

2014/SOM3/IEG/DIA/021

Session: 3

Regional Collective Action in Developing Physical Connectivity

Submitted by: China



Promoting Infrastructure Investment Through Public Private Partnership Beijing, China 13 August 2014



中国人民大学重阳金融研究院 Changyang Institute for Financial Studies, Renmin University of China

Regional Collective Action in Developing Physical Connectivity

Liu Ying Senior Researcher
Chongyang Institute for Finance Studies, Renmin University of China



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In the Post Global Financial Crisis era, the need for regional collective action in developing physical connectivity is increasingly important.

- > Improving regional infrastructure conditions
- ➤ Promoting regional economic growth



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Regional Connectivity is a Public Good

By reducing the cost of trading over distance, regional connectivity expands markets and trade, producing large economic benefits that are spread widely across Asia.



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Who Can Provide Public Goods

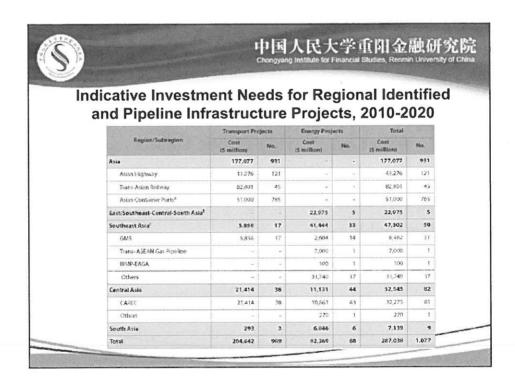
- ➤ Superpowers
- ➤ Regional Powers
- > Regional Cooperation



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Who Can Provide Public Goods

- > Public
- > Private
- ➤ Public and Private (PPP)





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What is PPP?

- > Traditionally infrastructures are funded almost entirely by the government.
- ➤ Public-private partnerships (PPP) are emerging as the preferred mode of infrastructure financing to enable the channeling of private sector investments into infrastructure.



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Constraints Faced by Public-Private Partnership Projects

Table 1: Private Investment in Infrastructure (2003–2012) and National Infrastructure Investment Needs (2010–2020)

	Private Investment in Infrastructure (2003–2012)	National Infrastructure Investment Needs (2016–2020)
Country	\$ billion (%)	§ billion
Bangladesh	8.48 (2.9)	144.90
Bhutan	0.22 (0.1)	0.87
India	275.35 (95.3)	2,172.47
Liaidives	0.55 (0.2)	451
Nepal	0.78 (0.3)	14 33
Sri Lanka	3.6(1.3)	37.91
Total	289.07 (100)	2 375 80

Sources: World Bank: PPI Database covering energy, telecom, transport, water, and sewerage hist //ppi-worldbank org/ and Bantaschanyay, B. N. 2010b. Estimating Dermand for Infrastructure in Energy. Transport, Telecommunications, Water and Samitabilities and the Pacific; 2010–2020. ADM Institute Working Placer Series. No. 248. Tekyo: Asian Development Bank Institute. ADB enteractor.



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1. Uncertain Operating Environments

- > Absence of a defined institutional framework
- > Absence of clear policy/legislative support
- > Cumbersome approval process
- > Absence of political support
- > Need for market attractiveness evaluation



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2. Funding Constraints

- ➤ Inadequate long-term funding sources
- ➤ Stringent banking regulations
- ➤ Perceived risk in infrastructure debt
- ➤ Credit information gap



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3. Institutional Capacity Issues

- ➤ Inadequate experience within governments
- ➤ Inadequate technical and financial capacity among private players
- ➤ Inadequate appraisal skills for infrastructure financing



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How to Spur Growth of Public-Private Partnership Projects

- 1. Enabling Environment
- ➤ Provide policy/legislative support
- ➤ Set up an institutional framework
- ➤ Create a single window for approvals
- ➤ Develop a PPP index



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2. Adequate Funding Support

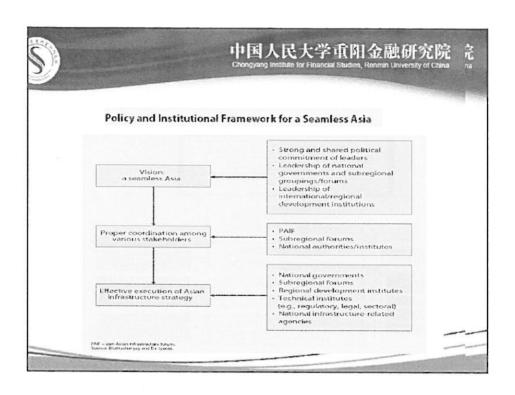
- > Creation of long-term funding options
- ➤ Modification of banking guidelines on lending to infrastructure
- ➤ Improvements in risk assessment to optimize financing cost



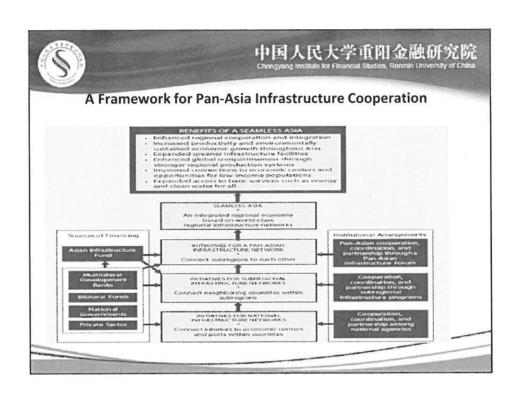
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3.Institutional Capacity Development

- > Capacity building for government employees
- >Assessment of developer capability
- Training bank employees to conduct appraisals of public-private partnership projects











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Aggregate Impacts of Pipeline Extension, 2020 (in 2002 \$ million)

Country/Region	2020				
	GDP	Consumption	Investment	Exports	Imports
China, People's Rep. of	141	70	139	553	621
Kazakfestan	2,301	1,509	187	2,266	1,661
Russian Federation	-136	-80	-5	175	226
Other CAREC countries	-96	3	4	13	116
F(L2S	126	243	81	288	486

CAREC - Central Asia Regional Economic Cooperation; GDP = gross domestic product.

Roccs Other CAREC countries includes Alphanets in, Asarbagan, Tajibtesia, and Upokestan. European Union EU;-25 includes Austria, Belgium, Cyprus,
CRNh Republic, Destanks, Estonia, Initiand, Fatnece, Germany, Geneze, Humpary, Reland, Italy, Larvis, Lithuania, Liseembourg, Malita, Netherlands,
Poland, Purrugal, Stevaria, Sporenia, Spain, Sweden, and United Kingdom.

Source Reland Hotel (2008).



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Thank you for your attention!

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2014/SOM3/IEG/DIA/022

Session 3

Promoting Infrastructure Investment Through PPP – Way Forward: Recommendations for APEC Future Cooperation

Submitted by: IMF



Promoting Infrastructure Investment Through Public Private Partnership Beijing, China 13 August 2014



Promoting Infrastructure Investment through PPP
–Way Forward: Recommendations for APEC Future
Cooperation

APEC IEG Private-Public Dialogue

W. Raphael Lam International Monetary Fund August, 2014

The views expressed in this presentation are those of the speaker and do not necessarily represent those of the IMF policy.

Key Takeaways

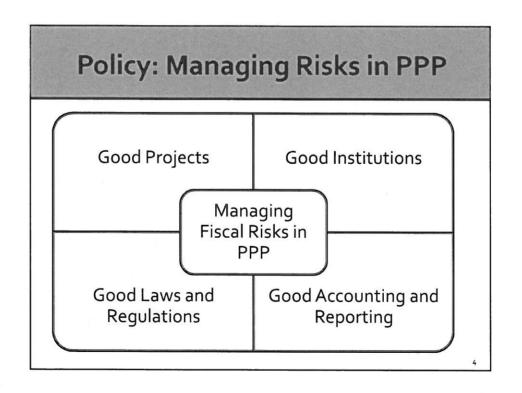
PPPs and Fiscal Risks

- Policy to manage fiscal risks from PPPs:
 - Good projects
- Good law and regulation
- Good institutions
- Good accounting and reporting

Role of Financial Sector

- Asia's financial sector could help channel resources to finance infrastructure spending (e.g., through PPP)
- Financial development (deepening and integration) for long-term stable investor base

PPP and Fiscal Risks PPPs and Fiscal Risks: Renegotiations are often Costly (in percent of all renegotated PPPs) Potential fiscal risks from PPPs: 100 1. Move spending off-budget and bypass spending controls 70 60 2. Move debt off-balance sheet and add 50 contingent and future liabilities 30 20 Risks often occur... Over half (about 55 percent) of all PPPs get renegotiated in terms, on average Increase in tariffs Automatic pass- Postponement every 2 years. through of cost and decrease in concession fees increase private sector paid to the Sources: IMF staff estimates. obligations



PPP: Good Project—Systematic Three-step Process Need a clear investment strategy Prioritize investment projects (Cost-Benefit Analysis) Capital budgeting – identify PPP value-for-money Multi-year fiscal framework: include PPPs in the budget Procure-ment Procure-ment Procure-ment Procure-ment Procure-ment Procure-ment Procure-ment

PPP: Good Laws and Regulations Sound Legal Framework Help Reduce PPPs Renegotiation Sound Legal Framework (in percent of all renegotated PPPs) · A fair, predictable, and easily-35 accessible legal environment 33 25 20 · Assurance to the private sector 15 of the government 10 commitments 5 Roles and responsibilities of all Regulatory framework Regulatory framework embedded in the embedded in the law embedded in the stakeholders in the PPP government decrees Sources: IMF staff estimates.

PPP: Good Institutions

Ministry of Finance

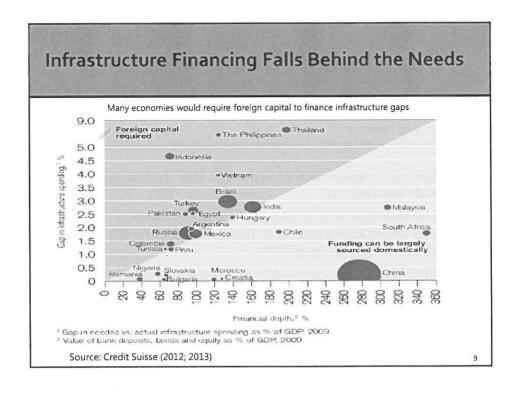
- Establish a specialized entity in the MoF to manage validation process
- Validation process focusing on value-for money, fiscal affordability (medium term), budget impact validating each step in PPPs
- Help build a reputation—lower risk premium and political and regulatory risks

7

PPP: Good Accounting and Reporting

Proper accounting and reporting of fiscal implications of PPP

- Clear disclosure of fiscal position (current and future)—risk-based assessment of fiscal stance
- Complementary approach to incorporate PPPrelated costs, including contingent liabilities



Financial Sector in Asia Could Help Mobilize Resources...

- Financial sector development--mobilize savings to finance infrastructure needs (e.g., through PPP) with further financial:
 - Deepening—facilitating access and development of capital markets
 - Integration—bringing in external finance

