - Treasure Island - CIS - Europe and Central Asia, Transparency International ( CHAQUIRA ROOM )

- **JUSTICE: HETEROODOX MECHANISMS AGAINST IMPUNITY IN LATIN AMERICA** - International Commission Against Impunity in Guatemala ( LAS CESTAS ROOM )

- **SDGS, ANTI-CORRUPTION AND EQUITY: LEAVE NO-ONE BEHIND TO DELIVER ON THE SDGS** - United Nations Development Programme ( BOQUETE ROOM )

- **USING DATA AND TRANSPARENCY TO CHANGE THE GAME IN PUBLIC PROCUREMENT: NEW INITIATIVES FROM LOCAL AND GLOBAL PLAYERS** - Inter-American Development Bank ( BEJUCO / CHOCOE ROOM )

- 19:30 WELCOME EVENT ( CAYUCOS BAR )

## FRIDAY

DECEMBER 2

09:00

- **THE SHADY BUSINESS DEALS OF THREE LEFTIST GOVERNMENTS** ( IBACUET ROOM )  
**Efrén Lemus** El Faro  
**Ivan Olivares** Confidencial  
**Fernando Villavicencio** Focusecuador

- **FILMS FOR TRANSPARENCY SCREENING: MANIFIESTO DE LA UTOPIA** ( LA HUACA THEATER - CINEMA )

- **BANKING ON IMPUNITY: WHY THE PRIVATE SECTOR RESISTS ACCOUNTABILITY FOR PAST CRIMES** - Institute for Justice & Reconciliation - ( BOQUETE ROOM )

- **GLOBAL STANDARDS FOR GLOBAL STABILITY: CAN A COMMON UNDERSTANDING OF RESPONSIBLE DEFENCE GOVERNANCE CONTRIBUTE TO STABILITY AND PEACE IN THE WORLD?** - Networks, Transparency International - Defence and Security ( CHAQUIRA ROOM )

- **GREASING THE WHEELS: UNDERSTANDING HOW HUMAN TRAFFICKERS EXPLOIT CORRUPTION NETWORKS; AND WHAT WE CAN DO ABOUT IT** - CTHB, OSCE - ( SAN LORENZO ROOM )

- **OVERCOMING THE SHADOW ECONOMY** - Columbia University - University of Basel ( LAS CESTAS ROOM )

- **THE PROXY CHALLENGE** CMI and U4 ( PORTOBELLO ROOM )

- **MYSOCIETY AND ONLINE CIVIC ENGAGEMENT: INCREASING CITIZEN ENGAGEMENT THROUGH DIGITAL TOOLS FOR TRANSPARENCY** - Acción Ciudadana - Transparency International EU - USAID mySociety - Transparency International ( BEJUCO / CHOCOE ROOM )

10:00

- **INVESTIGATIONS ON MONEY LAUNDERING** ( IBACUET ROOM )  
**Augusto Álvarez Rodrich** - President, IPYS Moderator  
**Hugo Alconada** - La Nación  
**Juan Pablo Alfano** - Sudestada  
**Clare Newcastle Brown** - Editor, Sarawak Report

11:00

☉ COFFEE BREAK ( LA HUACA THEATER FOYER)

☉ GOVERNMENT CORRUPTION ( IBACUET ROOM )

**Andres D'Alessandro** FOPEA, Moderator  
**Emilia Delfino-Nicolás Gandini** Diario Perfil  
**Octavio Henriquez** La Prensa  
**Mauricio Weibel** The Clinic

11:30

☉ FILMS FOR TRANSPARENCY SCREENING: TEMPESTAD (LA HUACA THEATER - CINEMA)

☉ BUILDING TRUST IN THE BUSINESS SECTOR - COMBATING CORRUPTION IN STATE-OWNED ENTERPRISES Transparency International (LAS CESTAS ROOM)

☉ NEW STANDARDS OF EQUITY AND ACCOUNTABILITY: BRINGING SEKTORTION AND GENDER INTO THE ANTI-CORRUPTION DISCOURSE AND RESPONSE - International Association Of Women Judges (LAS CESTAS ROOM)

☉ PROSECUTING CORRUPTION AND RECOVERING STOLEN ASSETS Financial Investigations and Asset Recovery (PORTOBELLO ROOM)

☉ REPRESSION, CORRUPTION AND HUMAN RIGHTS ABUSE Government Accountability Project and Transparency International (BOQUETE ROOM)

☉ SHARED PLANET, SHARED RESPONSIBILITY: CREATING MULTI-STAKEHOLDER ALLIANCES TO COMBAT WILDLIFE, FOREST AND FISHERIES CRIME - World Wide Fund for Nature (WWF) (CHAQUIRA ROOM)

☉ PEOPLE-POWERED ANTI-CORRUPTION: GLOBAL & LOCAL PERSPECTIVES ON CORRUPTION FIGHTING WITH OPEN DATA AND TECHNOLOGY - Omidyar Network (BEJUCO/CHOCOE)

☉ 12:00 MEDIA ( IBACUET ROOM)

**Enrique Flor** - El Nuevo Herald, Moderator  
**Juan Carlos Calderon** Plan V  
**Carlos Lauria** - Committee to Protect Journalists  
**Elvira Lobato** - Agencia Publica

13:30 LUNCH (LAS TOTUMAS - LUNCH AREA)

☉ 14:30 TIME FOR EQUITY ( PLENARY HALL)

**Sarah Chayes** Senior Associate, Carnegie Endowment for International Peace, Moderator  
**Peter Eigen** Founder, Chair Advisory Council, Founder and Chair of the Advisory Council  
**Lawrence Lessig** Roy L. Furman Professor of Law, Harvard Law School  
**Salil Shetty** Secretary General, Amnesty International  
**Maria Soledad Pérez Tello** Minister for Justice and Human Rights, Congress of Peru

☉ 16:00 COFFEE BREAK (LOS TAPICES - LA HUACA THEATER FOYER)

☉ 16:30 POLICE CRIMES ( IBACUET ROOM)

**Maria Elena Barrios** TVN, Forum of Journalists, Moderator  
**Alberto Arce** The New York Times (Spanish)  
**Ciro Barros** Agencia Pública  
**Carlos Castro** America TV  
**Roberto Valencia** El Faro

☉ FILMS FOR TRANSPARENCY SCREENING: THE OPPOSITION ( LA HUACA THEATER)

☉ BUILDING TRUST THROUGH TRANSPARENT OWNERSHIP Governance and Transparency, The B Team ( PORTOBELLO ROOM)

☉ INFRASTRUCTURE TRANSPARENCY: COMBATING CORRUPTION AND CHANGING LIVES IN LATIN AMERICA Eduardo Nuñez Vargas ( LAS CESTAS ROOM)

☉ LATIN AMERICA AND IT'S ANTI-CORRUPTION RESPONSES: A BALANCE OF PROCESS Eduardo Nuñez Vargas (BOQUETE ROOM)

☉ ROBBING THE POOR: HOW TO STOP ILLICIT FINANCIAL FLOWS FROM DEVELOPING COUNTRIES Deutsche Gesellschaft für Internationale Zusammenarbeit (GIZ) (SAN LORENZO ROOM)

☉ WILLING AND ABLE TO PROSECUTE GRAND CORRUPTION TI-S ( CHAQUIRA ROOM)

☉ VIDEO4CHANGE: ENABLING CITIZENS TO EXPOSE CORRUPTION AND DEMAND EQUALITY, USING THE TOOL IN THEIR POCKET Video Volunteers ( BEJUCO/ CHOCOE ROOM)

☉ 17:30 TELEVISION INVESTIGATIONS ( IBACUET ROOM)

**Vladimir Netto** Brazilian Association of Investigative Journalism Moderator  
**Roberto Cabrini** SBT  
**Juan Guillermo** Mercado Caracol TV  
**Gerardo Reyes** Leader of the Investigative Team, Univision

18:30

☉ FILMS FOR TRANSPARENCY SCREENING: THE BORNED CASE (LA HUACA THEATER)

☉ PANAMA'S INDEPENDENT EXPERTS COMMITTEE REPORT AND COUNTRY'S VISION MOVING FORWARD ( PLENARY HALL)

**Laura Puertas** Deputy Director of Information Services, Corporación Medcom, Moderator  
**Roberto Artavia** International Member, Independent Experts Committee  
**Dulcidio de la Guardia** Minister of Economy and Finance of Panama  
**Domingo Latorraca** Panamanian Member, Independent Experts Committee

☉ 20:00 NETWORKING EVENT ( CAYUCOS BAR )

SATURDAY

DECEMBER 3

09:00

☉ BUSINESS AND POWER ( IBACUET ROOM)

**Carlos Eduardo Huertas** Connectas, Latin America, Moderator  
**Asier Andrés**  
**Lisseth Boon** Runrun.es  
**Matias Jara** Pedro Ramirez, CIPER  
**Ivan Olivares** Confidencia

☉ THE PRESS AND THE LAW ( IBACUET ROOM)

**Guilherme Canela** Regional Communication Adviser, UNESCO, Moderator  
**Roberto Caldas** President, Inter-American Court of Human Rights  
**Edison Lanza** Rapporteur on Freedom of Expression of the OAS  
**Ricardo Pérez Manrique** Permanent Secretary, Ibero-American Judicial Summit

☉ FILMS FOR TRANSPARENCY SCREENING: CHICAGO BOY ( LA HUACA THEATER - CINEMA)

☉ CHILE'S VISION, PERU'S RESOLVE: CAN ANTI-CORRUPTION REFORMS BE EXPORTED? Inter-American Development Bank ( SAN LORENZO ROOM)

☉ COLLECTIVE ACTION AS A GAME CHANGER - PRIVATE SECTOR OPPORTUNITIES IN THE FIGHT AGAINST CORRUPTION Basel Institute on Governance ( LAS CESTAS ROOM)

☉ NOW THAT YOU HAVE A LAW PROTECTING WHISTLEBLOWERS, WHAT'S NEXT? SOME INNOVATIVE INITIATIVES TO ENSURE EFFECTIVE PROTECTION IN PRACTICE Transparency International ( CHAQUIRA ROOM)

● **PEOPLE POWER AND GENDER RIGHTS: AMPLIFYING THE VOICES, MOBILISING, EMPOWERING, ENABLING CHANGE – CHIBOK, BAHAMAS, UGANDA** International Federation of Women Lawyers (FIDA) (PORTOBELLO ROOM)

● **THE US ANTI-CORRUPTION REFORM VICTORIES AND THE ECOSYSTEM BEHIND THEM** Represent.Us (BOQUETE ROOM)

● **TRANSNATIONAL KLEPTOCRATIC NETWORKS** Transparency International (BEJUCO / CHOCOE ROOM)

10:00

● **LAVA JATO CASE (IBACUET ROOM)**

**Laura Puertas** Deputy Director of Information Services, Corporación Medcom, Moderator

**Ricardo Brandt** State of Sao Paulo

**Vladimir Netto** Brazilian Association of Investigative Journalism

**Rubens Valente** Folha de São Paulo

● **11:00 COFFEE BREAK (LA HUACA THEATER FOYER)**

● **ORGANISED CRIME (IBACUET ROOM)**

**Luis Botello** International Center for Journalists, Moderator

**Juan Carlos Lezcano** ABC Colour

**Leonencio Nossa** O Estado de São Paulo

**Raul Olmos** Aristegui Noticias

● **11:30 FILMS FOR TRANSPARENCY SCREENING: THE HOOLIGAN SPARROW (LA HUACA THEATER - CINEMA)**

● **BEYOND 'CASES', TOWARDS A CULTURE OF INTEGRITY - OECD (CHAQUIRA ROOM)**

● **ENABLING INTEGRITY THROUGH INCENTIVES, INNOVATION AND INTERNATIONAL COOPERATION: MDBS PERSPECTIVES ON SUCCESSES AND CHALLENGES IN THE GLOBAL FIGHT AGAINST CORRUPTION** Inter-American Development Bank (LAS CESTAS ROOM)

● **GATEKEEPERS: HOW CAN WE KEEP CORRUPT CASH OUT OF CLEAN BUSINESSES?** Transparency International (BOQUETE ROOM)

● **HOLISTIC APPROACHES TO SUPPLY CHAIN MANAGEMENT – CORRUPTION AS A GATEWAY TO OTHER CRIMES** Thomson Reuters (SAN LORENZO ROOM)

● **WE WILL NOT BE SILENCED! CIVIC SPACE RESTRICTIONS AND ACTIVISM ON NATURAL RESOURCE GOVERNANCE** Publish What You Pay (PORTOBELLO ROOM)

● **ANTI-CORRUPTION JOURNALISTS AND ACTIVISTS: MORE LIGHT, MORE HEAT** Transparency International (BEJUCO / CHOCOE ROOM)

● **12:00 THE PRESS AND THE PEACE PROCESS IN COLOMBIA (IBACUET ROOM)**

**María Teresa Ronderos** Open Society Foundations, Moderator

**Daniel Coronell** Univision

**María Jimena Duzán** Director, Semana en Vivo

**Fernando Ramírez** Director, La Patria

● **13:00 TRADITIONAL REPORTING, DATA JOURNALISM, BIG LEAKS? (IBACUET ROOM)**

**David Kaplan** Executive Director, Global Investigative Journalism Network

**Gerardo Reyes** Leader of the Investigative Team, Univision

**Ricardo Uceda**

● **13:30 LUNCH (LAS TOTUMAS- LUNCH AREA)**

● **14:30 TIME FOR SECURITY (PLENARY HALL)**

**Jess Search** Chief Executive, BRITDOC Foundation, Moderator

**Luis Almagro** Secretary General, Organization of American States

**Michel Forst** United Nations, Special Rapporteur on the situation of human rights defenders

**Liu Jianchao** Ambassador of the People's Republic of China (PRC) to the Republic of Indonesia

**Magdy Martínez-Solimán** UN Assistant Secretary General and UNDP Assistant Administrator, UNDP

**Barbara Trionfi** Executive Director, International Press Institute

**Ivan Velasquez** Commissioner, International Commission Against Impunity in Guatemala

● **16:00 COFFEE BREAK (LOS TAPICES / LA HUACA THEATER FOYER)**

16:30

● **BUILDING TRUST AT LOCAL LEVEL: THE ROLE OF TRANSPARENCY IN LOCAL GOVERNMENT TO PROMOTE CITIZEN PARTICIPATION IN PUBLIC AFFAIRS** Uri-Habitat, United Nations Human Settlements Progr. (LAS CESTAS ROOM)

● **CORRUPTION, SECURITY AND ORGANIZED CRIME T1-S (PORTOBELLO ROOM)**

● **FIGHTING CORRUPTION WITH BIOMETRICS, CROWDS, NUDGES, VITAMINS AND OTHER STRANGE THINGS – WHAT ARE WE LEARNING, HOW CAN WE KNOW MORE, WHERE COULD WE VENTURE NEXT?** Transparency International (SAN LORENZO ROOM)

● **IT'S TIME FOR INSTITUTIONAL COOPERATION TO FIGHT CORRUPTION: SETTING A LATIN AMERICAN NETWORK OF TRANSPARENCY AND ANTI-CORRUPTION PUBLIC AGENCIES** Transparency and Fight against Corruption, Anti-Corruption Office (CHAQUIRA ROOM)

● **NEW TRENDS IN FUNDRAISING: WHERE'S THE MONEY FOR TRANSPARENCY?** Guillermo Correa (BOQUETE ROOM)

● **USING BIG BAD OPEN DATA TO FIGHT SYSTEMIC CORRUPTION: DOES THE UK BENEFICIAL OWNERSHIP DATA HELP?** Hera Hussain (BEJUCO / CHOCOE ROOM)

● **18:00 FILMS FOR TRANSPARENCY SCREENING: GRANITO DE ARENA (HOW TO NAIL A DICTATOR) (LA HUACA THEATER)**

● **19:00 THE GALA DINNER FEATURING THE ANTI-CORRUPTION AWARDS & THE LATIN AMERICAN JOURNALISM AWARD (LAS TOTUMAS ROOM)**

SUNDAY

DECEMBER 4

10:00

● **HUMAN RIGHTS (IBACUET ROOM)**

**Eduardo Lim Yueng** TVN, Forum of Journalists, Moderator

**Sebastian Escalon** Plaza Pública

**Judith Flores** Diario de las Américas

**Matheus Leitao** BRIO

● **FILMS FOR TRANSPARENCY SCREENING: EL ALCALDE (LA HUACA THEATER - CINEMA)**

● **CORRUPTION IN THE NORTH AND THE SOUTH: TWINS OR STRANGERS?** Huguette Labelle • Laurence Cockcroft • Anne Koch • Elizabeth Ungar • Frank Vogl • Anne-Christine Wegener (SAN LORENZO ROOM)

● **DECENTRALIZATION, CITIZEN PARTICIPATION AND RISKS OF CORRUPTION** Mariela Arce • Cristina Díaz • Alcalde Jorge Herrera • María Luisa Villarreal (CHAQUIRA ROOM)

● **SECTORAL TRANSPARENCY INITIATIVES - THE NORMATIVE IMPACT OF MULTI-STAKEHOLDER DELIBERATION** Chair Advisory Council (LAS CESTAS ROOM)

● FOR AN EFFECTIVE IMPLEMENTATION OF UNCAC IN SUPPORT OF SDG GOAL 16 - UNODC (BEJUCO / CHOCOE ROOM)

● 11:00 INVESTIGATIONS ON MINORITIES (IBACUET ROOM)

**Lina Vega** Forum of Journalists, Moderator  
**Talita Bedinelli** El País  
**Angelica Lugo** Runrun.es  
**Wilfredo Miranda** Confidencial

12:00

● COFFEE BREAK ( LA HUACA THEATER FOYER)

● INVESTIGATIVE CHRONICLES (IBACUET ROOM)

**Christopher Acosta** IPYS, Moderator  
**Sergio Carreras** La Voz del Interior  
**Mario Gutiérrez** Nexos  
**Mauri Konig** Gazeta do Povo

12:30

● FILMS FOR TRANSPARENCY SCREENING: **SHADOW WORLD** ( LA HUACA THEATER)

● ACCOUNTABILITY IN THE ARAB REGION: **NEW ROLES FOR CITIZENS, CIVIL SOCIETY, MEDIA, AND THE STATE**- UNDP (CHAQUIRA ROOM)

● FROM DISCLOSURE TO USE TO IMPACT: **HOW OPEN CONTRACTING MAKES PROCUREMENT DATA ACTIONABLE** - Open Contracting Partnership ( PORTOBELLO ROOM )

● INTEGRITY PIONEERS AND COMMUNITY SOLUTIONS TO COMBATING JUDICIAL CORRUPTION- UNDP ( BOQUETE ROOM )

● MDB SANCTIONS SYSTEMS: **USING SUSPENSION AND DEBARMENT AS A TOOL TO COMBAT CORRUPTION IN DEVELOPMENT**- Office of Suspension and Debarment, The World Bank (SAN LORENZO ROOM )

● USING HUMAN RIGHTS TO GAIN HUMAN RIGHTS: **LESSONS FROM NEW RESEARCH ON CITIZEN PARTICIPATION AND ACTION TO IMPROVE TRANSPARENCY, ACCOUNTABILITY AND DEVELOPMENT**Shaaзка Beyerle ( LAS CESTAS ROOM)

● THE DATA EXPLORATION JOURNEY ( BEJUCO / CHOCOE ROOM)

● 13:00 CLOSING SESSION ( PLENARY HALL/ IBACUET ROOM)

14:30 LUNCH ( LAS TOTUMAS - LUNCH AREA )

● 15:30 TIME FOR TRUST ( PLENARY HALL )

**Marina Walker** Deputy Director, International Consortium of Investigative Journalism, Moderator  
**Patrick Alley** Director, Global Witness  
**Geoff Healey** Chief External Affairs Officer, BHP Billiton  
**Cobus De Swardt** Managing Director, TI-S

● 17:00 CLOSING CEREMONY, THE PANAMA DECLARATION & ANNOUNCING THE NEXT IACC HOST **HER EXCELLENCY ISABEL SAINT MALO DE ALVARADO** (PLENARY HALL)

**Her Excellency Isabel Saint Malo** de Alvarado Vice President of Panama  
**Akere Muna** Chairperson, IACC Council  
**Elena Panfilova** Vice Chair, Transparency International

● 18:00 FAREWELL EVENT ( CAYUCOS BAR )

## LOCATION CHART

- Cinema
- Coffee Break
- Conference Accreditation
- Lunch
- Plenary
- Social Event
- Games Changers
- The innovation Hub
- The IACC / IPYS Colpin Conference

【附件 6】巴拿馬宣言

# The Panama Declaration : Time for Justice, Equity, Security, Trust

PUBLISHED DECEMBER 4, 2016 CATEGORY IACC NEWS

BY IACC TEAM



The Panama Declaration is read out by two of the IACC Young Journalists.

More than 1,600 people from around 130 countries gathered in Panama City, Panama, with one common call : the time for Justice, Equity, Security, and

Trust is now.

When the International Anti-Corruption Conference closed in Malaysia in 2015, the rallying cry was “Zero Tolerance for Impunity”, for corruption at all levels : from petty corruption to grand corruption, for those who steal national wealth, enable organised crime to flourish, and provide secrecy for tax evaders and hiding for the funding of terrorism.

Now it is time for justice.

As the world changes, corruption mutates as well. We all know that it proliferates thanks to a web of corrupt companies and trusts, and is crosscutting. More and more it is deeply embedded in politics and fuels corruption, piracy, human trafficking, drug trafficking, and environmental destruction.

Grand corruption harms individuals and societies at large and must be seen as a global threat.

We acknowledge how the ever-increasing linkages between corruption, wildlife crime, organised crime, and illicit financial flows severely damage societies and should become a priority for the anti-corruption movement.

It is time for us to grow and strengthen global partnerships and other networks, North and South, to stop transnational illicit financial flows so as to enhance international cooperation in fighting money laundering, advocate beneficial ownership transparency, and stop the enablers.

Governments should partner with international financial institutions by using the robust sanction system to ensure that public servants who engage in corruption do not go free.

It is time for equity : corruption deepens inequality worldwide and the consciousness and anger of the people is becoming more and more apparent. In many countries, as they make the link between corruption and inequality, the people have taken to the streets as has been seen in Iceland, Brazil, Guatemala, Moldova, Turkey, Ukraine, South Korea, and several other countries. In other cases this new consciousness has been reflected in elections.

It is time for security : in many countries the space for civil society is shrinking.



Journalists, filmmakers, whistleblowers, all activists are increasingly put in jail for speaking against corruption. Laws are enacted to make it difficult for NGOs to function, for the media to be gagged, and for judges and prosecutors to be weakened.

It is time for trust. A close partnership between the private sector, civil society and government can shape our collective action. Our objective is to bring about change and build trust, with transparency and integrity.

In Panama, we reflected on the critical role the media in general and especially investigative journalists have played this year, and how fundamental their role will continue to be to shine a light on the corrupt and to demand justice.

The time for action is now. We must partner with all anti-corruption champions and well-minded business.

We came together to define where our work will be most effective and raise our voices against the rise of autocracy around the world that threatens to limit freedoms.

Together we will strengthen our web of anti-corruption activists. Together, the public sector, business and civil society will hold the corrupt to account. It is Time for Justice, Equity, Security, and Trust.

We are grateful to the government and people of Panama and we look forward to continuing our cooperation to ensure that impunity and grand corruption is no longer tolerated.

We thank the people of Denmark for welcoming the global anti corruption movement and for hosting the 18th IACC in Copenhagen in 2018.

## 【附件 7】「孕育出貪腐的避稅天堂」議題及與談者介紹

This session would focus on three main aspects.

First, it would look at how tax havens fuel and contribute to corruption. On the one hand, they facilitate individual acts of corruption : bribery, embezzlement and so on. More importantly, they contribute to grand systemic corruption, which involves undermining the rules, systems and institutions that promote the public good, both at a national level and on a global level. It is essential to continue to expand the world's anti-corruption attention and focus beyond the poorer 'victim' countries and towards a more economic, less geographical understanding, which will implicate the rich countries as central players. In this terrain, it's a battle between an alliance of the rich and powerful (in rich, middle and poor countries) versus the poorer folk (in all countries.) If we can further promote the idea that tax havens are corrupting rich countries, and that tax havens are mostly either rich countries or dependencies of rich countries, we can gain political momentum to help the victims in poorer countries too.

Second, this presentation would provide a short status update on the fast-emerging global initiatives to tackle the issues.

Third, it would have a specific focus on a major area where global attention is lacking : trusts, foundations and their like, which are creating tax haven-like refuges from laws and rules of society, feeding corruption and corrupting societies. This section would serve to underline the fact that tax havens are about so much more than tax.

### **Speakers**

#### **[Andres Knobel](#)**

Tax Justice Network

Lawyer working on Tax Justice Network's Financial Secrecy Index, an assessment of the legal framework of more than 100 jurisdictions in terms of banking secrecy; beneficial ownership registration of companies, trusts, private foundations and partnerships; compliance with FATF AML Recommendations; online availability of accounts; etc. Other research work relates to automatic exchange of information under OECD's CRS and FATCA, with a focus on... [Read More →](#)

### [Porter McConnell](#)

Director, Financial Transparency Coalition

Porter McConnell is the Director of the Financial Transparency Coalition, a coalition of nonprofits, experts, and governments dedicated to curtailing illicit financial flows out of developing countries. She has worked at Oxfam America and the ONE campaign on issues ranging from global health to development finance to governance. Before coming to Washington, Porter was based in Bogotá, Colombia, where she built a network of... [Read More →](#)

### [Nick Shaxson](#)

Journalist and author of Treasure Islands

Nicholas Shaxson is a British writer, journalist and investigator. He is author of the acclaimed 2007 book *Poisoned Wells: the Dirty Politics of African Oil*, and, following completion of *Treasure Islands* in 2010, a journalist and part-time writer and researcher for the Tax Justice Network, an expert-led group focused on tax and tax havens. In 2012 the International Tax Review named him as one of its "Global Tax... [Read More →](#)

**Session Coordinator**

## [Nick Shaxson](#)

Journalist and author of Treasure Islands

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## **Rapporteur**

## [Svetlana Savitskaya](#)

Regional Manager - Europe and Central Asia, Transparency International

## 【附件 8】「運用數據與行政透明，改變公共採購」議題及與談者介紹

### Speakers

#### [Mihaly Fazekas](#)

University of Cambridge

Mihály Fazekas has been pioneering the use of ‘Big Data’ for social sciences research, especially for measuring and analysing corruption and administrative quality across Europe. He uses mixed research methods while working in interdisciplinary teams of IT specialists, practitioners, and social scientists in order to collect, structure, and clean large administrative datasets generated by governments. One of his primary areas... [Read More](#) →

#### [Alexandra Habershon](#)

Program Coordinator, Integrity Vice Presidency, World Bank

Alexandra is Program Coordinator for the World Bank’s Integrity Vice

Presidency (INT). Since joining INT in 2011 she has coordinated the activities

of the World Bank Group’s International Corruption Hunters Alliance (ICHA),

has designed and delivered anti-corruption training programs and workshops, and coordinated special research projects. Her most recent policy and technical research has focused on whistleblower reporting mechanisms... [Read More](#) →

#### [Gavin Hayman](#)

Director / Directeur administratif, Open Contracting Partnership

Gavin is currently the Executive Director of Open Contracting Partnership and, before that, he was the Executive Director of Global Witness. At Global Witness, he oversaw all of Global Witness’ groundbreaking and award-winning investigative, campaigning, and advocacy work, uncovering secret deals, corruption, and conflict around the world. He helped create the international Publish What You Pay campaign and helped negotiate the... [Read More](#) →

#### [Jozef Peter Martin](#)

Executive Director, TI Hungary

### **Erika Maribel Guerrero Mena**

Director of Public Procurement Risks, Servicio Nacional de Contratación Pública - Ecuador

Ms. Guerrero is an engineer from the National Polytechnic School (Ecuador) and she holds a degree in law, economics and management, with mention in applied economics from the Jean Monnet University (France). Ms. Guerrero created the Control Sub-directorate and the Direction of Public Procurement Risks in the Ecuadorian National Service on Public Procurement. She and her team designed the first methodology to assess public... [Read More →](#)

### **Maria Eugenia Roca**

Lead Procurement Specialist, Inter-American Development Bank

Maria Eugenia Roca is currently the Procurement Technical Advisor for the office of Operations Financial Management and Procurement Services Office, under the Vice Presidency for Countries at the Inter-American Development Bank (IADB), in Washington DC. Ms. Roca joined the IADB in 2001, working in the Country office in Argentina and then in Paraguay as Senior Procurement Specialist. She is responsible for the coordination of the Procurement... [Read More →](#)

### **Session Coordinator**

#### **Juanita Riano**

Senior Integrity Officer, Inter-American Development Bank

Juanita Riano works at the Inter-American Development Bank (IDB) as Integrity Officer in the Office of Institutional Integrity. At the IDB she works in developing tools and approaches to manage corruption risks in activities financed by the IDB Group. Before joining the IDB, she was the Manager of the programme “Global Tools to Measure Corruption” in Transparency International-Secretariat (TI-S). Juanita has also worked for the... [Read More →](#)

## 【附件 9】「人口販運者如何利用腐敗」議題及與談者介紹

### **Speakers**

#### **Daniela Pastrana**

Executive Director, Periodistas de a Pie

Periodista especializada en derechos humanos y movimientos sociales. Sus crónicas retratan a las personas más desprotegidas y los movimientos sociales. Actualmente escribe para la agencia Inter Press Service (IPS). Coautora de varios libros colectivos, ha sido profesora y jurado en diversos premios de periodismo. Desde 2010 es la Directora Ejecutiva de Periodistas de a Pie

#### **Paul Radu**

Executive Director, OCCRP

Paul Radu is the executive director of the Organized Crime and Corruption Reporting Project and a co-creator of the Investigative Dashboard concept, of Visual investigative Scenarios visualization software and of RISE Project, a new platform for investigative reporters and hackers in Romania. Twitter : @IDashboard

#### **Dr. Louise Shelley**

Director, Terrorism, Transnational Crime and Corruption Center, Traccc, George Mason University

Illicit trade, human trafficking, transnational crime, corruption and terrorism, illicit wildlife trade author of Dirty Entanglements : Corruption, Crime and Terrorism.

#### **Natalia Suzuki**

Program Coordinator, Reporter Brasil

Natalia Suzuki is a political scientist and journalist who received her BA in Political Science from the University of Sao Paulo and a MA in Human Rights and Humanitarian Intervention from the University of Bologna. Nowadays, she

coordinates Slavery No Way, a educational program coordinated by Reporter Brasil NGO and dedicated to prevent human trafficking and slave labor in Brazil.

### **Session Coordinator**

#### **Ruth Freedom Pojman**

Senior Advisor, CTHB, OSCE

Ruth Freedom Pojman is the Senior Advisor, OSCE Office of the Special Representative and Co-ordinator for Combating Trafficking in Human Beings (OSR/CTHB). She supports the Special Representative with policy level analysis and provides recommendations on issues relating to the application of principles of due diligence and transparency in addressing risks of exploitation throughout supply chains, to encourage governments to incorporate... [Read More →](#)

### **Rapporteur**

#### **Duncan Jepson**

Founder, Liberty Asia

Duncan Jepson founded Liberty Asia, to fight human trafficking and exploitation. It has been pioneering an approach using available anti-money laundering infrastructure and laws to disrupt the supply of banking and financial services to the funding of modern slavery. Liberty Asia has also developed and implemented a victim case management system for NGOs to better manage, store and analyse victim information. A Hong Kong based corporate lawyer... [Read More →](#)



## 【附件 10】「揭弊者保護法」議題及與談者介紹

### **Speakers**

#### **A J Brown**

Griffith University, Griffith University

Public integrity, anti-corruption, whistleblowing, integrity systems, separation of powers, horizontal accountability. For my day job I lead public integrity, anti-corruption and other research for Griffith University, Australia; and in my spare time, am a boardmember of Transparency International Australia. Check out our current research project Whistling While They Work 2 : [www.whistlingwhiletheywork.edu.au](http://www.whistlingwhiletheywork.edu.au).

#### **John Devitt**

Chief Executive, TI Ireland

#### **Levison Kabwato**

Regional Advocacy Officer, Open Democracy Advice Center

I manage the Access to Information and Open Government Partnership programmes, looking at Africa specifically. My other interests include Governance, Leaderships, Cybersecurity and Journalism.

#### **Pavel Nechala**

lawyer, Transparency International Slovakia

Pavel Nechala, attorney at law and managing partner of the Nechala & Co. LLC law firm, has eleven years of experience in the area of solving corporate and business affairs of clients, representing clients in judicial proceedings, creating of public policies, including preparation of legislative proposals and investigating instigations of unfair and fraudulent practices in different areas. He has participated on research activities by preparation... [Read More →](#)

## **Session Coordinator**

### **Marie Terracol**

Whistleblowing Programme Coordinator, Transparency International

Marie coordinates Transparency International's Whistleblowing programme in Europe. She joined Transparency International in 2011 to work in the International Conventions unit. She studied International and European Law at the University of Aix en Provence and University College London



【附件 11】臺灣專題辦理情形



上圖：臺灣專題由 TI 主席 Jose Ugaz 先生擔任主持人。  
下圖：臺灣專題報告人員：依序為台灣透明組織陳俊民教授、黃秀端教授、  
TI 主席 Jose Ugaz 先生、葛傳宇博士及方凱宏博士。



上圖：台灣透明組織常務理事、世新大學陳俊明教授於「台灣專題」中以「電子治理」為題說明台灣電子化政府推動進程。  
下圖：本署團員會後與臺灣專題報告老師與工作人員合影。

## Electronic Governance and Transparency in Taiwan: Open Data, Visualized Budget, and Government Defense Integrity

Dr. Chun-Ming Chen  
Standing Board Member, TI-Taiwan  
Associate Professor, Department of Public Policy and Management  
Director, International Master Program of Integrity and Governance  
Shih Hsin University, Taipei, Taiwan

December 2, 2016

### Some Facts about e-Taiwan

- According to ITU's investigation, **Internet users take up 80% of the population in Taiwan.** About 24.7% are Fixed-Broadband users, and 57.1% of the wireless broadband users.
- **Almost all the government agencies in Taiwan have prepared channels for citizens to interact with specific agencies via email, Tel and online message form.** A simple search engine on the one-stop service portal enables users to find the departments they want to reach directly and effectively with completed contact lists by names.
- **Regular Chief Information Officer(CIO) Meeting has be held** among each Ministry levels of central government CIOs and deputy heads of municipal and city governments.

## Open Data for a Wider Use of Public Sector Information for Value-Added Reuse

- Taiwan beat other relatively liberal Asian governments, such as Japan and Singapore, by releasing more data on public procurement and baring election results at the poll-station level that's "granular enough for the user community,"  
Open Knowledge International projects director
- **Taiwan topped the Global Open Data Index in 2015** and emerged as the first non-European country to place in the top three and to displace former titleholder the United Kingdom.
- The Index ranked 122 places on 13 data-sharing metrics, including government statistics, government budget, legislation, government spending, election results and procurement tenders, national maps, pollution emissions, weather forecasts, company registers, location datasets, water quality, and land ownership.

## User-Centric Open Data: Community Engagement

- "Taiwan has, of course, faced internal pressure to be more transparent in a number of ways including cross-Strait dealings,"  
Alan Romberg, East Asia Program director with [Washington](#) think tank the Stimson Center
- Because of **intense pressure from a fervently democratic society with divergent political views**, Taiwan set up a **government data portal** in 2013 with interactive features, users may suggest data for publication and discuss open data use.
- **A formalized consultation mechanism with an advisory committees on open data in all government ministries**, comprised members from the government as well as representatives from business and industry associations, social groups and academic sector.
- Data is easy to find and easy to reuse, and it is published in a timely fashion.

## All of This Is Relative, More Transparency Is a Good Thing Overall

- “Crucial data sets” such as postal codes, government spending details and land ownership records are still closed.”  
Open Knowledge International
- “significant progress is still to be made as Taiwan's overall score reveals that their data is only 78 percent open.”  
Open Knowledge International
- It would be even more encouraging for users if the Datasets automatically is given an “Openness Rating” to give a simple indication of how well the dataset has been made open.

## Collective Efforts for **Visualized Budget** in Taipei City

- To give the public an idea of the budgets Taipei city has planned and weigh in on proposed budgetary items, the Taipei City Government launched its “**visualized budgets**” platform in 2015, thanks to the **g0v.tw**, a Web site launched in 2012 by a community of computer programmers to **monitor central government budgets**.
- .....It is not a simple task to illustrate the existing budget with easy-to-understand graphics. ... it is essential to fully understand the connotation of the budget of every department before making a straightforward and comprehensive graphic presentation of the budget. Taipei Yearbook 2015
- Citizens can tell how many budgetary items each agency has by the number of circles in a group, with the bigger a circle, the larger the budget for a project is. When a user hovers over a circle with their mouse pointer, a box containing details of budgetary items emerges.

## Illustrate the Budgets with Graphics

- These details include how much capital has been added to or cut from a project compared with the budget it was allocated in the previous year.
- **These information boxes are made more entertaining** on the site's "default" page, where they also contain **random conversions** users might find interesting.
- For example, the budget for sewage system maintenance, NT\$149 million (US\$4.55 million), is equivalent to a 149.7-minute space trip for one person and the budget reserved for the Department of Government Ethics, NT\$9.06 million, is about the cost of 300,000 cups of bubble tea.

## Transparency-Driven e-Participation

- Users of the interactive platform can also provide input by leaving comments for each budgetary item or voting on them by choosing whether they agree or disagree with it, want it deleted or do not understand it.
- **The collaborative efforts between Taipei City Government and civil groups to get often complicated budget illustrated in graphics has attracted at least 180,000 unrepeated visitors since it was launched, with a total number of visits of more than 570,000, and more than 540,000 Facebook visitors up to November 20, 2015** and has inspired other municipalities in Taiwan taking similar measures to make their budgets more transparent.



## Risk Control and Defense Anti-Corruption

- Taiwan has high levels of military expenditure compared to many in the region (per capita using SIPRI data); effective oversight over spending is therefore essential.
- According to the **Government Defense Index 2015** from Transparency International, **Taiwan is placed in Band B, with robust controls against corruption across risk areas**. Robust frameworks for oversight combine with clear evidence of efforts to ensure a strong ethical culture.
- Taiwan scores top marks for the quality of external audit. The management of disposed military property is under layered control and oversight within the MND, and **results are published and easy to access**.

## Internal Auditing Findings Publicly Available

- There are two-level internal audit controls in the Ministry of National Defense:
- The Internal Audit Division of the Defense Comptroller Bureau and the Executive Yuan (Directorate General of Budget, Accounting and Statistics) for **military expenditure**.
- Personnel skill is not an issue and the findings are publicly available. An **Annual Audit Report is released regularly and can be accessed via the MND website**.

## External Auditing Access to the Public

- The **National Audit Office under the Control Yuan** is an independent unit from the Executive which conducts **external auditing** of all government agencies. **All its findings and results can be accessed by the public.**
- The **National Audit Office (NAO)** has many advantages in oversight of governmental expenditure. The Office is manned by **skilled personnel** and largely free from political intervention.
- **Findings are sent to the Legislative Yuan and the Control Yuan.** The latter can initiate case investigation and this may lead to semi-judicial punishment.
- In the case of the MND, the **NAO** has identified shortcomings in auditing process and required correction/refinements in a timely manner.
- National Audit Office website  
<http://www.audit.gov.tw/files/11-1000-111-1.php>

## Future Prospects of Taiwan's e-Government

- Taiwan's e-democracy development has connected to **citizen pressures.**
- In order for **citizens to take full advantage of public service** Taiwan has worked its Digital Government, focusing on the **Internet of things(IOTs), cloud calculating, big data, and artificial intelligence.**
- With incoming aging society, there are undoubted necessities to integrate the **e-Health system** to serve citizens in different needs and priorities.
- Public engagement in **defense policy** could be strengthened via **online two way debate** even if under immense pressure from China.

# Participatory Budgeting: Taipei Experience

Kai-Hung Fang

2016.12.02



Transparency International,  
Taiwan



Shih Hsin University

## Opening up Government

2014/3/18 Students  
protested against a  
proposed trade deal  
with Mainland China  
and occupied the  
parliament.



Spanish translation



## The Spread for PB in Taiwan



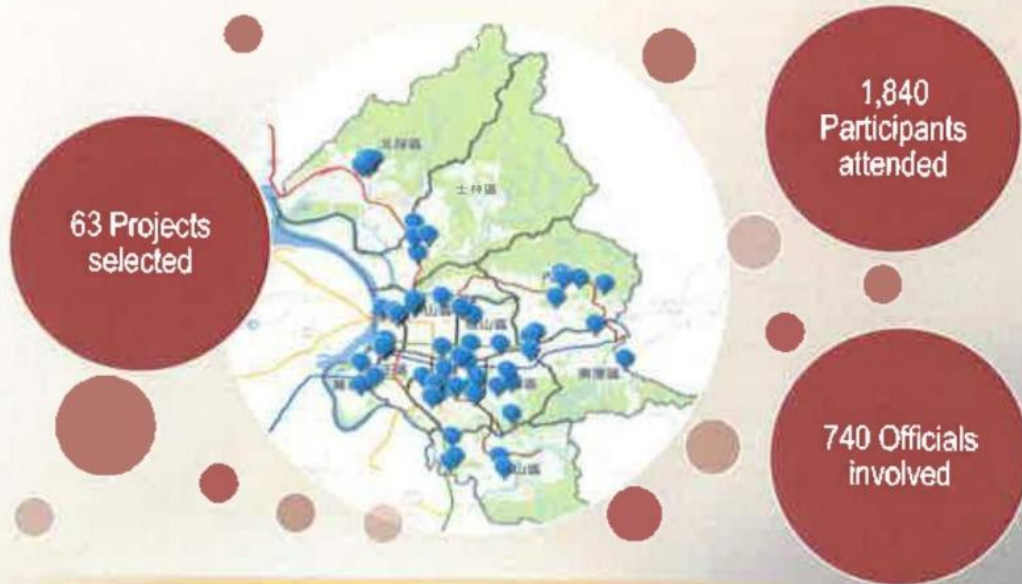
## Taipei's PB Design



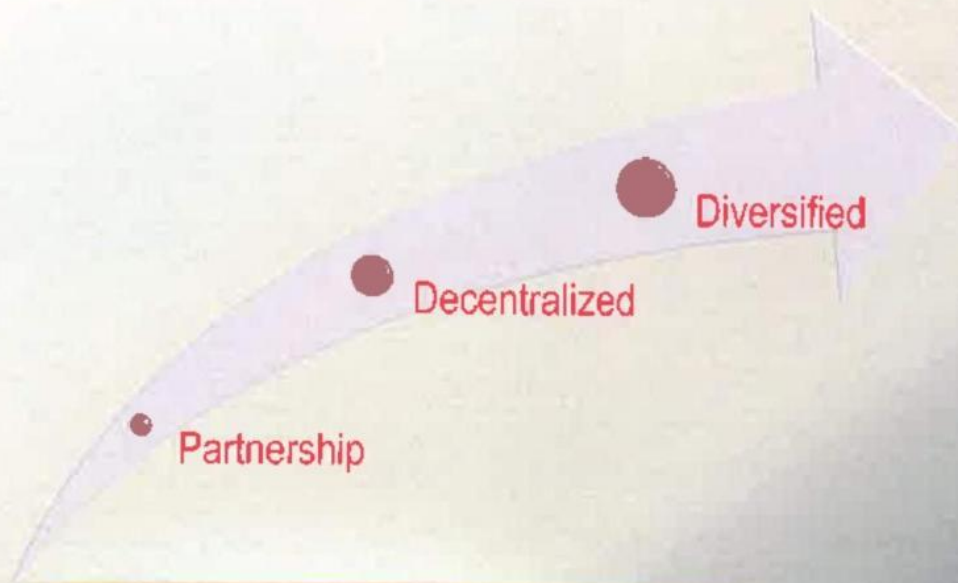
- Basic level course
- Advanced level course
- Deliberative representatives training course
- Citizen assemblies
- Project workshops
- Deliberative representative meetings



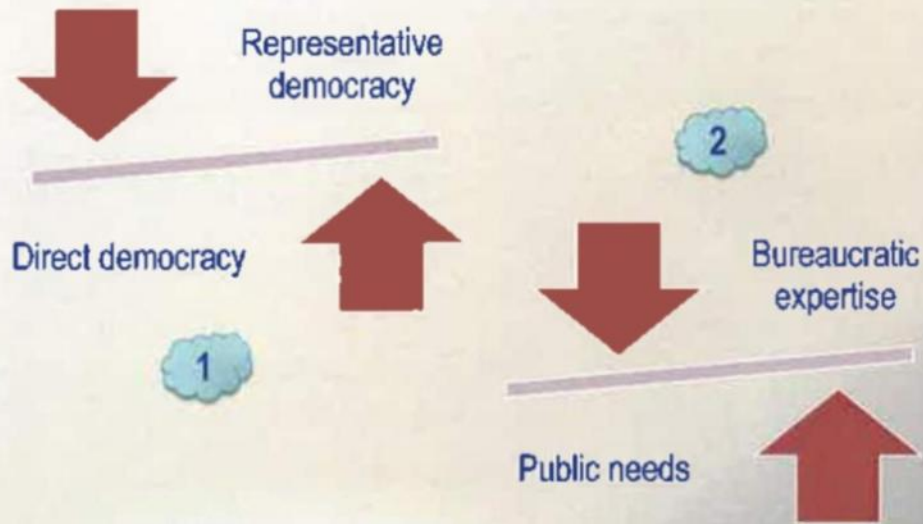
## Outcomes of Taipei's PB



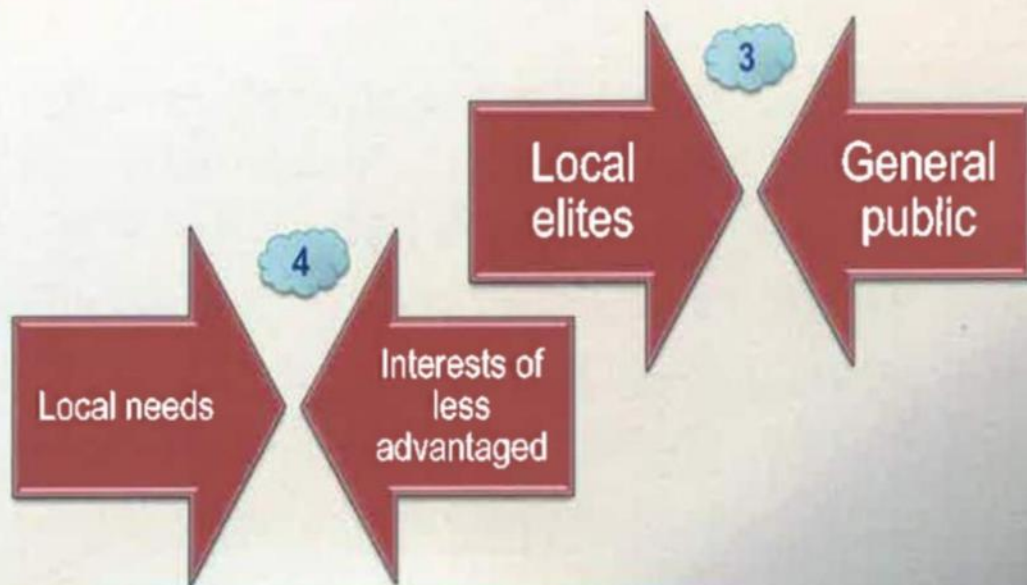
## Features of Taipei's PB Mode



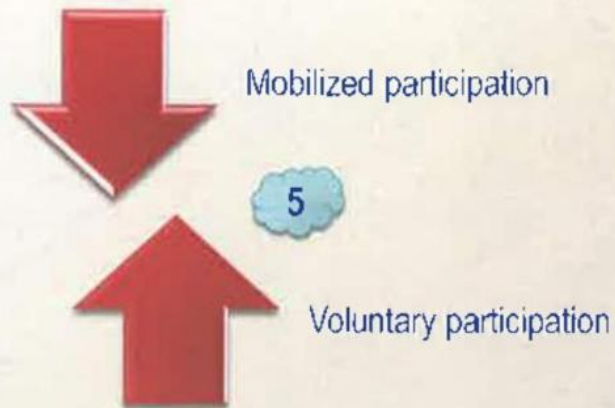
## Five Paradoxes to be Reflected (1/3)



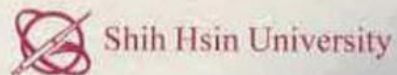
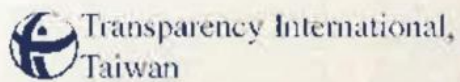
## Five Paradoxes to be Reflected (2/3)



## Five Paradoxes to be Reflected (3/3)



## Thank You





公民監督國會聯盟  
CITIZEN CONGRESS WATCH

## Pushing Transparency in the Parliament

By

**Shiow-duan Hawang**

**Professor,**

**Department of Political Science,**

**Soochow University, Taipei, Taiwan**

文明、公益、陽光、透明、效能



## **Dr. Shiow-duan Hawang**

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- ❖ **President of Citizen Congress Watch**
- ❖ **Standing board member of Transparency International Chinese Taipei**

CITIZEN CONGRESS WATCH





- ❖ According to the survey, people do not satisfy with the performance of the legislators.
- ❖ But how to improve it?
- ❖ Who is going to monitor the performance of legislators?

CITIZEN CONGRESS WATCH



## Brief Introduction of CCW

- ❖ Citizen Congress Watch was established in 2007.
- ❖ It's an alliance of 40 different NGOs.
- ❖ The purpose of the organization was to monitor the Congress, to evaluate the performance of legislators, and hopefully to weed out the incapable legislators.

CITIZEN CONGRESS WATCH



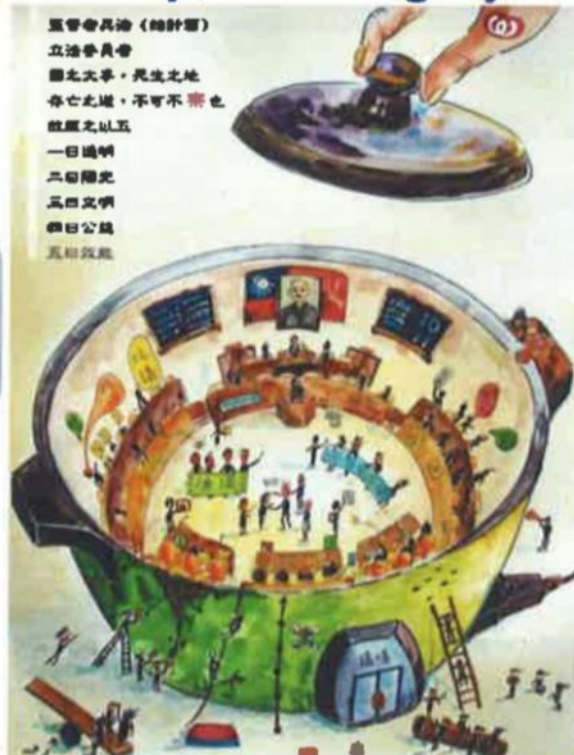
## Brief Introduction of CCW

CCW strives to achieve five objectives:  
including enlightened congress, integrity  
congress, public welfare congress,  
transparent congress, and efficient  
congress .



## No transparency, no integrity

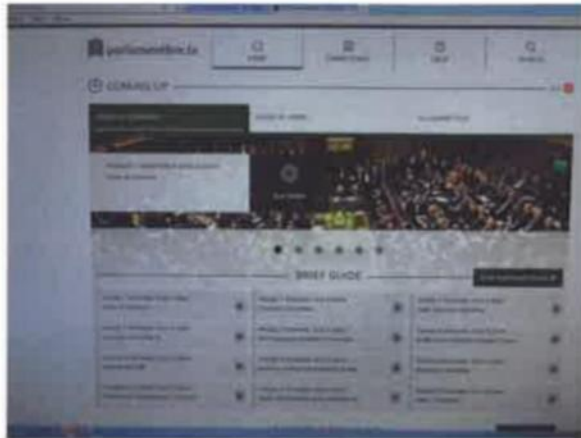
Open the parliament,  
let's sunshine come in



ESS WATCH



## ❖ How to achieve transparency?



## CCW's working on Transparency

- 2009/02 1. Pushing for the Internet Multimedia Video on Demand System (IVOD)
- 2010/02 2. Pushing for improvement of the IVOD system.
- 2012/03 3. Pushing the Procedure Committee opening up for the public IVOD system
- 2012-13 4. Pushing for opening government budget on website
- 2012/12 5. Announcing Congress Online APP
- 2016 6. Pushing for Congressional broadcast channel
- 2016 7. Pushing for opening to public in committee meeting
- 2016 8. Permitting citizen journalists to enter the LY to report
- 2016 9. Opening up Inter-party negotiation
- 2016 10. Establishing the Broadcasting Center in the LY

② It spend us more than a year to push for the IVOD system

❖ 2008.03.06

**Visit Speaker Wang and opposition leaders demanding for IVOD and TV broadcast**



Visit Chair Tsai and DPP party chief in the parliament



Visit Speaker Wang

②

❖ **2008.04.14**

❖ CCW participated a public hearing On Congressional reform-transparency and self- discipline

❖ **2008.04.19**

❖ Conducting a Press conference to urge to open up IVOD system

CITIZEN CONGRESS WATCH



## Transparency-urge for IVOD



CITIZEN CONGRESS WATCH



❖ 2008.05.28

❖ visited all party caucuses in the parliament, but was denied by KMT party caucus.

❖ 2008.07.20

❖ Legislative Yuan send a task force to the US to learn from the broadcast experiences of the C-SPAN channel.

❖ After that, the LY established a cross-party broadcasting promotion group.

CITIZEN CONGRESS WATCH

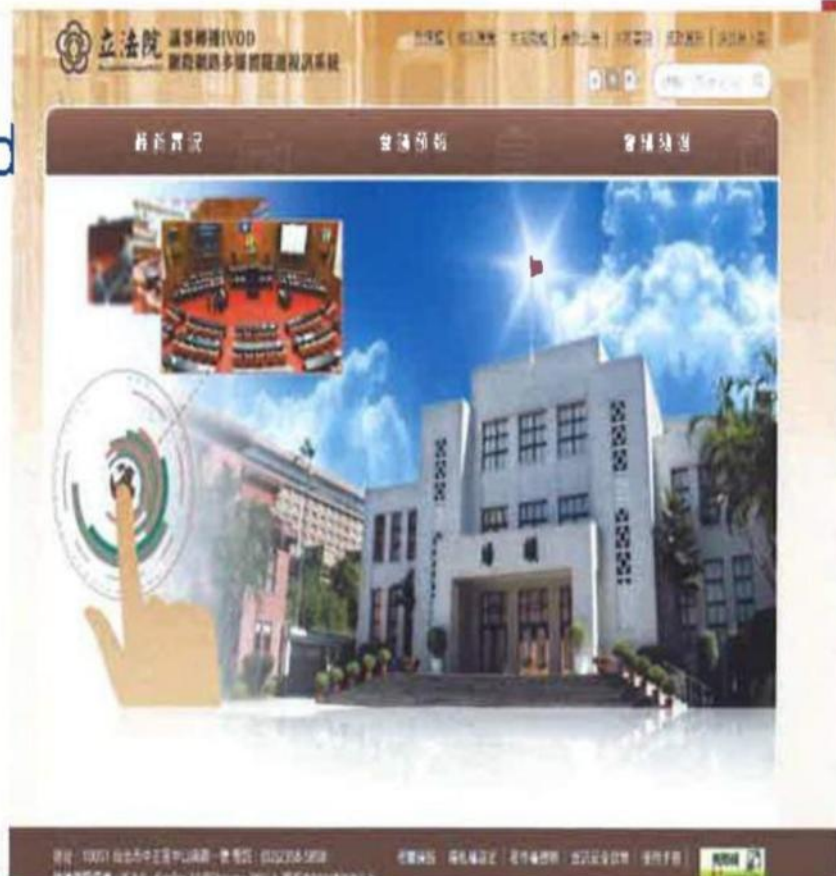


- ❖ **2008.10.01**
- ❖ Press conference again to ask Speaker Wang “where is the IVOD?”
- ❖ **2008.10.22**
- ❖ visited speaker Wang again
- ❖ **2009.02.20**
- ❖ finally open up an IVOD system both in chamber meetings and all the standing committee meetings

CITIZEN CONGRESS WATCH

IVOD

<http://ivod>





## The quality of IVOD system

- ❖ Using IVOD system, you can browse the meeting by date, committee, and by the name of the legislators, party, district.
- ❖ But, the IVOD would get stuck whenever there are more than 200 people watching, and it also provides only one perspective [featuring lawmakers and officials questioned.



## IVOD Evaluation

as part of legislators' performance evaluation

- ❖ We have successfully mobilized thousands of citizens to watch the IVOD to evaluate the performance of the legislators ·
- ❖ IVOD system allows participation from the general public, regardless of occupation, age, gender, and location.

Public participation of IVOD evaluation



2010.1.23 Yilan



2010.1.24 Taipei



2010.1.30 Kaohsiung



2010.1.31 Taichung

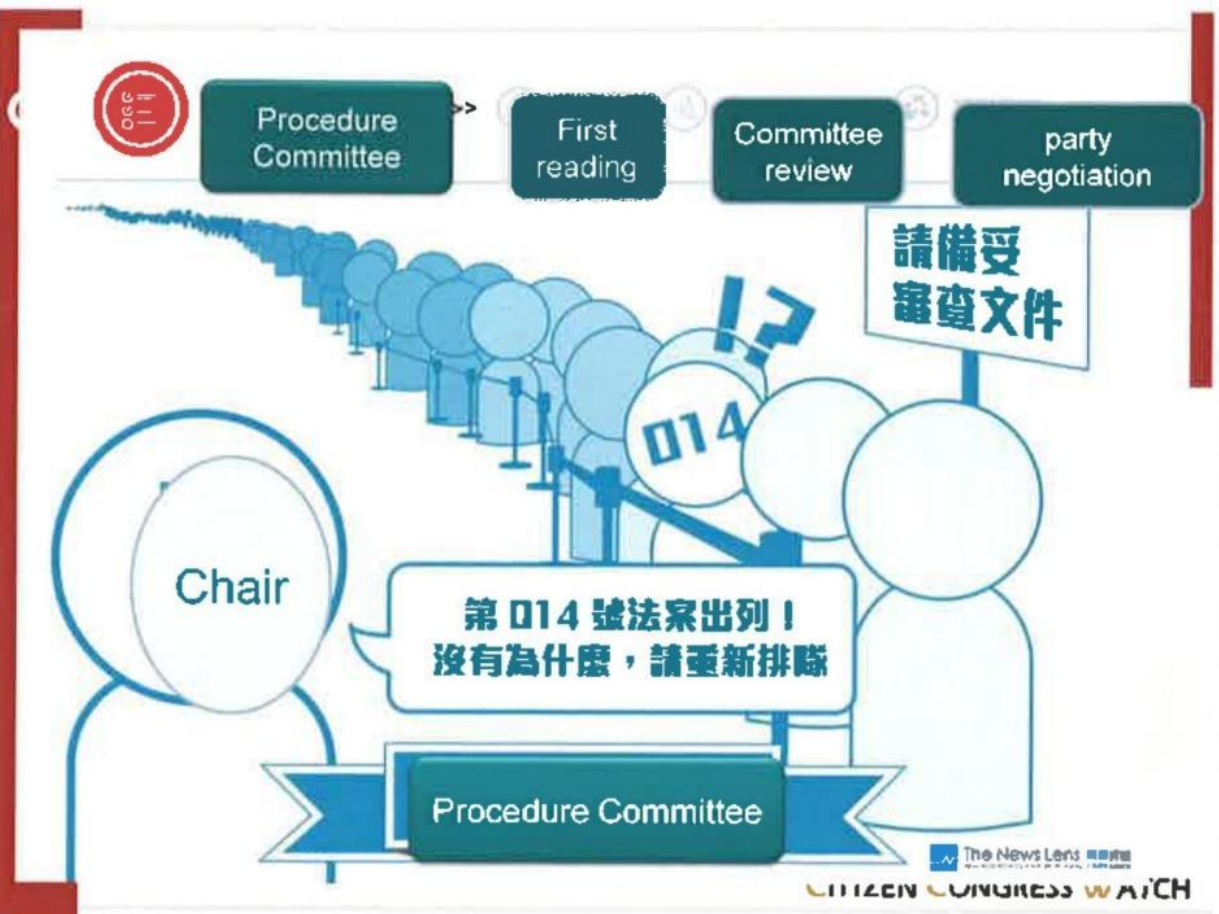


## The Procedure Committee

- ❖ Meetings of the Procedure Committee are not included in the VOD broadcast .
- ❖ We spend almost five years for the Procedure Committee to have IVOD system
- ❖ The Procedure Committee shall determine the agenda of Yuan-sitting and the order of the proposal bills.
- ❖ But because of partisan conflict, majority of bills were blocked in the committee.

CITIZEN CONGRESS WATCH





Press conference demanding for opening up the Procedure committee





# Announcing Congress Online APP

隨身國會·隨時關心  
國會 Online 2 App  
快來下載!



## We have worked for 8 years

- ❖ Pushing for opening to public in committee meeting
- ❖ Permitting citizen journalists to enter the LY to report
- ❖ Opening up Inter-party negotiation
- ❖ Pushing for Congressional broadcast channel
- ❖ **How to push it?**

CITIZEN CONGRESS WATCH



## Press conference to urge for transparency



① 11/17 who were ranked the lowest failed in the re-election bit

- ❖ The election result showed the influence of CCW's influence
- ❖ There was a party turnover after election
- ❖ New incumbent party announces to do the reform as promised during the electoral campaign



## Visit new Speaker in the LY (2016)



- ❖ Our volunteers are allowed to sit in the committee meeting
- ❖ Citizen journalists are permitted to enter the LY to do the report
- ❖ The videos of Inter-party negotiation are put on website.
- ❖ Four TV channels to broadcast all the yuan meeting and committee meeting.

CITIZEN CONGRESS WATCH

## Press conference to urge for transparency



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❖ Thank for your attention



【附件 12】與巴拿馬總統瓦雷拉閣下互動



上圖：本署洪副署長及訪團成員與巴拿馬總統瓦雷拉閣下（H.E.Juan Carlos Varela）（圖中）及副總統兼外長聖瑪若（Isabel de Saint Malo de Alvarado）（圖中左）在 IACC 大會開幕儀式合影。

下圖：本署洪副署長陪同巴拿馬總統瓦雷拉閣下（H.E.Juan Carlos Varela）與訪團成員寒暄。

【附件 13】拜會巴拿馬公安部長 Alexis Bethancourt Yau



上圖：我團拜會巴拿馬公安部長 Alexis Bethancourt Yau，就強化雙方有關廉能防貪合作機制之建構等議題交換意見。

下圖：本署團員與公安部長會談情形。

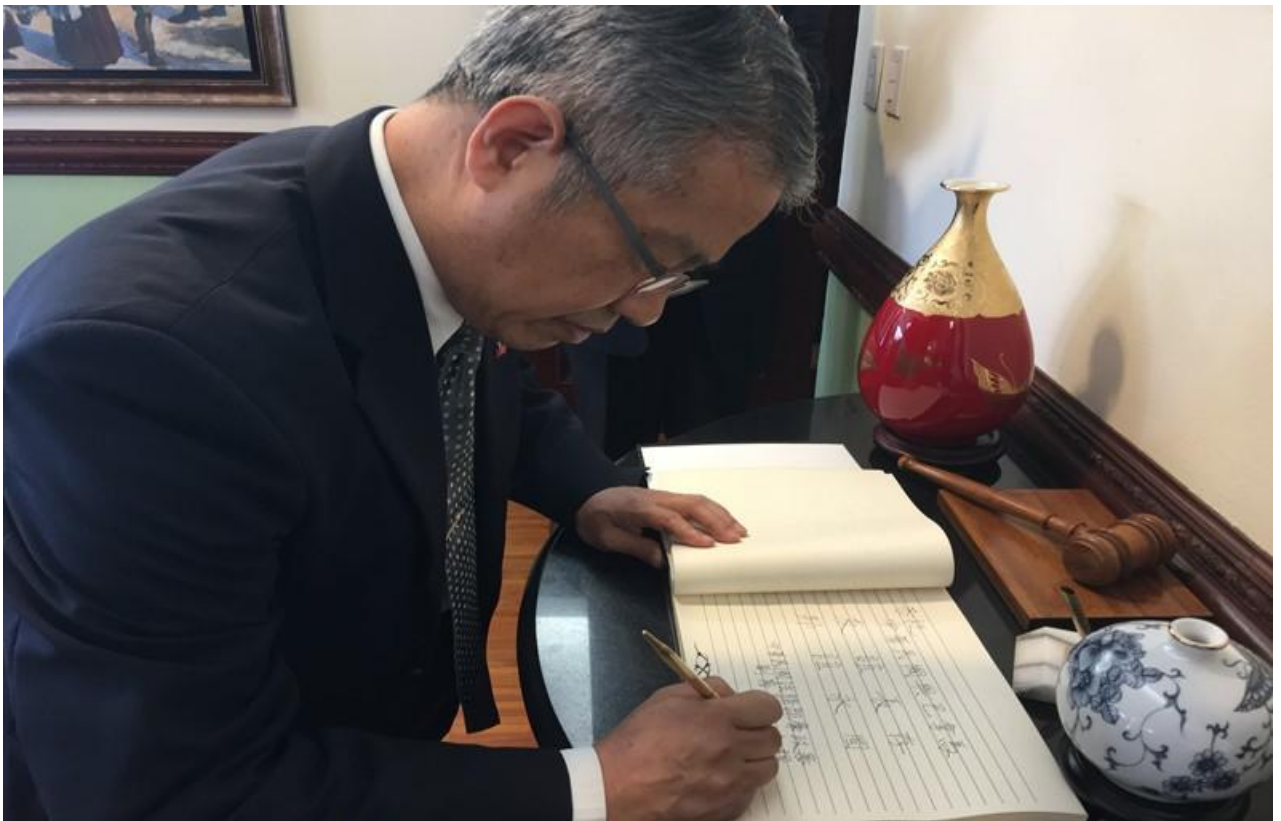


**【附件 14】 拜會巴拿馬最高法院院長 José Ayú Prado Canals**



上圖：我團由駐巴拿馬大使館劉大使德立（圖中左）陪同拜會巴拿馬最高法院院長 **Jose Ayu Prado**。

下圖：本署洪副署長致贈院長 **Jose Ayu Prado** 本署宣導品。



上圖：最高法院院長 Jose Ayu Prado 邀請洪副署長在貴賓造訪簿上簽名留言。  
下圖：本署洪副署長題字恭祝中華民國與巴拿馬，友誼長存，邦誼永固。

【附件 15】拜會巴拿馬國家透明局局長 Angelica Mayti



上圖：我團由駐巴拿馬大使館劉大使德立(圖中左一)陪同拜會國家透明局局長 **Angelica Mayti**。

下圖：雙方會談情形。



本署贈送國家透明局局長 **Angelica Mayti** 本署宣導品。



TIME FOR JUSTICE

EQUITY, SECURITY, TRUST.

PANAMA CITY, PANAMA  
1-4 DECEMBER 2016

# PROGRAM

Host Country  
Welcoming Brief for the  
17th IACC Delegates



## **Host Country Welcoming Brief for the 17th IACC Delegates**

### **Welcome Message from the Director-General of the National Authority of Transparency and Access to Information (ANTAI), Angélica I. Maytín Justiniani**



Distinguished representatives of international organizations and civil society, honorable delegates, on behalf of the Government of the Republic of Panama and the National Authority for Transparency and Access to Information (ANTAI), I would like to extend my warmest welcome to our country and to the 17th International Anti-Corruption Conference (IACC).

The Government of the Republic of Panama, under the administration of His Excellency, Mr. President, Juan Carlos Varela Rodríguez, in order to strengthen transparency, accountability, prevention and fight against corruption, has drafted a bill, which deals with issues of conflicts of interest, protection of whistleblowers, and strengthening of institutions that carry out criminal and administrative investigations, among other issues.

At the same time, we are developing our first "Open Government Data National Action Plan", as one of the transparency policies in all public institutions, with the purpose of facilitating access to public information that the country generates, promote its use and reuse, government interoperability, improvement and innovation of public services and, most importantly, accountability, after the execution.

In addition, we have undertaken most of the 20 commitments of our National Action Plan 2015-2017, of the Open Government Partnership (OGP), which addresses the four principles of the Partnership, with emphasis mainly those related to transparency, public accountability and civic participation.

We take the opportunity to share a vital topic: we recently joined the Construction Transparency Initiative (CoST), with the purpose of increasing accountability, in this sector of utmost importance for a country in social, commercial, economic, institutional development and growth. We will control the public expenditure; clearly identify which infrastructures are necessary and efficient for our country; we will create fair conditions

of competition in the private sector to reduce the costs and risks of doing business, and strengthen the work of government, the private sector and civil society.

Before concluding, I would like to point out that these advances have been, among others, strong measures adopted by the country, in line with the obligations established by the United Nations Convention against Corruption (UNCAC) and the Inter-American Convention against Corruption.

Once again, I extend the warmest welcome to the 17th IACC. Let us not forget that there is always an adequate date and an ideal time for a "Time of justice: equity, security and trust".

More than with hope, with conviction, I want everyone to take advantage of this platform, to exchange and discuss the inherent issues of transparency, prevention and fight against corruption.

Thank you very much.

## **HOST AND ORGANIZERS**

### **National Authority for Transparency and Access to Information (ANTAI)**

Autonomous entity which guarantees the transparency and access to information in public management, implementing in the country the controls of prevention to corruption through the principles of open government. It's general objective is to ensure compliance of the rights enshrined in the Political Constitution of the Republic of Panama in the subject of Constitutional Law of petition and access to information, as well as the rights provided in the conventions, agreements, treaties, programs International and national levels in prevention of corruption and the insertion and implementation of new prevention policies in public administration at the governmental level on its own initiative or by national or international proposals.

### **Transparency International (TI), based in Berlin**

**Transparency International (TI)** is a non-governmental organization that promotes measures against corporate crimes and political corruption in the international arena. It is made up of more than 100 delegations (local offices and affiliated organizations) that fight against corruption in their respective countries, from a small bribe, to the greatest embezzlement. IT delegations have local experts who are ideally positioned to determine the priorities and the most appropriate approaches to tackling corruption in their countries. They visit rural communities to provide free legal assistance to advise their government on political reform. TI also has as an absolute and resounding ideal that it does not consider itself akin to any party and totally defends its political independence.

## **Council of the IACC**

The IACC Council has overseen the IACC Conference since the establishment of the Council in September 1996. As the governing body of the IACC, it has an obligation to select IACC dates and host countries and monitor the development of the IACC on their Main theme and the program of each conference. Through its experience and leadership, the Board contributes greatly to the success of each IACC.

It is composed of nine members, including the President and the Vice-President. The current IACC Council took office in October 2014.

## **Fundación para el Desarrollo de la Libertad Ciudadana, Panamanian Chapter of Transparency International**

Non-governmental, non-profit organization; with a small executive structure but with a far reaching impact on the creation of state policies and laws, as well as a profuse management of public opinion through the mass media.

The Foundation carries out its activities thanks to the donation of funds by national and international organizations and institutions, which, depending on each project, provide support with their funding. Some of them are: Profundación, S.A. who makes its donations through the Corporación La Prensa, S.A., The Open Society Institute and Campana Ciudadana por la Bahía de Panamá, among others.

Rather than competing with other non-governmental organizations, we support those who present programs that, according to the nature of the foundation, are likely to complement. In addition, we act as a counterweight to institutionalized political parties, which hold power through the state.

## **INFORMATION OF THE CONFERENCE**

The International Anti-Corruption Conference (IACC) is the premier global forum for bringing together heads of state, civil society, the private sector and more to address the increasingly sophisticated challenges posed by corruption. The IACC takes place every two years in a different region of the world, and hosts 800 to 2000 participants from more than 135 countries around the world.

The IACC advances the anti-corruption agenda by sensitizing and stimulating the debate. It promotes networking, mutual aid and the global exchange of experiences that are indispensable for effective advocacy and action at the global and national levels. The conferences also promote international cooperation between government, civil society, the private sector and citizens by providing the opportunity for a direct dialogue between representatives of participating agencies and organizations.

This 17th IACC will be held in Panama City, Republic of Panama, from December 1 to 4, 2016 and is coordinated and organized by the National Authority for Transparency



and Access to Information (ANTAI), the IACC Council and Transparency International (TI), based in Berlin.

The theme is *"Time for Justice: Equity, Security, Trust"*, reflecting the expectations and needs of today's world. The event will address the growing risks and challenges for civil society, journalists and vulnerable groups, and for all those who struggle against injustice. Our goal is to turn the promise of zero tolerance for large-scale corruption into concrete actions, and to support all those who take a stand against the corrupt. It is time for justice, equity, security! It's time to build trust by taking action to change the rules of the game!

## **VENUE**

### **Atlapa Convention Center**

The 17th International Anticorruption Conference will take place at the Atlapa Convention Center, one of the most colorful and complete Convention Centers in Panama, located in Panama City and between 10-15 minutes from the suggested hotels; Ideal place for congresses, conventions, fairs, meetings, which provides excellent facilities and services for international events. Atlapa combines the artistic heritage of a town with modern technology, making it a majestic work with an area equivalent to 8 hectares, total capacity up to 10,500 people, where you can appreciate a beautiful theater / auditorium equipped with 2,806 comfortable armchairs, a 34,445-square-foot room, free of columns for exhibitions and exceptional meeting and event rooms.

The Atlapa Convention Center is located on Avenue 5 B South, Panama City.

For more information, visit the website of the Atlapa Convention Center: <http://www.atlapa.gob.pa/en>



## **TRANSPORT**

Ground transportation services will be provided through private buses to transfer participants from the conference venue to suggested hotels and vice versa, from December 1 to 4, 2016, from 8:30 am to the end of the event. You can also travel by taxi or Uber.

## IN PANAMA

### Country Info | What to visit |

The beautiful Isthmus of Panama is a land bridge that separates the Pacific Ocean from the Atlantic Ocean with an imposing canal. In Panama, you can enjoy excellent restaurants, famous brand stores from around the world, an exciting nightlife, beautiful hotels, art museums, diversity of flora and fauna, excellent internal tourism and human quality in each of its inhabitants.

We are the center of the world and heart of the universe, where different races, cultures and idiosyncrasies converge harmoniously, allowing your visit to be an enriching, different and enjoyable experience.

For more information, visit the website: <http://www.visitpanama.com>

### Upon arrival in Panama

In our country, we have the Tocumen International Airport, Hub of the Americas, which offers a safe and efficient passenger movement, providing the greatest convenience to its users. We also have ground transportation services that will facilitate your travel to different points of Panama City.

<http://www.tocumenpanama.aero/transporte-terrestre/transporte-publico#>

### Information of the Country

#### Important numbers

International Calls	106
Local Time	105
Medical Emergency Line	911
Tocumen Airport	(+507) 238-2700
Ministry of Foreign Affairs	(+507) 511-4200
Immigration	(+507) 507-1800

### Medical Centers

Centro Médico Paitilla	(507)-265-8888
Hospital Nacional	(507)-2078100 (507)-2078337
Clínica Hospital San Fernando	(507)-305-6305

### Currency

The official currency of the Republic of Panama is the Balboa. However, the paper currency is the US dollar (\$).

### Useful Information

Local time	TMG-5
Electricity	120V y disponible 240V en los hoteles
Panama's International Code	+507

### Weather

The climate in Panama is tropical. We have two seasons, rainy and dry.  
Rainy: May to December

Dry: Mid-December to April

Average Max. Temp.	35°C
Average Low Temp.	24°C
Average Humidity	78%
Average Temp.	30°C

### What to visit

The Panama Canal



You can enjoy the history, operation and the crossing of a ship through the Canal. The Panama Canal Museum is organized by 4 exhibition halls and provides you with the following themes: the water source of life, the channel in action and the channel in the world.

Schedule	
Tickets	9:00 a.m. a 4:15 p.m.
Showrooms, refreshments and souvenir shops	9:00 a.m. a 5:00 p.m.
Costs	
Adults	B/. 15.00
Minors (6 a 12 yrs.)	B/. 10.00

For more information, visit the website: <http://visitcanaldepanama.com/>

## Panama la Vieja's Ruins

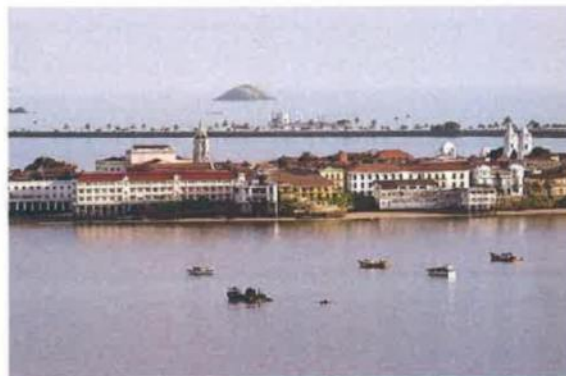


Recognized by UNESCO as a World Cultural Heritage Site, it has a Visitor Center, which houses the laboratories for archaeological research and conservation of real estate and a site museum, whose exhibition articulates a narrative on the prolonged human occupation in the isthmus of Panama; with walking trails, signs and information on historical monuments, the importance of the Panama Bay for migratory shorebirds, the heritage and natural values of Panama La Vieja.

<b>Schedule</b>	
Museum	Tuesday to Sunday from 8:30 a.m. to 4:30 p.m.
Park	Tuesday to Sunday from 8:30 a.m. to 4:30 p.m.
<b>Cost</b>	
Adults	B/. 6.00
Retired	B/. 5.00
Kids	B/. 2.00
Kids less than 8 yrs.	No cost

For more information, visit the website: [www.panamaviejo.org](http://www.panamaviejo.org)

## Casco Antiguo



It is the name that the site receives where it was transferred and returned to be founded in 1673 the City of Panama. In 1977 the “Casco Antiguo” of Panama is included in the list of UNESCO World Heritage sites.

For more information, visit the website: <http://cascoviejo.org/>

## Biomuseum



It was designed by the world-renowned architect Frank Gehry, the only work in Latin America. It has eight galleries that explain how the rise of Panama changed the world 3 million years ago.

<b>Schedule</b>	
Tuesday to Friday	10:00 a.m. to 4:00 p.m.
Saturday to Sunday	10:00 a.m. to 5:00 p.m.
<b>Cost</b>	
Adult	B/. 22.00
Retired	B/. 18.00
Students and less than 18 yrs.	B/. 11.00

For more information, visit the website: <http://www.biomuseopanama.org/>

## Amador Causeway



It is a tourist place for walking, cycling, motorbikes, skates, you can also fish, in addition you can visit the different restaurants.

### **Tips**

Some restaurants include tip. It is customary to give 10% to 15% of the total consumed.