行政院及所屬各機關出國報告

（出國類別：其他－國際會議）

出席「亞太網際網路年會 APRICOT 2001 會議」報告

服務機關：教育部（電算中心）

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出國地區：馬來西亞吉隆坡

出國期間：90 年 2 月 26 日至 3 月 2 日

報告日期：90 年 5 月 15 日

目　　次

出席「亞太網際網路年會 APRICOT2001 會議」心得報告

會議基本資料

會議名稱：亞太網際網路年會(APRICOT 2001)會議

時間：90 年 2 月 26 日至 90 年 3 月 2 日

地點：馬來西亞吉隆坡（Kuala Lumpur, Malaysia）

參加國家：以亞太地區國家為主並有來自世界各國人士與會

會議目的

近年來網際網路發展迅速，尤其自 IANA 改組以來，網路上即對相關機制之訂定爭議不斷，世界各國皆極力爭取相關權益，希望在此新的局面能佔有一席之地。APRICOT 會議，雖是屬亞太地區之 Internet 活動，但與會者卻是來自世界各地，其中除政府代表，專家學者外，更多是來自業界。由此不難看出，世界各國對網際網路相關活動參與的熱衷，及其隱藏之無限商機。

此次會議雖屬亞太地區之會議，然參加者卻不乏來自世界各之網路組織及業者，總參加人數更是突破歷年紀錄。除此之外，APNIC（Asia Pacific Network Information Center）的極力贊助及參與，亦為此次會議之一大特色。在此即就 APNIC 於 APRICOT 中所召開之相關會議資料做一整理，以供未能撥冗參加且關心相關資訊者，有概括之了解。APNIC 此次所召開之會議包含下列二個會議，NIR（National Internet Registry）會議及 APNIC 成員會議。

會議資訊及背景資料

詳見附件

會議報告

此會議參加之人員為亞太地區各國家級之網路中心，計有 APJIC、 CNNIC、JPNIC、KRNIC、TWNIC 及 APNIC。主要討論之問題概述如下：

1. APNIC 對 NIR 之教育訓練計畫

APNIC 為讓亞太區家之網路資訊中心對其管理政策及技術進一步了解，以促進網路資源管理之效率，於此會議中 APNIC 提出其對 NIR 之教育訓練規劃。

其將教育訓練分為兩類，一為 APNIC 主動至亞太地區各國舉辦 workshop, 針對該國家 NIC 之會員及 APNIC 會員教育訓練. 於 1999 年間，APNIC 即至新加坡、印尼、香港等地舉辦多場 workshop。

另一類是由 NIR 派人至 APNIC 實際參與 APNIC staff 之工作, 透過 APNIC 人員實地指導、學習，瞭解網路資源管理之技術，以提升更好的服務品質。對於訓練之時間，APNIC 認為以三個月為宜；目前 KRNIC 已著手安排分派員至 APNIC 受訓，TWNIC 亦將研擬其可行性。

2. 目前 NIR IP 位址申請程序之討論

(1) IPV4

目前 IPV4 位址申請, NIR 需填寫 ” Confederation Address Request Form" (http://ftp.apnic.net/apnic/docs/confed-address-request) 透過 e-mail 向 APNIC 提出申請, APNIC 由此表格檢核 NIR 之分配(allocation) 及指定（assignment）是否合理，及使用率是否超過 80%，來評估 APNIC 下次應分配予此 NIR 之 IP 位址數量。由於 NIR 所提出之分配與指定紀錄非常龐大，以致在資料傳送及審核上都易造成問題，故 APNIC 擬改進此程序，以提升需求處理時之效率。另目前各 NIR 於分配或指定時，程序與方法皆不一致，下表即為各 NIR 執行程序之概況：

NIR	ALLOVATION WINDOW	ASSIGNMENT WINDOW	APNIC-065
TWNIC	No	Yes	Yes
CHNIC	No	Unknown	Yes
JPNIC	No	Yes	Yes
APJII	No	Planned	Yes
KRNIC	No	Yes	Yes

APNIC 希望各 NIR 皆能於分配（allocate）時訂定 allocation window,

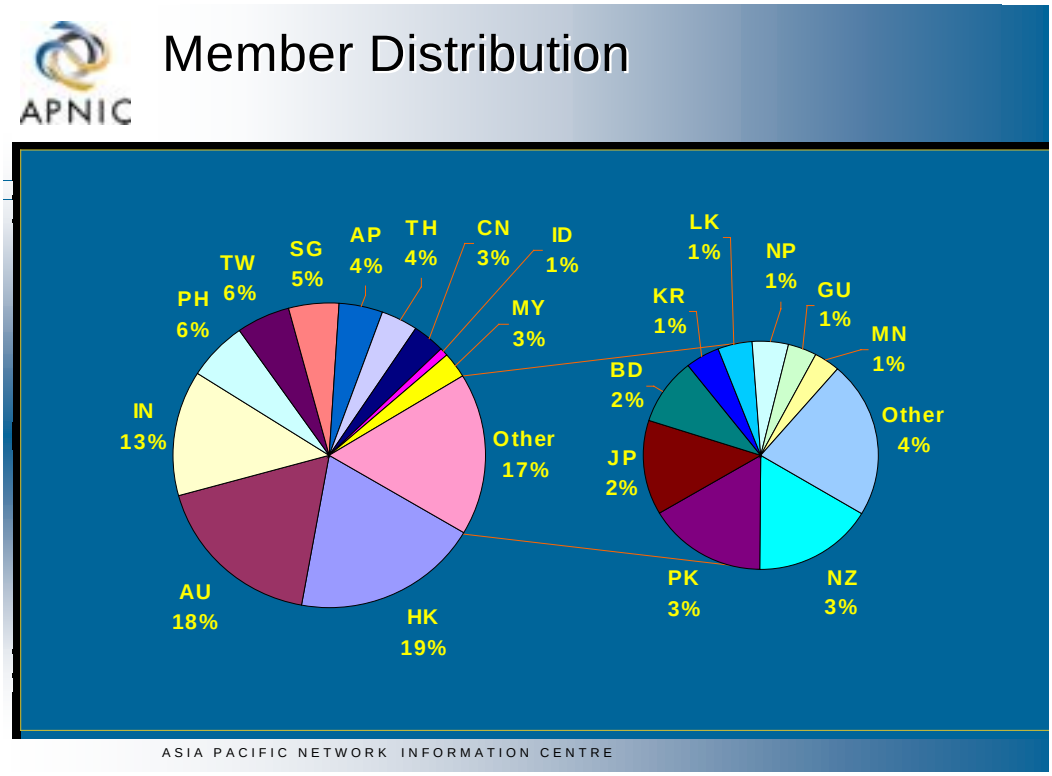
於指定（assign）時訂定 assignment window，並於 ISP 申請時，請其填寫 APNIC-065 表格ftp://ftp.apnic.net/apnic/docs/isp-address-request)。目前 APNIC 授予 TWNIC 授予 TWNIC 之 Allocation Window 為/19（32 class C)，Assignment window 為/24（1 class C)。亦即 TWNIC 分配予 ISP 之 IP address 數若超過/19，ISP 即需填寫 Second Opinion Request Form（ftp://ftp.apnic.net/apnic/docs/second-opinion-request）送 APNIC 審核；若 ISP 指定予使用者之 IP address 超過/24，該使用者即需填寫 Second Opinion Request Form 送 TWNIC 審核；於 APNIC 及 TWNIC 審核通過後才烈分配及指定。

(2) IPV6

APNIC 目前已開放 IPV6 之申請，相關之管理政策已設置於 (http://www.apnic.net/drafts/ipv6/ipv6-policy-280599.html)，若各 NIR 對此仍有任何意見、看法，皆可提供予 APNIC 參考、修改。另 IPV6 之申請表已放置於（http://www.apnic.net/apnic.bin/ipv6.subtla-request.pl)，各機關、組織，若有 IPV6 位址之需求，可透過該國之 NIR 將需求表送至 APNIC 審核。

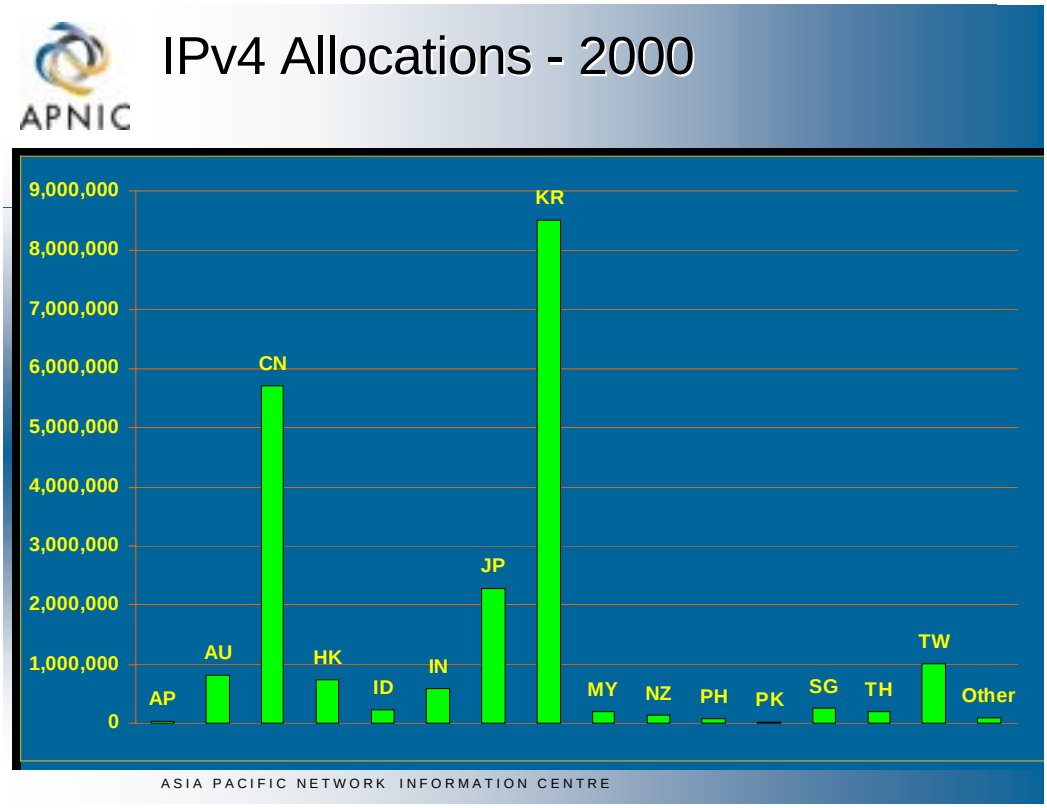
3. APNIC 會員概況

APNIC 將會員分為 Very Large、Large、Medium 及 Small 四類。1999 年總會員數 381，其中新增個數為 170。2000 年總會員數 602，其中新增



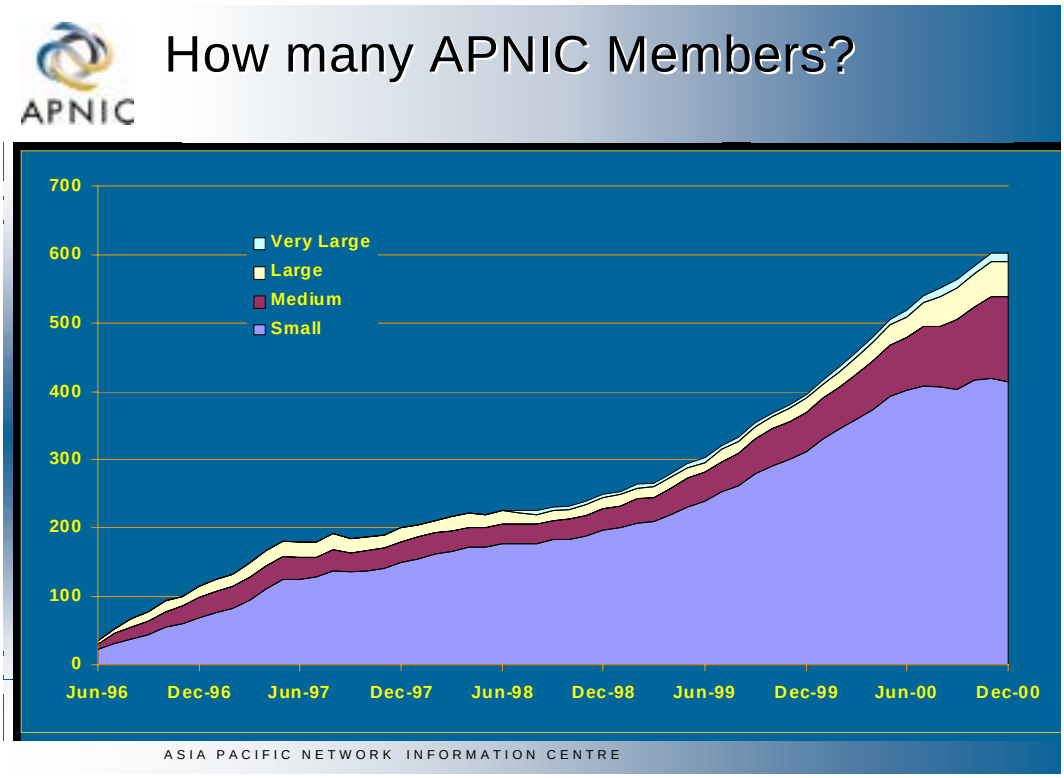
個數為 258。增加率成長 52%，總數上成長 58%。

成員之比例以 "HK"、 "AU" 及 "IN" 較多，此三個領域幾乎佔了二分之一的



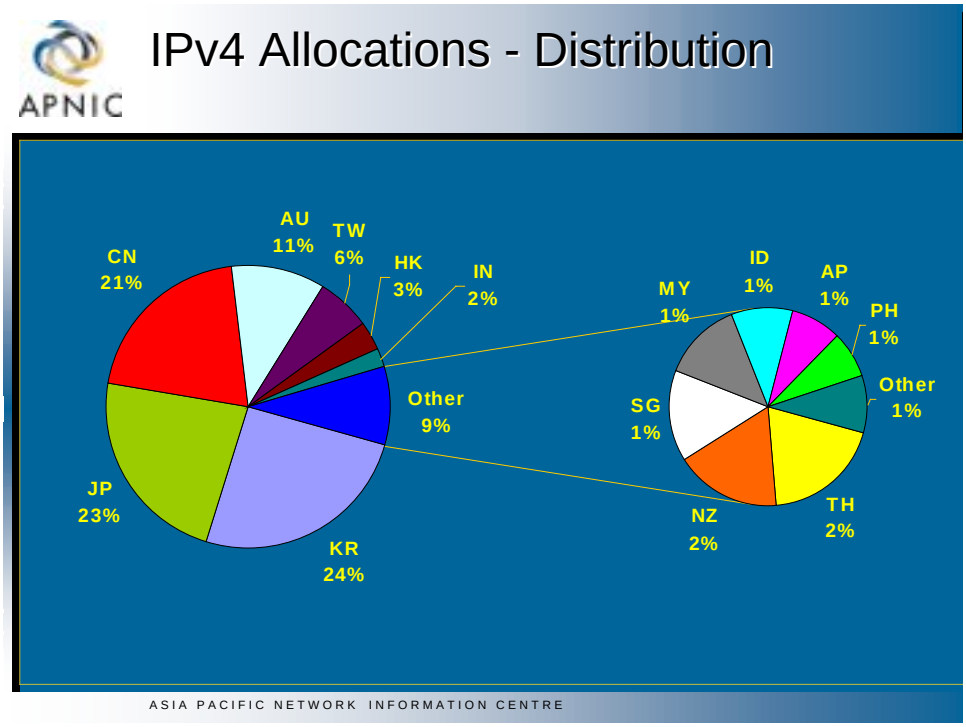
成員。台灣所佔的比例為 6%，大約是 36 個。

IPV4 Address 分配概況



IPV4 Address 截至 2000 年底，就國家別而言，韓國、大陸及日本已申請的量最大。其次為台灣、香港及澳洲。前三個國家佔了 68%之使用量。整體 IPV4 之需求量仍持續增加。

亞太地區 APNIC 以/8 區塊（Block)計算，1999 年為 0.58 累計有 2.42。2000 年底為 1.28 累計達 3.71。新核發之年增率為 221%，相當可觀。總核發量成長比率為 53%。

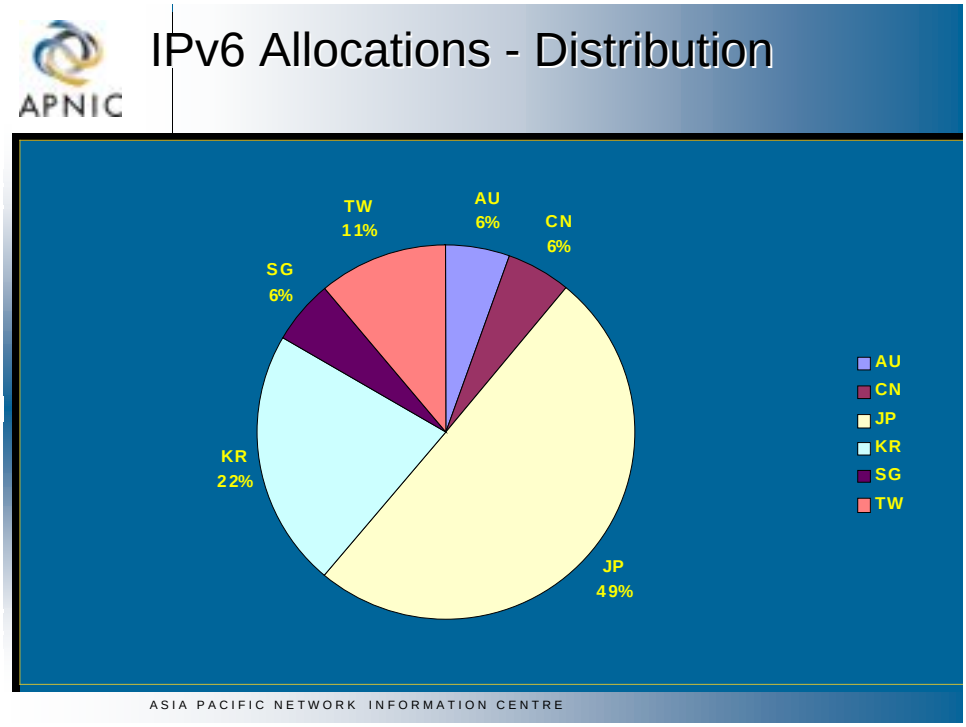


4. IPV6 Address 分配概況

IPV6 Address 自 1999 年開放申請，截至 2000 年底為止，已核發 15 個單位。2001 年四月已成長到 28 個單位，相關紀錄詳列於下表：

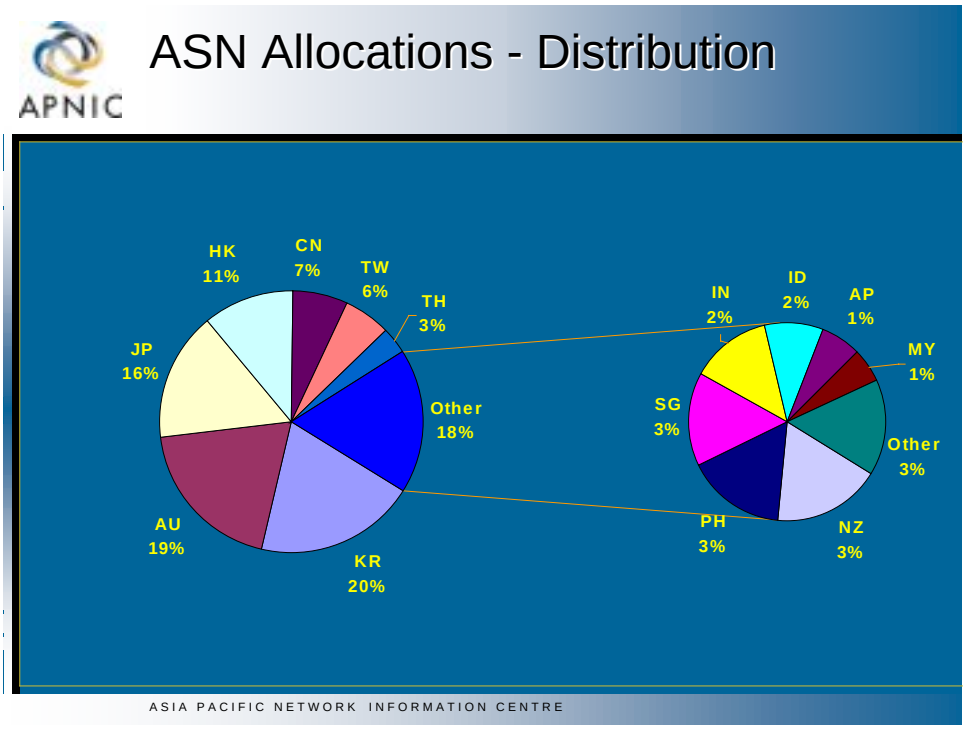
CONNECT-AU-19990916	2001:210::/35
WIDE-JP-19990813	2001:200::/35
NUS-SG-19990827	2001:208::/35
KIX-KR-19991006	2001:220::/35
ETRI-KRNIC-KR-19991124	2001:230::/35
NTT-JP-19990922	2001:218::/35
HINET-TW-20000208	2001:238::/35

IIJ-JPNIC-JP-20000308	2001:240::/35
CERNET-CN-20000426	2001:250::/35
INFOWEB-JPNIC-JP-2000502	2001:258::/35
JENS-JP-19991027	2001:228::/35
BIGLOBE-JPNIC-JP-20000719	2001:260::/35
6DION-JPNIC-JP-20000829	2001:268::/35
DACOM-BORANET-20000908	2001:270::/35
ODN-JPNIC-JP-20000915	2001:278::/35
KOLNET-KRNIC-KR-20000927	2001:280::/35
HANANET-KRNIC-KR-20001030	2001:290::/35
TANET-TWNIC-TW-20001006	2001:288::/35
SONYTELECOM-JPNIC-JP-20001207	2001:298::/35
TTNET-JPNIC-JP-20001208	2001:2A0::/35
CCCN-JPNIC-JP-20001228	2001:02A8::/35
IMNET-JPNIC-JP-20000314	2001:0248::/35
KORNET-KRNIC-KR-20010102	2001:02B0::/35
NGINET-KRNIC-KR-20010115	2001:02B8::/35
OMP-JPNIC-JP-20010208	2001:02C8::/35
INFOSPHERE-JPNIC-JP-20010207	2001:02C0::/35
ZAMA-AP-20010320	2001:02D0::/35
SKTELECOMNET-KRNIC-KR-20010406	2001:02D8::/35



5. AS Number 分配概況

韓國、澳洲及日本佔了 55%。1999 年底 1042 個，2000 年底 1663 個。



6. 投票項目及結果

項　　目	結　　果
理事改選，候選名單如下： Kuo-Wei Wu (re-elected) Qian Hualin Xing Li (re-elected) Byung-Kyu Kim	吳國維副總經理長期從事網際網路公共領域活動，並兼任本中心國際事務委員等工作. 於本年度 APNIC Executive Council 改選，以最高票榮獲連任！

除以上會議外，APNIC 亦於此次 APRICOT 2000 中舉辦多場技術研討會，如"IPV6"、"RPSL"(Routing Policy Specification Language)、"IP Address Policy"等課程。由此可看出 APNIC 正積極推動相關政策與技術，TWNIC 亦會配合其政策，提升相關技術，同時並秉持公平、公開之原則，提供最好的服務。期於大家的努下，能讓所有的 Internet 使用者擁有最方便而有效率之網路環境。

會議心得、建議事項

1、 我國網際網路事業主管機關為交通部電信總局，相關之服務工作係由

財團法人台灣網路資訊中心（TWNIC）負責，並由研考會協助."gov.tw"本部電子計算機中心協助".edu.tw"網域相關業務之運作管理。於國際間，我國 TWNIC 極需與網際網路相關組織建立合作與信賴關係，實應積極參與相關國際會議，藉以表達我國網際網路推展之現況及策略。掌握此類國際會議之參與，對爭取未來國際間網際網路資源分配、發展策略等相關權益影響甚鉅。

2、 TWNIC 自 88 年 12 月 29 日正式完成財團法人設立登記事宜, 繼而正式運作迄今已一年多。TWNIC 是目前國內唯一統籌網域註冊及 IP 位址分發之超然中立之非營利性組織，這一年來中文網域註冊服務已具備雛型、汎用網域名稱也已開放服務, 另外如網域名稱爭議處理、Ipv4/Ipv6、registry/registrar、whois DB 及國際相關會議之積極參與等，亦是工作重點，陸續舉辦全國性研討會。

3、 此次會議可以看到 IPV6 在亞太地區的發展算是相當迅速，其中又以日本、韓國及澳洲佔最大比例，另外像是馬來西亞、新加坡、中國大陸、香港也都提出進行中之計畫報告，反觀我國，只有中華電信研究所自 1997 年參與 6bone 的連線計畫，一直持續至今，另外早期 NBEN 有少數國立大學建立之測試環境，因此 TWNIC 在國內 IPV6 的推動上應該辦演更積極角色。除了為我國網際網路事業提供最佳服務，並且使我國在網際網路事業能有更健全、更快速之發展。

PROVISIONAL IPv6 ASSIGNMENT AND ALLOCATION POLICY DOCUMENT

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ABSTRACT

This document describes the registry system for distributing globally unique unicast IPv6 address space. IPv6 address space is distributed in a hierarchical manner (as is IPv4 address space), managed by the IANA

and further delegated by the Regional Internet Registries (Regional IRs) as described in RFC 1881. In the case of IPv6, the Regional IRs allocate Top-Level Aggregation Identifiers (TLAs) to organizations, which, as TLA Registries, in turn allocate or assign address space to other Internet Service Providers (ISPs) and end users. ISPs then serve as Next Level Aggregation (NLA) Registries for their customers.

This document describes the responsibilities, policies, and procedures associated with IPv6 address space management, to be followed by all organizations within the allocation hierarchy. The intention of this document is to provide a framework for clear understanding and consistent application of those responsibilities, policies, and procedures throughout all layers of the hierarchy.

1. SCOPE

This document first describes the global Internet Registry system for the distribution of IPv6 address space (as defined in RFC 2374) and the management of that address space. It then describes the policies and guidelines governing the distribution of IPv6 address space. The policies set forth in this document should be considered binding on all organizations that receive allocations or assignments of IPv6 address space either directly or indirectly from a Regional IR.

This document describes the primary operational policies and guidelines in use by all Regional IRs. Regional IRs may implement supplementary policies and guidelines to meet the specific needs of the Internet communities within their regions.

These policies and guidelines are subject to change based upon the development of operational experience and technological innovations, which together emerge as Internet best practice.

The structure of this document is as follows:

Section 2, "IPv6 Address Space and the Internet Registry System", describes the hierarchical structure of responsible organizations within

the Internet Registry system and the explicit goals that determine the framework of policies for allocation and assignment of IPv6 address space.

Section 3, "IPv6 Technical Framework", explains the IPv6 addressing format and describes the differences between TLA, NLA, and SLA blocks.

Section 4, "Addressing Policies", describes the requirements for applying for a TLA allocation and the policies that apply to such allocations. It discusses how TLA registries can allocate space to other ISPs (NLA blocks) and assign address space to end-users (SLAs).

Section 5, "Organizations Operating in More than One Region", describes the requirements for organizations operating in more than one IR region requesting address space.

Section 6, "DNS and Reverse Address Mapping", describes the role of the Regional IRs in providing reverse delegation and explains how the Regional IRs can manage subsidiary reverse delegation of allocated/assigned address space.

Section 7, "Glossary", provides a listing of terms used in this document along with their definitions.

Section 8, "List of References", provides a list of documents referenced in this document.

2 IPv6 ADDRESS SPACE AND THE INTERNET REGISTRY SYSTEM

IPv6 unicast addresses are aggregatable with contiguous bit-wise masks used to define routable prefixes, using a method similar to that used for IPv4 addresses under CIDR. With IPv6, scarcity of address space is assumed to no longer exist for the end-user. However, inefficient assignments of address space and rapid expansion of routing tables remain as serious potential impediments to the scalability of the Internet. The Internet Registry system exists to ensure that IPv6 address space is managed in a globally consistent, fair, and responsible manner that

minimizes wastage, and maximizes aggregation within the routing structure.

2.1 The Internet Registry System Hierarchy

The hierarchical Internet Registry system exists to enable the goals described in this document to be met. In the case of IPv6, this hierarchy consists of the following levels, as seen from the top down: IANA, Regional Internet Registries, TLA, NLA Registries, and end-sites.

2.1.1 IANA

The Internet Assigned Numbers Authority (IANA) has authority over all IP number spaces used in the Internet, including IPv6 address space. IANA allocates parts of the IPv6 address space to Regional Internet Registries (Regional IRs) according to their established needs.

2.1.2 Regional Internet Registries

Regional IRs operate in large geographical regions such as continents. Currently, three Regional IRs exist: ARIN serving North and South America, the Caribbean, and sub-Saharan Africa; RIPE NCC serving Europe, the Middle East, and parts of Africa; and APNIC serving the Asia Pacific region. These Regional IRs also serve areas beyond their core service areas to ensure that all parts of the globe are covered. Additional Regional IRs may be established in the future, although their number will remain relatively low. Service areas will be of continental dimensions.

Regional IRs are established under the authority of the IANA. This requires consensus within the Internet community and among the ISPs of the respective region.

2.1.3 TLA Registries

TLA Registries are established under the authority of the appropriate Regional IR to enable "custodianship" of a TLA or sub-TLA block of IPv6 addresses. TLA Registries perform roles and bear responsibilities which are analogous and consistent with those of the Regional IR within

their designated network services and infrastructures.

2.1.4 NLA Registries

[to be written]

2.1.5 End-sites

[to be written]

2.2 Goals of the Internet Registry System

The goals described in this section have been formulated by the Internet community with specific reference to IPv6 address space. They reflect the mutual interest of all members of that community in ensuring that the Internet is able to function and grow to the maximum extent possible. It is the responsibility of every IR to ensure that all assignments and allocations of IPv6 address space are consistent with these goals.

These goals will occasionally be in conflict with the interests of individual ISPs or end-users. Therefore, IRs evaluating requests for allocations and assignments must carefully analyze all relevant considerations and must seek to balance the needs of individual applicants with the needs of the Internet community as a whole. The policies and guidelines described in this document are intended to help IRs balance these needs in consistent and equitable ways. Full documentation of, and transparency within, the decision making process must also be maintained in order to achieve this result.

2.2.1 Uniqueness

Each IPv6 unicast address must be globally unique. This is an absolute requirement for guaranteeing that every host on the Internet can be uniquely identified.

2.2.2 Aggregation

IPv6 addresses must be distributed in a hierarchical manner, permitting the aggregation of routing information and limiting the number of routing entries advertised into the Internet. This is necessary to ensure

proper operation of Internet routing and to maximize the routing system's ability to meet the demands of both likely and unforeseeable future increases in both size and topological complexity. In IPv6, aggregation of external routes is the primary goal.

This goal is motivated by the problems which arose in IPv4 network addressing. IPv4 address allocations have not been sufficiently hierarchical to ensure efficient routing across the Internet. Inefficient use of classful allocations led to an excess of routing entries appearing in the default-free routing table. Furthermore, increased complexity of network topologies led to IPv4 prefixes being announced many times via different routes.

Responsible policies and guidelines must limit the number of top level prefixes that are announced on the Internet so as to ensure that the problems of IPv4 are not repeated in IPv6. Such policies and guidelines will always reflect the constraints of current router technology and will be subject to reevaluation as that technology advances. Furthermore, such policies and guidelines will be reviewed according to a model consistent with that provided in RFC 2374 and RFC 2450. Under this model, a threshold is set significantly below the number of default-free routing table entries considered to be currently supportable. If the number of entries reaches that threshold, then allocation criteria are to be reviewed (see section 4.4).

2.2.3 Efficient Address Usage

Although IPv6 address resources are abundant, the global Internet community must be careful to avoid repeating the problems that arose in relation to IPv4 addresses. Specifically, even though "conservation" of IPv6 addresses is not a significant concern, registries must implement policies and guidelines that prevent organizations from stockpiling addresses. IPv6 addressing architecture allows considerable flexibility for end-users; however, all registries must avoid wasteful use of TLA and NLA address space by ensuring that allocations and assignments are

made efficiently and based on demonstrated need.

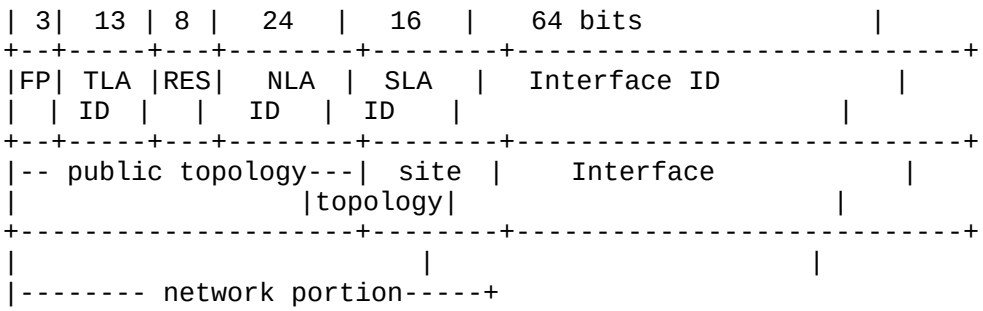
2.2.4 Registration

Every assignment and allocation of IPv6 Internet address space must be registered in a publicly accessible database. This is necessary to ensure uniqueness and to provide information for Internet trouble shooting at all levels. It also reflects the expectation of the Internet community that all custodians of public resources, such as public address space, should be identifiable. As is the case with IPv4 addresses, each of the Regional IRs will maintain a public database where all IPv6 allocations and assignments are entered.

3. IPv6 TECHNICAL FRAMEWORK

3.1 IPv6 Addressing Hierarchy

RFC 2374 specifies that aggregatable addresses are organized into a topological hierarchy, consisting of a public topology, a site topology, and interface identifiers. These in turn map to the following:



The public routing topology is represented by a /48, giving each site 16 bits to create their local topology. The host portion is represented by the last 64 bits of the address.

Because all interface IDs are required to be in the EUI-64 format (as specified in RFC 2373 and RFC 2374) the boundary between the network and host portions is "hard" and ID address space cannot be further sub-divided.

Also, in order to facilitate multihoming and renumbering, the boundary between the public topology and the site topology division at the /48 is

also hard. (RFC 2374 explains this more completely.)

3.2 Initial IPv6 Addressing Hierarchy

A modified version of the addressing hierarchy described in section 3.1 will be used for the initial IPv6 allocations. The first TLA prefix (TLA 0x0001) has been divided into further blocks, called "sub-TLAs", with a 13-bit sub-TLA identifier. Part of the reserved space and the NLA space have been used for this purpose.

This modified addressing hierarchy has the following format and prefix boundaries:

```
Format boundaries

| 3|   13    |   13   | 6 |  13   |  16   |    64 bits       |
+--+----------+--------+---+-------+-------+------------------
-+
|FP|   TLA    | sub-TLA |Res|   NLA  |  SLA   |   Interface ID    |
|  |    ID    |        |   |    ID  |   ID   |                   |
+--+----------+--------+---+-------+-------+------------------
-+

Prefix boundaries (starting at bit 0)

           number of the   number of the          ID
           left-most       right-most       longest   length
           bit            bit             prefix    (in bits)
           ************    ************     *******   ********
TLA ID       3                15            /16       13
sub-TLA ID   16                28            /29       13
Reserved     29                34
NLA ID       35                47            /48       13
SLA ID       48                63            /64       16
```

For purposes of a "slow start" of a sub-TLA, the first allocation to a TLA Registry will be a /35 block (representing 13 bits of NLA space). The Regional IR making the allocation will reserve an additional six bits for the allocated sub-TLA. When the TLA Registry has fully used the first /35 block, the Regional IR will use the reserved space to make subsequent allocations (see section 4.2.5).

All router interfaces are required to have at least one link-local unicast address or site-local address. It is recommended that site-local addresses be used for all point-to-point links, loopback addresses, and so forth. As these are not required to be visible outside the site's network, they do not

require public address space. Any global unicast address space assigned must not be used for link-local or site-local purposes as there is address space reserved for these purposes. (Note that "all 1s" and "all 0s" are valid unless specifically excluded through reservation. See list of reserved addresses in RFC 2373.)

4. ADDRESSING POLICIES

As described above, Regional IRs make IPv6 allocations to requesting organizations that qualify for a sub-TLA (TLA Registries). TLA Registries then allocate NLA space to ISPs that are their customers (NLA Registries). NLA Registries in turn assign SLA space to end-users. TLA Registries may also assign SLA space directly to end-users. TLA Registries and NLA Registries also use SLA space to address their own networks. This hierarchical structure of allocations and assignments is designed to maximize the aggregation of routing information.

4.1 IPv6 Addresses not to be considered property

All allocations and assignments of IPv6 address space are made on the basis that the holder of the address space is not to be considered the "owner" of the address space, and that all such allocations and assignments always remain subject to the current policies and guidelines described in this document. Holders of address space may potentially be required, at some time in the future, to return their address space and renumber their networks in accordance with the consensus of the Internet community in ensuring that the goals of aggregation and efficiency continue to be met.

4.1.1 Terms of allocations and assignments to be specified

At the time of making any allocation or assignment of IPv6 address space, Registries should specify the terms upon which the address space is to be held and the procedures for reviewing those terms in the future. Such terms and procedures should be consistent with the policies and guidelines described in this document.

4.2 Allocations

In order to meet the goal of aggregation (section 2.2.2) Regional IRs will only allocate sub-TLA address space to organizations that meet the criteria specified in one or more of the following sections: 4.2.1 "General Criteria for Initial Sub-TLA Allocation" and 4.2.2 "Criteria for sub-TLA Allocations in Transitional 'Bootstrap' Phase".

The criteria for an initial allocation to an organization are different from the criteria that apply for subsequent allocations. Whereas the requirements for an initial allocation are based on technical considerations, requests for additional address space are evaluated solely on the basis of the usage rate of the initial allocation.

The following criteria for sub-TLA allocations reflect the intentions of the authors of the IPv6 addressing architecture (see RFC 2374, RFC 2373, and RFC 2450), namely that addressing policies must promote the goal of aggregation. The basis of these criteria is that it is primarily the organizations acting as transit providers or exchange points that will be involved in the top-level routing hierarchy and that other Service Providers should receive NLA address space from these organizations.

4.2.1 General Criteria for Initial Sub-TLA Allocation

Subject to sections 4.2.2, and 4.2.3, Regional IRs will only make an initial allocation of sub-TLA address space to organizations that meet criterion (a) AND at least one part of criterion (b), as follows:

a. The requesting organization's IPv6 network must have exterior routing protocol peering relationships with the IPv6 networks of at least three other organizations that have a sub-TLA allocated to them.

AND either

b(i). The requesting organization must have reassigned IPv6 addresses received from its upstream provider or providers to 40 SLA customer sites with routed networks connected by permanent or semi-permanent links.

OR

b(ii). The requesting organization must demonstrate a clear intent to provide IPv6 service within 12 months after receiving allocated address

space. This must be substantiated by such documents as an engineering plan or deployment plan.

4.2.2 Criteria for sub-TLA Allocations in Transitional "Bootstrap" Phase

By requiring exterior routing protocol peering relationships with at least three other IPv6 networks, section 4.2.1 creates a problem during the initial period of transition to IPv6 network addressing, namely that too few organizations will meet the general criteria during this phase (referred to as the "bootstrap phase"). The criteria in this section provide an interim mechanism for eligibility that will only apply during the bootstrap phase, that is until the number of organizations operating IPv6 networks is considered sufficient for the general criteria to operate. (See section 4.2.2.1 "Duration of Bootstrap Phase".)

Notwithstanding section 4.2.1, during the bootstrap phase, Regional IRs will make an initial allocation of sub-TLA address space to organizations that meet criterion (a) AND criterion (b) AND either criterion (c) OR criterion (d).

a. The requesting organization's network must have exterior routing protocol peering relationships with at least three other public Autonomous Systems in the default-free zone.

AND

b. The requesting organization must show that it plans to provide production IPv6 service within 12 months after receiving allocated address space. This must be substantiated by such documents as an engineering plan or a deployment plan.

AND either

c. The requesting organization must be an IPv4 transit provider and must show that it already has issued IPv4 address space to 40 customer sites that can meet the criteria for a /48 IPv6 assignment. In this case, the organization must have an up-to-date routing policy registered in one of the databases of the Internet Routing Registry, which the Regional IR may verify by checking the routing table information on one of the public looking glass sites).

OR

d. The requesting organization must demonstrate that it has experience

with IPv6 through active participation in the 6bone project for at least six months, during which time it operated a pseudo-TLA (pTLA) for at least three months. The Regional IRs may require documentation of acceptable 6Bone routing policies and practice from the requesting organization.

4.2.2.1 Duration of Bootstrap Phase

The eligibility criteria in this section will only apply until 100 requesting organizations have received allocations of sub-TLA address space, provided that no more than 60 of these organizations are located in one Regional IR's region. After this threshold has been reached, the bootstrap phase will be considered to be over and Regional IRs will only make allocations to organizations that meet the general criteria in section 4.2.1.

If 60 organizations have been allocated sub-TLAs within one region (but less than 100 have been allocated worldwide) then the bootstrap phase within that region will be considered to be over. Additional applications from that region must satisfy the general criteria in section 4.2.1, while applications from other regions need only satisfy the bootstrap criteria.

When 100 sub-TLA registries are formed worldwide, there will be enough choices for new prospective sub-TLAs to find others to connect to and the bootstrap phase can end. The regional limitation on bootstrapping is intended to prevent one region consuming all available bootstrap opportunities before IPv6 deployment has started in other regions.

4.2.3 Special considerations

4.2.3.1 Exchange Points

It is expected that some exchange points will play a new role in IPv6, by acting as a sub-TLA registry for ISPs that connect to the exchange point. Because there is little information available about such exchange points and how they will operate, they have not been considered during development of sub-TLA eligibility criteria. As these exchange points are established, the Regional IRs will evaluate whether special criteria are required. It is expected that the Regional IRs will request from the

exchange point information about the nature of the contracts they enter with the ISPs seeking IPv6 service.

4.2.3.2 Multihomed Sites

[to be written]

4.2.4 Size for Initial Allocation: "Slow-Start" Mechanism

Regional IRs will adopt a "slow start" mechanism when making initial allocations of sub-TLA space to eligible organizations. By this mechanism, the initial allocation will allow 13 bits worth of NLA IDs to be used by the organization unless the requesting organization submits documentation to the Regional IR to justify an exception based on topological grounds. This initial allocation allows the organization to create a hierarchy within the allocation depending on their customer type (ISP or end-site) and the topology of their own network. For example, an organization may receive 8,192 SLAs (a /48 each). (See section 4.3 for policies relating to assignments.)

The slow-start mechanism for sub-TLA allocations is important to the development of IPv6 addressing hierarchies for several reasons. One significant reason is that it allows the Regional IRs to set relatively low entrance criteria for organizations seeking a sub-TLA allocation. This makes the process fair to all organizations requesting sub-TLA space by giving everybody the same (relatively small) amount and basing future allocations on track record. Furthermore, the effect of this process will be to create a range of different prefix lengths which, in the event that routing table growth requires it, will allow the ISP industry to make rational decisions about which routes to filter.

Another important reason for adopting the slow-start mechanism is to allow Regional IRs to maintain contact with TLA Registries as they develop, thereby providing a level of support and training that will help ensure that policies and practices are implemented consistently. Without a slow start mechanism, TLA Registries receiving large initial

allocations may not have formal contact with the Regional IR for several years. The slow-start mechanism helps Regional IRs to meet the goals of registration and efficiency, by providing a process that enables them to monitor whether the TLA Registries are properly registering assignments in the database and correctly applying the policies for NLA and SLA assignments contained in this document.

4.2.5 Criteria for Subsequent Sub-TLA Allocations

Regional IRs will not make subsequent allocations of sub-TLA address space to a TLA Registry unless the TLA Registry has used at least 80 percent of its previously allocated address space. In this context, address space is considered to be "used" if the TLA Registry has made all of its allocations and assignments of that address space to its own infrastructure or customer needs in accordance with the policies and guidelines specified in this document.

The size of subsequent allocations depend on the demonstrated usage rate of the previous allocations.

4.2.5.1 Contiguous allocations

The subsequent allocation will be contiguous with the previously allocated range to allow for aggregation of routing information. When a Regional IR makes an initial allocation to TLA Registry, it will reserve the full sub-TLA from which this allocation was made. Subsequent allocations to that TLA Registry will be made from the reserved sub-TLA. If no further growth is possible within that sub-TLA range, the Regional IR may allocate a full TLA. (Note, this practice may eventually lead to a situation in which no empty sub-TLAs are available, but the existing sub-TLAs are not fully utilised. If this occurs, then the provisions of section 4.4 will apply.)

4.2.6 Registering and Verifying Usage

Each TLA Registry is responsible for the usage of the sub-TLA address space it receives and must register all end-site assignments and ISP

allocations in the database of the Regional IR in its region. The Regional IR may verify whether all assignments are registered in the database. In addition to the database entries, the Regional IR may ask for periodic reports specifying how the addresses are being used.

Registered end-sites must be connected and reachable. To verify this, the relevant Regional IR is entitled to ping /48s within end-sites. Filtering holes should be negotiated by the Regional IR and the organization holding the addresses in question. Therefore, it is suggested that end-sites use anycast cluster addresses on their border routers to enable this. It is expected that one /48 SLA block is enough address space per end-site. If an end-site requests an additional SLA, the TLA Registry must send the request to the Regional IR for a second opinion.

4.2.7 Renumbering

It is possible that circumstances could arise whereby sub-TLA address space becomes scarce. This could occur, for example, due to inefficient use of assigned address space, or to an increase in the number of organizations holding both TLA and sub-TLA space.

If such circumstances arise, it may be necessary for Regional IRs to require that previously allocated address space be renumbered into different ranges.

If a Regional IR requires a TLA Registry to renumber its own network, this will also have an impact on all of its customers' networks. Therefore, it is recommended that TLA Registries and NLA Registries enter contractual arrangements with their customers at the time of the first allocation or assignment. Such arrangements should clarify that the address space might have to be returned, requiring all end-sites to be renumbered. If renumbering is required, then TLA Registries should inform their customers as soon as possible.

Regional IRs requiring a TLA Registry to renumber will allow that Registry at least 12 months to return the sub-TLA space. [Note that the

granted renumbering time may depend on the prefix length returned. The draft document http://search.ietf.org/internet-drafts/draft-ietf-ipngwg-router-renum-08.txt describes the issues involved in and methods used for renumbering IPv6 networks.]

[Note that site-local addresses are not affected by renumbering the global unicast IPv6 addresses.]

4.2.8 Allocations to NLA Registries

TLA Registries with ISP customers may use their 13 bits of NLA address space to create an addressing hierarchy for those ISPs. Each of the TLA Registry's own end-user organizations would receive a /48 (see section 4.3); however, the ISP customers (NLA Registries) could be "allocated" additional bits in order to aggregate the ISP's customers internally. A slow-start mechanism will be used for these NLA allocations.

The NLA block is an allocation to the NLA Registry and not an assignment. If the NLA Registry does not sufficiently use it within a reasonable time, the TLA Registry may require it to be returned. Definitions of 'sufficient use' and 'reasonable time' will be provided in a future version of this policy document. These definitions will be influenced by IPv6 operational experience and determined by the Regional IR's with the consensus of the Internet registry and engineering communities.

Once an NLA Registry has assigned at least 80 percent of its allocation, it may request an additional block from the TLA Registry. This block can be any size, depending on the NLA Registry's usage rate for its first block. A TLA Registry receiving a request for subsequent NLA allocations must submit the request to the relevant Regional IR for a second opinion.

Each NLA allocation must be registered in the Regional IR's database. All end-user assignments must also be registered in the Regional IR's

database. The same procedures for these end-user assignments apply for the end-user assignments made by the TLA Registry to their customers directly. Ultimately, the TLA Registry is responsible for management of all address space it allocates and should, therefore, appropriately monitor all assignments made by the NLA Registries to which it allocates. The Regional IR can at any time ask for additional information about the allocations and assignments being made.

4.3 Assignments

4.3.1 Assignments to End-users

The minimum assignment to end-user organizations that have a need to create subnets in their network is a /48 (80 bits of address space). Within this /48, 16 bits are an SLA block used for subnetting and further 64 bits are used per interface.

TLA Registries must submit all requests they receive for additional assignments to the relevant Regional IR for evaluation (a "second opinion"). All such requests must document the full use of the initial SLA and must be accompanied by an engineering plan justifying the need for additional address space.

Dial-up lines are considered part of an ISP's infrastructure and, therefore, addresses for such purposes should be assigned from the SLA block of that ISP. It is expected that longer prefixes be used for non-permanent, single-user connections.

4.4 Reclamation Methods/Conditions

Allocations are valid only as long as the organizations holding the address space continue to meet the criteria for allocations set out in sections 4.2.1, 4.2.2, and other criteria which may be specified subject to the provisions of this section. Consistent with the goal of aggregation described in section 2.2.2, the criteria for allocations may be reviewed with regard to current routing technology. The current threshold point for reviewing the allocation criteria is 4096 default-free entries in the

global routing table.

If this threshold is reached and current routing technology then allows additional route entries, the number of possible TLAs and sub-TLAs may be increased accordingly.

However, if the limit is reached and routing technology at that time is not able to support additional routing entries, Regional IRs will review all allocations made up to that point. In the course of this review, the Regional IRs may seek consensus of the Internet registry and engineering communities to set minimum acceptable usage rates or new criteria determining eligibility to hold sub-TLA space. Dependent upon such a consensus, the Regional IRs may revoke the sub-TLA allocations of any Registry not complying with those rates or criteria. Such Registries will be required by the relevant Regional IR to renumber their networks and return their previous allocation within a reasonable time.

During the period that routing technology is being investigated, the Regional IRs will continue allocating address space even if the number of "possible" routes are reached.

5. ORGANIZATIONS OPERATING IN MORE THAN ONE REGION

Organizations requesting sub-TLA space that operate in more than one region, and that need separate sub-TLA blocks for routing purposes, may request the address space from more than one of the Regional IRs, provided that the organization's networks meet the criteria for allocation of sub-TLA address space in each of the relevant regions.

6. DNS AND REVERSE ADDRESS MAPPING

6.1 Allocation and Reverse Address Mapping

IANA will delegate to the Regional IRs responsibility for the management of the reverse address mapping of each of the address ranges allocated to them.

For each IPv6 address block allocated by a Regional IR to a member or customer, the Regional IR must set up NS records in the appropriate

sub-domain within the "ip6.int" domain.

For example, where a /35 address block is allocated:

An allocation of "3FFE:2100:2000::0/35" would require the following two zones to be delegated in the "0.0.1.2.e.f.f.3.ip6.int" zone file:

```
$ORIGIN 0.0.1.2.e.f.f.3.ip6.int.
2 NS ns1.ispA.net.
 NS ns2.ispA.net.
3 NS ns1.ispA.net.
 NS ns2.ispA.net.
```

Prior to allocating address space, the Regional IRs will notify the recipient of the address range they will receive. The recipient should configure reverse DNS servers for that address range and then inform the RIR of that configuration in order to complete the allocation process.

6.2 Assignments and Reverse Address Mapping

All holders of a /35 allocation who make assignments from that allocation are required to set up reverse DNS for their customers.

7. GLOSSARY

Allocation - The provision of IP address space to ISPs that reassign their address space to customers.

Assignment - The provision of IP address space to end-user organizations.

Default-free zone - The default-free zone is made up of Internet routers which have explicit routing information about the rest of the Internet and, therefore, do not need to use a default route.

End-user - An organization receiving reassignments of IPv6 addresses exclusively for use in operational networks.

Exterior routing protocol peering relationships - Routing relationships in which the organisations receive the full Internet routing table separately from neighbouring Autonomous Systems and are, therefore, able to use that routing table to make informed decisions about where to send IP packets.

Interface Identifiers - A 64-bit IPv6 unicast address identifier that identifies an interface on a link.

NLA ID - Next-Level Aggregation Identifier.

NLA Registry - Internet Service Providers receiving IPv6 address allocations from a TLA Registry.

Public Topology - The collection of providers and exchanges who provide public Internet transit service.

Regional Internet Registries - Organizations operating in large geographical regions such as continents which are responsible for fair distribution of globally unique Internet address space and for documenting address space allocation and assignment.

Site - A location, physical or virtual, with a network backbone connecting various network equipment and systems together. There is no limit to the physical size or scope of a site.

Site Topology - A local, specific site or organization which does not provide public transit service to nodes outside the site.

SLA ID - Site-Level Aggregation Identifier.

Slow Start - The efficient means by which addresses are allocated to TLA Registries and to NLA ISPs. This method involves issuing small address blocks until the provider can show an immediate requirement for larger blocks.

TLA ID - Top-Level Aggregation Identifier.

TLA Registry - Organizations receiving TLA/sub-TLA ID from Regional IRs to reassign to customers.

Unicast - An identifier for a single interface. A packet sent to a unicast address is delivered to the interface identified by that address. Note that the definition of an IPv4 host is different from an IPv6 identifier. One physical host may have many interfaces, and therefore many IPv6

identifiers.

8. LIST OF REFERENCES

[to be written]